

GENERAL REPORT
OF THE JOINT
LEGISLATIVE COUNCIL
TO THE
1999 LEGISLATURE



American Indian Study Committee
Technical Advisory Committee

Capture of Federal Resources

Children At Risk Program

Conservation Laws Enforcement

Disciplinary Procedures for Represented Police
and Fire Personnel

Discipline of Health Care Professionals

Faith-Based Approaches to Crime Prevention
and Justice

Historic Building Code

Incentives for Resource Stewardship

Law Revision Committee

Local Government Funding

Programs for Prevention Services

School Calendar

School Discipline and Safety

Services for Visually Handicapped Students

State Strategies for Economic Development

Telemedicine Issues

Utility Public Benefit Programs

Wisconsin Legislative Council
One East Main Street, Suite 401
Madison, Wisconsin

July 2001

State of Wisconsin
JOINT LEGISLATIVE COUNCIL

Senate Co-Chair
FRED A. RISSER
President, State Senate

Assembly Co-Chair
KITTY RHOADES
Representative, State Assembly



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July 2001

To the Honorable,
Governor Scott McCallum
and the Members of the
2001 Wisconsin Legislature:

This is the 26th biennial *General Report* of the Joint Legislative Council, submitted to you pursuant to s. 13.81 (3), Stats. This General Report summarizes the work of the Joint Legislative Council and its committees during the period from July 1, 1998 to June 30, 2000. These committees were established to examine major issues and problems identified by the Council or referred to the Council by the Legislature.

Sincerely,

Senator Fred A. Risser
Co-Chair
Joint Legislative Council

Representative Kitty Rhoades
Co-Chair
Joint Legislative Council

STATE OF WISCONSIN

JOINT LEGISLATIVE COUNCIL

GENERAL REPORT

OF THE

JOINT LEGISLATIVE COUNCIL

TO THE

1999

LEGISLATURE

JULY 2001

JOINT LEGISLATIVE COUNCIL

1999-00 Session

s. 13.81, Stats.

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**JOINT LEGISLATIVE COUNCIL MEMBERSHIP
DURING PERIOD COVERED BY THIS REPORT**

<i>NATURE OF APPOINTMENT</i>	<i>JULY 1, 1998</i>	<i>JUNE 30, 2000*</i>	<i>EXPLANATION</i>
<u>Ex Officio (12)</u>			
1. President of Senate	Sen. Brian D. Rude	Sen. Fred A. Risser	
2. S. President Pro Tempore	Sen. Alan J. Lasee	Sen. Gary R. George	
3. S. Majority Leader	Sen. Michael G. Ellis	Sen. Charles Chvala	
4. S. Minority Leader	Sen. Charles Chvala	Sen. Mary Panzer	Sen. Panzer elected S. Minority Leader on 1/25/2000 to replace Sen. Ellis, who resigned.
5. S. Cochair, Jt. Finance	Sen. Timothy Weeden	Sen. Brian Burke	
6. Speaker	Rep. Scott R. Jensen	Rep. Scott R. Jensen	
7. Speaker Pro Tempore	Rep. Stephen Freese	Rep. Stephen Freese	
8. A. Majority Leader	Rep. Steven Foti	Rep. Steven Foti	
9. A. Minority Leader	Rep. Shirley Krug	Rep. Shirley Krug	
10. A. Cochair, Jt. Finance	Rep. John Gard	Rep. John Gard	
11. A. Ranking Min. Mbr., Jt. Finance	Rep. Barbara J. Linton	Rep. Gregory Huber	Rep. Coggs appointed A. Min. Mbr., Jt. Finance, on 8/12/98, to replace Rep. Linton, who resigned from the Legislature.
12. S. Ranking Min. Mbr., Jt. Finance	Sen. Brian Burke	Sen. Robert Cowles	
<u>At-Large (10)</u>			
1. Assembly Member	Rep. Carol Kelso	Rep. Carol Kelso	
2. Assembly Member	Rep. Marlin D. Schneider	Rep. Marlin D. Schneider	
3. Assembly Member	Rep. Marc Duff	Rep. Jeff Stone	
4. Assembly Member	Rep. Mary Hubler	Rep. Peter Bock	
5. Assembly Member	Rep. Judith Klusman	Rep. Lorraine M. Seratti	
6. Senate Member	Sen. Fred A. Risser	Sen. Richard Grobschmidt	
7. Senate Member	Sen. Gwendolynne Moore	Sen. Judy Robson	
8. Senate Member	Sen. Gary Drzewiecki	Sen. Jon Erpenbach	Sen. Drzewiecki appointed S. Cochair, Jt. Finance, on 12/4/98, to replace Sen. Weeden, who resigned from the Legislature.
9. Senate Member	Sen. Margaret Farrow	Sen. Peggy Rosenzweig	
10. Senate Member	Sen. David Zien	Sen. David Zien	

*Unless explained, these memberships were effective through the 1999-2000 Legislative Session.

**WISCONSIN
LEGISLATIVE COUNCIL STAFF**

July 1, 1998 to June 30, 2000

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*Terminated employment during 1999-2000.

PREFACE

This **General Report** of the Joint Legislative Council to the 1999 Legislature is prepared pursuant to s. 13.81 (3) of the Wisconsin Statutes. It summarizes the work of the 1998-2000 Joint Legislative Council and of those statutory and special study committees established by the Council to report to the 1999 Legislature.

The Joint Legislative Council continued two statutory committees and established 16 special committees to conduct various studies and to make reports to the 1999 Legislature. One technical advisory committee assisted a statutory committee. [See list on pages 1 and 2 of Part I.]

As of June 30, 2000, 15 separate reports containing the recommendations of 13 committees were submitted to the 1999 Legislature dealing with the substantive issues considered by these committees. These reports are listed below. Copies may be obtained from the Legislative Council Staff offices.

- RL 99-1 Legislation on ***Capture of Federal Resources*** (1999 Assembly Bills 417, 418 and 419)
- RL 99-2 Legislation on ***Confidentiality of Patient Records*** (1999 Assembly Bills 427 and 428)
- RL 99-4 Legislation on ***Conservation Laws Enforcement*** (1999 Assembly Bills 490, 491 and 492)
- RL 99-6 Legislation on ***School Discipline and Safety*** (1999 Senate Bill 239)
- RL 99-7 Legislation on the ***Children At Risk Program*** (1999 Senate Bills 241 and 242)
- RL 99-8 Legislation on ***Nonresident Physician Licensure*** (1999 Assembly Bill 541)
- RL 99-9 Legislation on ***Determination of a School Calendar*** (1999 Assembly Bill 494)
- RL 99-10 Legislation on ***Faith-Based Approaches to Crime Prevention and Justice*** (1999 Assembly Bill 533)
- RL 99-11 Legislation on the ***Historic Building Code*** (1999 Senate Bill 261 and 1999 Senate Joint Resolution 23)
- RL 99-12 Legislation on ***Programs for Prevention Services*** (1999 Assembly Bill 493)
- RL 99-13 Legislation Recommended by the ***American Indian Study Committee*** (1999 Assembly Bills 585, 586 and 587)
- RL 99-14 Legislation on ***Discipline of Health Care Professionals*** (1999 Senate Bills 317 and 318)

- RL 99-15 Legislation on *Historic Buildings and the Historic Building Code* (1999 Senate Bill 371)
- RL 99-16 Legislation on *Incentives for Private Resource Stewardship* (1999 Assembly Bills 680 and 681)
- RL 99-18 Legislation on *Economic Development* (1999 Senate Bills 393 and 394)

Also, three reports were prepared on reintroductions of committee recommendations not enacted in the 1997 Legislature. These reports are listed below. Copies may be obtained from the Legislative Council staff offices.

- RL 99-3 Legislation on the *Election Process* (1999 Assembly Bills 434 and 435)
- RL 99-5 Legislation on *Lead Poisoning Prevention and Control* (1999 Senate Bill 232)
- RL 99-17 Legislation on *General Municipal Law Reorganization* (1999 Assembly Bill 710)

The Joint Legislative Council's Special Committee on Utility Public Benefit Programs submitted its report to the Joint Legislative Council without recommendations for legislation. The Special Committee on Services for Visually Handicapped Students developed recommendations which were incorporated into the Budget Bill. The Special Committee on Disciplinary Procedures for Represented Police and Fire Personnel and the Special Committee on Local Government Funding did not submit reports or recommendations to the Joint Legislative Council. The Council's Law Revision Committee does not report to the Council; rather, it introduces its legislation separately.

This *General Report* is organized into the following parts:

Part I describes the Joint Legislative Council, and particularly the activities of the 1998-2000 Council.

Part II contains a list of, and briefly describes the work of, each of the Council's committees as well as Joint Legislative Council and legislative actions on the Committee recommendations.

Appendix I contains tables of all proposals submitted to the Joint Legislative Council by its study committees and indicates the action taken on such proposals by the Joint Legislative Council.

Appendix II contains a bibliography of materials prepared for or submitted to each of the Joint Legislative Council study committees.

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PART I

WORK OF THE 1998-2000 JOINT LEGISLATIVE COUNCIL

WORK OF THE 1998-2000 JOINT LEGISLATIVE COUNCIL

The Joint Legislative Council held four meetings at the State Capitol or Capitol Annex* in Madison between July 1, 1998 and June 30, 2000 (the period covered by this Report) on the following dates:

May 26, 1999	September 23, 1999
September 22, 1999	November 4, 1999

There were 31 proposals introduced in the 1999 Session by the Council, 20 (64.5%) were introduced in the Assembly and 11 (35.5%) in the Senate.

The Joint Legislative Council's Law Revision Committee introduced 29 proposals in the 1999 Session. [One of the proposals was introduced in both houses as a duplicate or "companion" proposal.] Of the proposals introduced, 17 (55.6%) were introduced in the Assembly and 12 (44.4%) in the Senate.

Of the 31 proposals introduced by the Council, six (19%) were enacted. Of the 28 Law Revision Committee proposals (excluding the duplicate proposal) introduced in the 1999 Session, 20 (71.4%) were enacted. In addition, one proposal which failed concurrence was reintroduced by the Assembly Committee on Organization and enacted.

Provisions from three proposals recommended by special committees that were introduced by the Joint Legislative Council were enacted as part of 1999 Wisconsin Act 9 (Biennial Budget Act) and one proposal was enacted through incorporation in two other legislative enactments. Provisions from two proposals recommended by special committees that were not introduced by the Council were enacted as part of other legislation.

Council Study Committees

During the period covered by this Report, the Council functioned with two statutory committees and 16 special committees that were established to report to the 1999 Joint Legislative Council.

The statutory committees were:

- (1) American Indian Study Committee
Technical Advisory Committee
- (2) Law Revision Committee

* An informal reference to the meeting rooms, offices and other space at 119 Martin Luther King, Jr., Boulevard, Madison, leased for use by the Legislature during the Capitol renovation project.

The special committees which the Council created to report to the 1999 Council were:

- (1) Capture of Federal Resources, Special Committee on
- (2) Children At Risk Program, Special Committee on the
- (3) Conservation Laws Enforcement, Special Committee on
- (4) Disciplinary Procedures for Represented Police and Fire Personnel, Special Committee on the
- (5) Discipline of Health Care Professionals, Special Committee on
- (6) Faith-Based Approaches to Crime Prevention and Justice, Special Committee on
- (7) Historic Building Code, Special Committee on the
- (8) Incentives for Resource Stewardship, Special Committee on
- (9) Local Government Funding, Special Committee on
- (10) Programs for Prevention Services, Special Committee on
- (11) School Calendar, Special Committee on the
- (12) School Discipline and Safety, Special Committee on
- (13) Services for Visually Handicapped Students, Special Committee on
- (14) State Strategies for Economic Development, Special Committee on
- (15) Telemedicine Issues, Special Committee on
- (16) Utility Public Benefit Programs, Special Committee on

Organization and Activities of the Joint Legislative Council

The Joint Legislative Council is a body composed of 22 Legislators, 11 from the Senate and 11 from the Assembly. Twelve of these members are *ex officio*--that is, they serve on the Council because of their positions as legislative leaders--and are the following: the Speaker of the Assembly, the President of the Senate, the Speaker Pro Tempore of the Assembly, President Pro Tempore of the Senate, the Assembly and Senate Majority and Minority Leaders, the two Cochairpersons of the Joint Committee on Finance and the ranking minority member of the Joint Committee on Finance from each house. The other 10 members are appointed as are members of standing committees; five are appointed by the Chairperson of the Senate Committee on Organization and five by the Speaker of the Assembly [s. 13.81 (1), Stats.].

The Joint Legislative Council works through a committee system during the recess periods of the Legislature. The Council determines which studies will be conducted and assigns these studies to particular committees created by the Council for these committees' review, study and recommendations. These studies generally are of four types:

1. Intensive examination of problems which are expected to confront a succeeding Legislature.
2. Review of controversial subjects which were unresolved by the previous Legislature.
3. Major codifications and revisions of portions of the law.
4. Methods of improving the operation and effectiveness of state agencies.

There are two continuing Council committees currently required by statute [s. 13.83, Stats.]: the American Indian Study Committee and the Law Revision Committee.

Under s. 13.82 (1), Stats., all studies or investigations which are proposed by the Legislature to be conducted are referred to the Council. Individual Legislators and others often request, by letter, that a particular study be undertaken. Also, the Council is given specific statutory authority to initiate such studies as it feels will be of value to the citizens of the state. The Council determines which of the studies will be conducted, based on its judgment of which studies should have priority within the limits of the Council appropriation and staff resources.

The end result of this study activity is the submission by the committees of reports and, in almost all cases, implementing legislation to the Joint Legislative Council. The Council reviews the legislative proposals and introduces in the Legislature those it approves by a majority of the membership of the Council (12 votes).

Operation of Council Staff

The Joint Legislative Council and the Council's study committees are staffed by a central nonpartisan legislative service agency, the Legislative Council Staff. The Legislative Council Staff serves in the unclassified service. As of June 30, 2000, the Council Staff included, in addition to the Director, 17 attorneys, three analysts, one intern and nine fiscal and support staff.

The basic duties of the staff include:

1. To provide legal, scientific and policy research and administrative-secretarial services for the Council and its committees.
2. To provide legal, scientific and policy research and analysis services for the Legislature's substantive standing committees and joint committees.
3. To provide legal, scientific and policy research services for individual Legislators.

4. To serve as the Administrative Rules Clearinghouse for review of all proposed administrative rules.

5. To provide information to the public, where appropriate.

Each of these activities is discussed briefly below.

Services for the Council and Its Committees. As noted previously, the Council held four meetings during the period covered by this Report. Special Committees met a total of 106 times. The 16 special committees established to report to the 1999-00 Joint Legislative Council contained members from both the 1997-98 and 1999-00 Legislatures. During the period covered by this Report, 22 Senators and 73 Representatives served as members of study committees. Also, 190 citizens participated as members of study committees, an additional three served as nonvoting members of study committees and an additional seven participated as nonvoting members of a technical advisory committee.

Services for Legislative Committees. The Council staff provides nonpartisan legal counsel and scientific and policy research for standing committees and their subcommittees, select or special committees of the Legislature and a number of joint statutory committees. The Council staff serves as the secretariat for the Joint Committee on Legislative Organization and for the Joint Committee on Employment Relations. Council staff also provides services to ad hoc or informal legislative study committees.

Services for Individual Legislators. The Council staff provides legal analysis and other research to individual Legislators on request.

Serving as the Administrative Rules Clearinghouse. Prior to any public hearing on proposed rules, or prior to notification of legislative standing committees if no hearing is required, the agency proposing the rules must submit the proposed rules to the Council staff for review. The Council staff is required to review the proposed rules for various technical requirements, such as legal authority for promulgation of the rules and the form and clarity of the rules. The Council staff may issue advisory recommendations concerning the proposed rules. The Council staff also works with and assists the appropriate standing committees throughout the rule-making process. For additional information, see the Clearinghouse's *Annual Report* to the Legislature. [See s. 227.15, Stats.]

Services to the Public. The Council staff is available to answer questions from members of the general public and from research agencies and Legislators of other states. An extensive mailing list is maintained by the Council staff of persons and organizations requesting to be systematically informed of meetings of the Council or a particular Council committee or committees. In addition, those on the mailing list receive copies of summaries of committee proceedings and all staff materials prepared for the particular committee. [In 1998-2000, the mailing lists contained 921 recipients.]

Retirement of David J. Stute, Director. On October 12, 1999, the Joint Legislative Council commemorated the retirement of David J. Stute, Director of the Council staff, with a program and reception held in the G.A.R. Room of the State Capitol.

Retirement of Jane R. Henkel, Acting Director. On January 28, 2000, the Legislative Council staff commemorated the retirement of Jane R. Henkel, Acting Director of the Council Staff, with a program and reception held in the Capitol Ballroom of the Concourse Hotel.

Copies of 1999 Assembly Joint Resolution 80 and 1999 Senate Joint Resolution 33, relating respectively to the retirements of David Stute and Jane Henkel are reproduced on the following pages.

Selection of New Legislative Council Staff Director

The Joint Committee on Legislative Organization conducted a search for a new Legislative Council staff Director. In January, 2000, the committee selected Terry C. Anderson, Director of the South Dakota Legislative Research Council to become the new director. Mr. Anderson began his service to the Wisconsin Legislature on March 13, 2001.

ENGROSSED 1999 ASSEMBLY JOINT RESOLUTION 80

Relating to: commending David Stute on his career, accomplishments and contributions to the state of Wisconsin.

Whereas, David Stute will retire as director of the Legislative Council Staff on October 15, 1999; and

Whereas, David Stute has served the state of Wisconsin for 31 years at the Legislative Council Staff and 23 years in a supervisory role as director or chief staff attorney; and

Whereas, David Stute has functioned as a mentor for Legislative Council Staff attorneys on complex and controversial legal issues coming before the Legislature; and

Whereas, David Stute has edited numerous Legislative Council Staff publications over the years, using unmatched reasoning ability and attention to detail to help keep Legislative Council Staff publications accurate and well written; and

Whereas, David Stute has helped many legislators develop legislative solutions to difficult policy problems; and

Whereas, David Stute has been instrumental in developing major legislation, such as the Wisconsin Consumer Act, which was landmark legislation protecting Wisconsin consumers in their dealing with creditors; chapter 33 of the statutes authorizing the formation of lake districts to protect inland lakes; the State Clean Water Act, regulating the discharge of hazardous substances into the waters of Wisconsin; and state environmental laws regulating mining; and

Whereas, David Stute has been a great friend and fair-minded confidant to members of the legislature since 1968, and has led the Legislative Council Staff with dignity, exemplary character, and utmost professionalism in that time; now, therefore, be it

Resolved by the assembly, the senate concurring, That the members of the Wisconsin legislature commend David Stute on his career, accomplishments, and contributions to the state of Wisconsin and wish him the best upon his retirement; and, be it further

Resolved, That the assembly chief clerk shall provide copies of this joint resolution to David Stute.

(END)

ENGROSSED 1999 SENATE JOINT RESOLUTION 33

Relating to: the retirement of Jane Henkel.

Whereas, Jane Henkel will retire from the Legislative Council Staff on January 31, 2000, after 23 years of service; and

Whereas, her potential for providing high quality service to the legislature was already evident in her performance as a student at the University of Wisconsin Law School, where she served on the law review, was on the Dean's List for 5 semesters, and graduated cum laude; and

Whereas, Jane Henkel began work as a staff attorney for the Legislative Council Staff in November 1976; and

Whereas, her varied interests and abilities are reflected in the breadth of areas of the law she has influenced through her hard work, including school district boundary changes, open enrollment, public libraries, alcohol beverage laws, truancy, and educational communications technology; and

Whereas, she served as legal counsel to the Joint Committee on Employment Relations; and

Whereas, her intelligence and capacity for attention to detail enabled her to edit numerous Legislative Council Staff publications over the years, giving them their well deserved reputation for clarity and accuracy; and

Whereas, Jane Henkel served as a teacher and mentor for many of the attorneys who currently serve the legislature, which will serve as her legacy for years to come; and

Whereas, her interest and talent in computer technology was of great assistance to the Legislative Council Staff and the legislature in adopting new technology; and

Whereas, in recent years Jane Henkel has assumed a leadership role at the Legislative Council Staff, becoming Deputy Director in 1992, and Acting Director in October 1999; now, therefore be it

Resolved by the senate, the assembly concurring, That members of the Wisconsin legislature applaud the career of Jane Henkel, thank her for her contributions, and wish her a happy retirement; and, be it further

Resolved, That the senate chief clerk shall provide a copy of this joint resolution to Jane Henkel.

(END)

PART II

JOINT LEGISLATIVE COUNCIL COMMITTEES

AMERICAN INDIAN STUDY COMMITTEE

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STUDY ASSIGNMENT: The Committee is directed to study the problems and develop specific recommendations and legislative proposals relating to American Indians and the various Indian Tribes in this state.

Established biennially, pursuant to s. 13.83 (3), Stats. Membership of the Committee appointed by a December 10, 1998 mail ballot.

13 MEMBERS: 1 Senator; 6 Representatives and 6 Public Members.

LEGISLATIVE COUNCIL STAFF: Joyce Kiel, Senior Staff Attorney; David Lovell, Senior Analyst; and Tracey Uselman, Administrative Staff.

(1) Appointed by a March 4, 1999 mail ballot to fill the vacancy created by the completion of Rep. Rebecca Young's legislative term.

(2) Appointed by an April 8, 1999 mail ballot as the Vice Chairperson of the Committee.

(3) Appointed by an October 12, 1999 mail ballot to replace Rep. Sheryl Albers, who resigned from the Committee on September 15, 1999.

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Tribal Services Coordinator
131 West Wilson Street, Room 802
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ASSIGNMENT: Established pursuant to s. 13.83 (3) (f), Stats., to assist the American Indian Study Committee in performing its statutory functions.

7 MEMBERS: One representative designated by the following Departments: Health and Family Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development.

AMERICAN INDIAN

Summary of Committee Activity

The American Indian Study Committee (AISC) is a permanent committee of the Joint Legislative Council (JLC) established under s. 13.83 (3), Stats. The Committee is directed by statute to:

. . . study the problems and develop specific recommendations and legislative proposals relating to American Indians and the various Indian tribes in this state.

The membership of the AISC, appointed by the JLC, consists of eight legislative members from the Senate and Assembly and six public members appointed from names submitted by the Wisconsin Indian tribes and the Great Lakes Inter-Tribal Council (GLITC). The Committee is assisted by a Technical Advisory Committee (TAC) composed of a representative of each of the following state departments: Health and Family Services; Workforce Development; Justice; Natural Resources; Public Instruction; Revenue; and Transportation.

The AISC held seven meetings during the period covered by this report on the following dates:

March 17, 1999 (State Capitol)
April 19, 1999 (Lac Courte Oreilles Indian Reservation)
May 14, 1999 (Lac du Flambeau Indian Reservation)
July 30, 1999 (Stockbridge-Munsee Indian Reservation)
September 24, 1999 (Menominee Indian Reservation)
December 10, 1999 (Wausau)
March 13, 2000 (State Capitol)

At the March 17, 1999 meeting, the Committee was addressed by Tom Maulson, Tribal Chair of the Lac du Flambeau Band of Lake Superior Chippewa Indians and President of the GLITC, regarding state-tribal relations. In addition, gaiashkibos, Tribal Chair of the Lac Courte Oreilles Band of Lake Superior Chippewa Indians, and Bob Chicks, Tribal Chair of the Stockbridge-Munsee Band of Mohican Indians, addressed the Committee on this topic. The Committee heard a presentation by Alicia Gibb and Christine Munson, Cochairpersons, Youth "Indian" Mascot and Logo Task Force, regarding school mascots and logos depicting American Indians. The Committee also heard presentations by Mary Husby, Director of Social Services, Menominee Indian Tribe of Wisconsin and public member of the AISC, and from Linda Dawson, Deputy Chief Legal Counsel, Department of Health and Family Services (DHFS), regarding tribal administration of criminal background checks for caregivers. Chairperson Musser asked staff to meet with Ms. Husby, DHFS staff and others to develop options for the Committee to consider relating to tribal administration of the rehabilitation review process of the caregiver background check. The Committee discussed the name and study assignment of the AISC. Chairperson Musser directed staff to prepare options on this subject for Committee consideration.

At the April 19, 1999 meeting, the Committee heard a presentation from Virginia Nuske, President, Wisconsin Indian Education Association, regarding general Indian education issues. It also heard presentations from J.P. Leary, Consultant, American Indian Studies Program, Equity Mission Team, DPI and a member of the AISC's TAC, and Sharon Cloud, Board of Directors, Wisconsin Indian Education Association, regarding statutory Indian studies curriculum requirements for public schools. The Committee also heard presentations from Mr. Leary; Barbara Munson, Chairperson, "Indian" Mascot and Logo Task Force, Wisconsin Indian Education Association; and Richard Hanson, resident of the Menomonie School District, regarding school mascots and logos depicting American Indian images. Noting that legislation relating to the use of mascots and logos was being proposed for introduction, the Committee voted to direct Chairperson Musser to write to the chairpersons of the standing committees to which the legislation is referred to request that the committees hold public hearings on that legislation. The Committee discussed miscellaneous provisions of the Governor's proposed 1999-2001 biennial budget that relate to American Indian tribes or American Indians. The Committee discussed two bill drafts, WLCS: 0095/1, relating to the American Indian Study Committee, and WLCS: 0097/P1, relating to caregiver background checks.

At the May 14, 1999 meeting, the Committee discussed Memo No. 98-7, *Options Relating to the Statutes Regarding Education About American Indians, Created by 1989 Wisconsin Act 31*, and directed staff to prepare a bill draft that would provide a separate appropriation in DPI's budget for the American Indian studies program. The Committee also directed Chairperson Musser to send a letter to the State Superintendent of Public Instruction requesting that the State Superintendent remind school districts of their obligations to provide instruction about American Indians and asking DPI to conduct a survey of compliance with those obligations. The Committee discussed Memo No. 98-5, *Indian Student Assistance Program*. In addition, the Committee heard a presentation from Christina Rencontre, Education Director, Lac du Flambeau Band of Lake Superior Chippewa Indians, regarding financial assistance for American Indian students attending colleges and universities. The Committee voted to recommend that state funding for the Indian student assistance grant program be increased and funded from tribal gaming revenues, and the Committee directed Chairperson Musser to communicate this recommendation to the Cochairpersons of the Joint Committee on Finance for consideration in the budget deliberations, which were then in progress. The Committee also discussed WLCS: 0097/P1, relating to caregiver background checks, and Memo No. 98-8, *Issues Raised About WLCS: 0097/P1, Relating to Caregiver Background Checks*. The Committee made several changes to the draft and directed Chairperson Musser to seek inclusion of the revised draft in the 1999-2001 biennial budget bill. The Committee discussed WLCS: 0095/1, relating to the American Indian Study Committee. The Committee refined the draft and voted to recommend the draft to the JLC for introduction in the 1999-2000 Legislative Session. The Committee also discussed Memo No. 98-6, *Precedents for a Nonvoting American Indian Delegate to the State Legislature*, and directed Chairperson Musser to form a working group, including additional tribal representation, to further discuss the concept of nonvoting tribal delegates to the state Legislature.

At the July 30, 1999 meeting, the Committee heard presentations from Lisa Waukau, Tribal Secretary, Menominee Tribal Legislature, and William Kussel, Jr., Program Attorney, Menominee Indian Tribe of Wisconsin; Steven Tinker, Assistant Attorney General and James R.

Warren, Administrator, Division of Criminal Investigations, Wisconsin Department of Justice (DOJ); and Robert Schmidt, Sheriff, Shawano County, and Gary Robert Bruno, District Attorney, Shawano and Menominee Counties, regarding extradition and fresh pursuit by law enforcement officers to and from the Menominee Indian Reservation. The Committee urged the DOJ, the tribe and the affected counties to work together to complete an agreement governing these matters. The Committee also heard presentations regarding the cooperative county-tribal law enforcement program from Kelly Kennedy, County-Tribal Law Enforcement Program Coordinator, DOJ, Paul Stenzel, Staff Attorney and Tribal Prosecutor, and Rick Church, Director of Public Safety, Stockbridge-Munsee Band of Mohican Indians; Sheriff Schmidt; and District Attorney Bruno. The Committee discussed Memo No. 98-9, *Enforcement of the Statute Requiring School Districts to Provide Instruction About American Indians* and WLCS: 0178/1, relating to education about American Indians. The Committee voted to recommend WLCS: 0178/1, as modified in Committee discussion, to the JLC for introduction in the 1999-2000 Legislative Session. The Committee also heard a status report about the July 21, 1999 meeting of the Working Group on Tribal Delegates to the State Legislature. The Committee meeting was preceded by a tour of the Stockbridge-Munsee Indian Reservation.

At the September 24, 1999 meeting, the Committee heard presentations by Mark Mitchell, Manager, Child Welfare Services Section, Bureau of Programs and Policies, Division of Child and Family Services, DHFS, and from Dale Wolf, Deputy Director, Health and Human Services, GLITC, regarding a proposal by the DHFS to initiate a program to develop the capacity of American Indian tribes to provide child welfare services, including assigning a DHFS position to this program. The Committee also heard presentations from Mr. Mitchell and Mary Husby, Director of Social Services, Menominee Indian Tribe of Wisconsin and member of the AISC, regarding the definition of "relative" under the kinship care program and long-term kinship care program. In addition, the Committee heard presentations by Mr. Mitchell and Ms. Husby regarding funding for assessments under the kinship care program administered by American Indian tribes. The Committee discussed a proposal to increase the membership of the AISC to allow representation of all tribes on the Committee. The Committee meeting was preceded by a tour of the Menominee Indian Reservation.

At the December 10, 1999 meeting, the Committee discussed Memo No. 98-12, *Tribal Delegates to the State Legislature; Discussion of Issues*, and gave instructions for staff to prepare a preliminary bill draft on this subject. The Committee was joined by several tribal chairs and vice-chairs for this discussion. The Committee also heard a presentation by Debbie Salm, Charles Morgan, Daryl Hinz and Faith Russell, of the Legislative Fiscal Bureau, regarding the state budget process and selected provisions of 1999 Wisconsin Act 9, the 1999-2001 Biennial Budget Act, of interest to American Indian tribes. The Committee also received updates from staff on several topics that it had discussed at previous meetings.

At the March 13, 2000 meeting, the Committee continued its discussion of Memo No. 98-12, *Tribal Delegates to the State Legislature; Discussion of Issues*. It briefly discussed and decided to set aside WLCS: 0249/P1, relating to tribal delegates to the Legislature (February 11, 2000). It also discussed Memo No. 98-15, *Tribal Delegates to the Legislature; Options Regarding the Selection of Delegates*. Again, the Committee was joined by a number of tribal chairs

and vice-chairs for this discussion. The Committee also received updates from staff on topics that it had discussed at previous meetings.

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its November 4, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Assembly Bill 585**, relating to the American Indian study committee, **1999 Assembly Bill 586**, relating to education about American Indians and making an appropriation, and **1995 Assembly Bill 587**, relating to eligibility of second cousins for payments under the kinship care and long-term kinship care programs.

See the following report for a discussion of the activities of, and legislation recommended by, the American Indian Study Committee:

- Joint Legislative Council Report No. 13 to the 1999 Legislature, *Legislation Recommended by the American Indian Study Committee* (1999 Assembly Bills 585, 586 and 587), dated November 18, 1999.

Actions of the Legislature

1999 Assembly Bill 585 was enacted as 1999 Wisconsin Act 60, effective April 26, 2000. (Among other things, Act 60 renamed the Committee as the “Special Committee on State-Tribal Relations.”)

1999 Assembly Bill 586 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 587 was vetoed by the Governor on May 17, 2000. The Legislature did not override the veto.

**CAPTURE OF FEDERAL RESOURCES,
SPECIAL COMMITTEE ON**

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STUDY ASSIGNMENT: The Committee is directed to study means by which the amount of federal funding or expenditures entering Wisconsin can be increased. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a June 8, 1998 letter from Rep. Tom Sykora.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

17 MEMBERS: 2 Senators; 3 Representatives; 10 Public Members; and 1 Nonvoting Agency Member.

LEGISLATIVE COUNCIL STAFF: Richard Sweet, Senior Staff Attorney; Dan Fernbach, Senior Staff Attorney; and Wendy Ulrich, Administrative Staff.

(1) Originally appointed as an Assembly member; appointed to continue as a Public Member by a December 10, 1998 mail ballot.

(2) Resigned from the Legislature on January 29, 1999.

CAPTURE OF FEDERAL RESOURCES

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Capture of Federal Resources and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study means by which the amount of federal funding or expenditures entering Wisconsin can be increased.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of two Senators, five Representatives, nine public members and one nonvoting agency member.

The Special Committee held five meetings at the State Capitol or Capitol Annex in Madison on the following dates:

October 14, 1998	January 20, 1999
November 18, 1998	February 26, 1999
December 16, 1998	

At the October 14, 1998 meeting, the Committee received testimony from Richard Chandler, Director, Division of Executive Budget and Finance, Department of Administration (DOA), and Jeff Smith, Section Chief, Federal-State Relations, DOA. The two summarized the report prepared by DOA, entitled *Federal Funding in Wisconsin: A Comparative Perspective*. The report indicated that the Office of Federal-State Relations researched why Wisconsin ranks last in per capita federal spending and summarized Wisconsin's receipt of federal funds compared with the receipt of federal funds by similar-sized states. The reports summarized several of the reasons why Wisconsin does not rank higher in federal per capita spending and suggested ways for Wisconsin to improve its position in this regard.

The November 18, 1998 meeting was a public hearing at which the Committee received testimony from interested persons on means by which to increase receipt of federal funds in Wisconsin. The Committee heard from Dr. Earnestine Willis, MD, MPH, Associate Professor, Medical College of Wisconsin, and Director, Center for the Advancement of Urban Children, Milwaukee; Bill Bazan, Wisconsin Health and Hospital Association, Milwaukee; William Petasnick, President, Froedtert Memorial Lutheran Hospital, Milwaukee; Virginia Hinshaw, Dean of the Graduate School/Senior Research Officer, UW-Madison; Donald Kettl, Director, LaFollette Institute, UW-Madison; Brian Wilson, CESA No. 6, Oshkosh; Michael Boerger and Allen Vick, DPI, Madison; Tim Size, Executive Director, Rural Wisconsin Health Cooperative, Sauk City; Sam Moore and Don Warnke, Department of Health and Family Services (DHFS), Madison; Peter Kilde, Executive Director, WestCAP and President, Wisconsin Community Action Program Association (WISCAP), Glenwood City; Ralph Steckman, Business Procurement Assistance Center, Madison Area Technical College, Madison; Michael Mahoney, Budget Director, Department of Workforce Development, Madison; Rod Clark, Department of Transportation, Madison; and Fred Moskol, Director, Wisconsin Office of Rural Health, Madison.

At the December 16, 1998 meeting, the Committee reviewed Memo No. 1, *Summary of Recommendations Offered for Committee Discussion*, which summarized the recommendations that were made either at the public hearing or by Committee members following the public hearing.

At the January 20, 1999 meeting, the Committee discussed Memo No. 2, which incorporated the suggestions that were set forth in Memo No. 1 and regrouped and reformatted the suggestions for the Committee's consideration. Based on the discussion, the Committee requested that staff prepare several drafts for the Committee's consideration at the following meeting.

At the February 26, 1999 meeting, the Committee completed its discussion of Memo No. 2 and reviewed four bill drafts that were prepared by Committee staff based on discussion at the previous meeting. Those drafts were: WLCS: 0024/1, relating to a study by a consultant to DOA on the need to increase the personnel and lobbying activities of the state's Office of Federal-State Relations in Washington, D.C. and making an appropriation; WLCS: 0040/1, relating to requiring departments and independent agencies to monitor federal programs and identify goals for state capture of federal resources under these programs; WLCS: 0046/1, relating to state assistance to municipalities and school districts in capturing federal resources and creating the Council on Capture of Federal Resources; and WLCS: 0053/1, relating to the establishment of a federal resources Web site by DOA. Two of the drafts, WLCS: 0046/1 and WLCS: 0053/1 were consolidated into WLCS: 0075/1. Both WLCS: 0024/1 and WLCS: 0040/1 were revised by the Committee and, along with WLCS: 0075/1, were submitted to Committee members for a vote by a mail ballot. As noted earlier in the report, the three drafts were subsequently approved by the Committee for recommendation to the Joint Legislative Council.

In addition to voting on bill drafts, the Committee directed the chairperson to write a number of letters to officials on the subject of Wisconsin's receipt of federal funds. Those letters were to: (1) Governor Tommy G. Thompson, relating to having Wisconsin work with similarly situated states in a concerted effort to obtain more favorable treatment under certain federal funding and reimbursement formulas; (2) Secretary Mark Bugher, DOA, relating to standardization of state grant application forms and streamlining the process for approval by the Governor of applications for federal funding; (3) Secretary Joseph LEEAN, DHFS, relating to making Medicare equity a state priority, expediting designation of health professional shortage areas and preparing a report on inequities of health benefits throughout the state; (4) Dr. Albert Beaver, Interim Chancellor, UW-Extension, requesting that the UW-Extension develop a program to assist municipalities and nonprofit organizations in identifying and applying for available federal grants; and (5) members of the Wisconsin Congressional Delegation and Schuyler Baab, Director of Wisconsin's Federal-State Relations Office in Washington, D.C., on the issue of consolidation of federal programs, use of federal block grants, availability of coastal management funds for Wisconsin, subsidization of ethanol through general funds rather than reduced gasoline taxes and development of high-speed rail for the Midwest. (Copies of these five letters are included in Appendix 3 to Report No. 1 to the 1999 Legislature.)

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its May 26, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Assembly Bill 417**, relating to requiring state departments and independent agencies to monitor federal programs and identify goals for state capture of federal resources under those programs, **1999 Assembly Bill 418**, relating to the establishment of a federal resources Web site by the department of administration, state assistance to school districts and local law enforcement agencies in capturing federal resources and creating a council on capture of federal resources, and **1995 Assembly Bill 419**, relating to an audit by the legislative audit bureau on the need to increase the personnel and lobbying activities of the state's office of federal-state relations in Washington, D.C.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Capture of Federal Resources:

- Joint Legislative Council Report No. 1 to the 1999 Legislature, *Legislation on Capture of Federal Resources* (1999 Assembly Bills 417, 418 and 419), dated July 16, 1999.

Actions of the Legislature

1999 Assembly Bill 417 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 418 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 419 failed to pass pursuant to 1999 Senate Joint Resolution 1.

**CHILDREN AT RISK PROGRAM,
SPECIAL COMMITTEE ON THE**

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STUDY ASSIGNMENT: The Committee is directed to review the Children At Risk Program under s. 118.153, Stats., including the program's focus, scope and coverage; funding structure; state-level oversight; and the possibility of greater utilization of private agency services as a means of achieving program objectives. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a July 18, 1997 letter from Sen. Peggy Rosenzweig.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by August 21 and September 4, 1998 mail ballots.

17 MEMBERS: 2 Senators; 4 Representatives; and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: Russ Whitesel, Senior Staff Attorney; Shaun Haas, Senior Staff Attorney; and Rachel Veum, Administrative Staff.

(1) Appointed by a September 4, 1998 mail ballot to replace David Titus, who was unable to serve. Mr. Brickl resigned from the Committee on February 5, 1999.

(2) Appointed by a September 4, 1998 mail ballot to replace Fermin Burgos, who was unable to serve.

(3) Originally appointed as an Assembly member; appointed to continue as a Public member by a December 10, 1998 mail ballot.

(4) Resigned from the Legislature on January 29, 1999.

CHILDREN AT RISK PROGRAM

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on the Children At Risk Program and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to review the Children At Risk Program under s. 118.153, Stats., including the program's focus, scope and coverage; funding structure; state-level oversight; and the possibility of greater utilization of private agency services as a means of achieving program objectives.

The membership of the Special Committee, appointed by August 21 and September 4, 1998 mail ballots, consisted of two Senators, five Representatives and 10 public members.

The Special Committee held five meetings (except as otherwise indicated, the meetings were held at the State Capitol or Capitol Annex in Madison) on the following dates:

September 25, 1998	January 29, 1999
October 22, 1998 (Milwaukee)	March 8, 1999
December 3, 1998	

At the September 25, 1998 meeting, the Special Committee received testimony from Janice Mueller, State Auditor, and Robin Lecoanet, Senior Legislative Analyst, LAB. Ms. Mueller explained the history of the Children At Risk Program. She said that given the current structure of the Children At Risk Program, it may not be possible to determine its effect on individual students' performance. She said that due to the inability to determine the effect the program has had on student performance, the LAB recommends elimination of the program. She suggested that there is a need to stop criticizing the program and to find solutions to the dropout rate problem and, to this end, she offered several options for the Committee to consider.

Nancy Holloway, Executive Assistant to the State Superintendent, and Mike Thompson, Director, DPI Student Services, Prevention and Wellness, also addressed the Committee. Ms. Holloway distributed materials showing the final children at risk aid computations for 1997-98 and a safe school initiative, proposed by DPI, to be funded by the reallocation of funds from the Children At Risk Program appropriation. Mr. Thompson said that, upon review of the options for changes set forth in the audit, DPI had taken the position that it does not support eliminating the funding available for the program but does support fundamental changes in the program. During Committee discussion of the DPI proposal, concerns were expressed by members that expanding the programs eligible for participation without expanding the funding would have an adverse effect on at risk programs.

The October 22, 1998 meeting was a public hearing in Milwaukee at which the Committee received testimony from invited persons. The Committee heard from Marsha Spector, Administrator, Grandview Alternative School; Dr. Alan Brown, Superintendent, Milwaukee Public Schools (MPS); representatives from MPS Alternative Programs and Partnership Programs; Dr. Howard Fuller, Marquette University; Janice Ereth, Milwaukee; Debra Kenner, Milwaukee Education Trust; and the following representatives from MPS alternative programs

and partnership programs: Spotted Eagle High School (Carol Sample, Administrator and Dan Peerenboom, Principal); Northwest Opportunity Vocational Academy (Felita Daniels Ashley, Administrator); Learning Enterprise High School (Kathy Harrell-Patterson, Administrator); Lady Pitts School Age Parent Program (Sheila Harris, Administrator); Project Stay, Alternative Information Center (Gary Finch, Administrator); El Puente High School (Rebecca Mittness-Wendel, Administrator); and Shalom High School (Jean Williams, MPS on-site teacher). This testimony which was received at a site of an at risk program was extremely compelling and informative. Students and staff presented convincing evidence that programs built around small program and class size, combined with personal attention, were essential in helping at risk students succeed.

At its December 3, 1998 meeting, the Committee received testimony from Nan Brien, Associate Director, Wisconsin Council on Children and Families; Calvin Stone, Madison Public Schools Coordinator, Accelerated Learning Academy; Mary M. Bruyette and LuAnn Coenen, Appleton Central Alternative High School; Tom Joynt, Green Bay School District Administrator; Katie Stout, Wisconsin Education Association Council; and John Gaier, Neilsville School District Administrator. This testimony focused on the importance of early learning opportunities and reinforced testimony from earlier meetings emphasizing the positive results obtained from programs founded on small program and class sizes in conjunction with increased personal attention. At this meeting, the Committee began its discussion of its assignment and the testimony it had received regarding the Children At Risk Program. Based on the discussion, the Committee requested that staff prepare a memorandum (Memo No. 2) that would put the suggestions offered at this meeting regarding the Children At Risk Program into a format that would facilitate discussion of these options at the next meeting of the Special Committee.

At the January 29, 1999 meeting, the Committee discussed Memo No. 2, which provided information and options for legislation regarding some of the issues that had been raised in the Special Committee's meetings or that had been forwarded by Committee members to the chairperson of the Committee. Following extensive discussion, the Committee requested that staff prepare preliminary drafts for consideration by the Committee at its next meeting.

At the March 8, 1999 meeting, the Committee reviewed WLCS: 0062/P1, a preliminary draft of the revision of the children at risk statute which highlighted the choices the Committee had to make when considering the proposal. The draft was supplemented by Memo No. 3, which described WLCS: 0062/P1, relating to revising the children at risk statute. Also reviewed at this meeting was WLCS: 0063/P1, relating to creating planning grants for students retained in fourth and eighth grade. The Committee reviewed both drafts and directed the staff to make changes. Subsequently, the drafts were revised to reflect the decisions made by the Committee at the meeting and sent out for a vote by mail ballot.

Actions of the Joint Legislative Council

The Committee recommended two proposals to the Joint Legislative Council.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Senate Bill 241**, relating to programs for children at

risk of not graduating from high school, and **1999 Senate Bill 242**, relating to planning grants for retained 4th graders and making an appropriation.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on the Children At Risk Program:

- Joint Legislative Council Report No. 7 to the 1999 Legislature, *Legislation on the Children At Risk Program* (1999 Senate Bills 241 and 242), dated October 7, 1999.

Actions of the Legislature

1999 Senate Bill 241 was enacted as 1999 Wisconsin Act 123, effective July 1, 2000.

1999 Senate Bill 242 failed to pass pursuant to 1999 Senate Joint Resolution 1.

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SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study staffing levels and duties of conservation wardens as they relate to the enforcement of fish and game and other natural resource-related laws, and to consider means and methods of ensuring the adequacy of such enforcement. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on July 25, 1997, March 25, 1998 and May 27, 1998 letters from Sen. Dale Schultz.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by an August 21, 1998 mail ballot.

19 MEMBERS: 3 Senators, 7 Representatives; and 9 Public Members.

LEGISLATIVE COUNCIL STAFF: Gordon Anderson, Senior Staff Attorney and Rachel Veum, Administrative Staff.

(1) Resigned from the Committee on February 24, 1999.

CONSERVATION LAWS ENFORCEMENT

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Conservation Laws Enforcement and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study staffing levels and duties of conservation wardens as they relate to the enforcement of fish and game and other natural resource-related laws and to consider means and methods of ensuring the adequacy of such enforcement.

The membership of the Special Committee, appointed by an August 21, 1998 mail ballot, consisted of seven Representatives, three Senators and nine Public Members.

The Special Committee held six meetings at the State Capitol in Madison on the following dates:

September 30, 1998	December 16, 1998
October 29, 1998	January 20, 1999
November 17, 1998	February 24, 1999

At the September 30, 1998 meeting, the Committee staff described the history of Wisconsin conservation laws enforcement, including the development of conservation laws in Wisconsin, changes in the duties of conservation wardens during the period from 1949 to 1998, increases in the number of conservation wardens and other conservation-related enforcement personnel, and the appointment and current duties of conservation wardens under Wisconsin statutes. Staff also described the funding and a workload analysis of Department of Natural Resources (DNR) law enforcement personnel and conservation warden recruitment, testing and training.

The Committee also heard a presentation from Thomas L. Harelson, Chief, Bureau of Law Enforcement, Division of Enforcement and Science, DNR. He distributed materials to the Committee including: (1) issue briefs on technology, warden support, warden staffing and telephone workload; (2) information on warden staffing and the warden shortage problem; (3) information on improving productivity of conservation wardens through support staff services; (4) a description of partner support provided to the DNR by volunteers; (5) information on warden retirements and projected retirements from 1994 through 2028; (6) a chart on complaints received by DNR; and (7) a paper on the economic importance of sport fishing to the state.

At the October 29, 1998 meeting, the Committee heard presentations from Don Bezruki and Paul Stuber, Directors, Program Evaluation Division, Legislative Audit Bureau (LAB), on the LAB's audit of fish and wildlife programs (LAB Report 98-9).

Thomas L. Harelson, Chief, and John T. Daniel, Deputy Chief, Bureau of Law Enforcement, Division of Enforcement and Science, DNR, made presentations to the Committee on time reporting by wardens and the daily log that wardens fill out for every day of the month. They also discussed the expense reports filled out by wardens and policies relating to reimbursement

for meals and overtime. The presentations also discussed various issues regarding the technology initiatives requested by DNR wardens. The Committee also reviewed information relating to and restrictions on the use of the natural resources-related fines and forfeitures, liability of volunteers who support DNR programs, the new fishing and hunting license sales system and the economic importance of hunting to the state.

At its November 17, 1998 meeting, the Committee heard a presentation by Michael A. Lutz, Attorney, Bureau of Legal Services, DNR, on training of conservation wardens in criminal law and issues relating to search and seizure. The Committee heard presentations by Douglas D. Hoskins, Southeast Regional Warden, David E. Rasmussen, West Central Regional Warden and Randall J. Stark, South Central Regional Warden, on the varying duties in environment and other enforcement areas within the regions. Joel C. McOlash, Door County Warden, Northeast Region, described the discipline process and his perspectives as a union steward.

The Committee reviewed comparative data relating to Wisconsin's warden staff and the warden staffs of other states, information on retirement benefits for DNR employes who serve as special conservation wardens on a part-time basis, DNR's structure, the distribution of law enforcement personnel, complaint procedures against wardens and Wisconsin's new trespass law.

At its December 16, 1998 meeting, George E. Meyer, Secretary of Natural Resources, presented information on the 18 new warden positions funded in the recently enacted budget adjustment bill. He discussed suggestions for Committee recommendations made by Committee members with particular emphasis on the environmental programs within the DNR and issues relating to the difficulties there would be enforcing environmental laws if those duties were removed from the wardens' responsibilities. He reviewed other suggestions made to the Committee regarding trespass law enforcement, DNR service center hours and funding issues for law enforcement. He concluded by responding to questions from the Committee.

The Committee also reviewed staff papers relating to funding and workload of DNR law enforcement personnel and suggestions for Committee recommendations made by Committee members.

At its January 20, 1999 meeting, the Committee discussed information relating to Wisconsin wardens' wages in comparison with wages paid by surrounding states and the U.S. Fish and Wildlife Service, additional suggestions made by Committee members and preliminary drafts of legislation relating to creating the office of chief warden and giving conservation wardens the authority to enforce the trespass law. The Committee also reviewed motions relating to the DNR budget request for mobile data computers for wardens.

At its February 24, 1999 meeting, the Committee reviewed drafts prepared by staff relating to authorizing conservation wardens to enforce trespass laws, allowing conservation wardens to enforce prohibitions on shooting at caged or staked animals and enabling conservation wardens to make arrests under misdemeanor warrants; limiting administrative expenses paid from the Fish and Wildlife Account; and creating the office of chief warden. After discussion and revision of these drafts, the Committee gave preliminary approval to five drafts and to three letters relating to computers for DNR wardens, suggestions for ways in which DNR can assist wardens in their duties and financing of computer training costs.

By an April 30, 1999 mail ballot, the Committee approved three drafts relating to conservation laws, which combined the five drafts considered at the February 24, 1999 meeting, and approved the three letters.

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Assembly Bill 490**, relating to the designation and duties of chief warden, deputy chief warden, internal affairs officer and complaint officer within the department of natural resources, **1999 Assembly Bill 491**, relating to authorizing conservation wardens to enforce the trespass law and prohibitions on shooting at caged or staked wild animals and to make arrests under warrants issued for felonies or misdemeanors, and **1999 Assembly Bill 492**, relating to limiting administrative expenses paid from the fish and wildlife account of the conservation fund and creating new conservation warden positions.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Conservation Laws Enforcement:

- Joint Legislative Council Report No. 4 to the 1999 Legislature, *Legislation on Conservation Laws Enforcement* (1999 Assembly Bills 490, 491 and 492), dated September 30, 1999.

Actions of the Legislature

1999 Assembly Bill 490 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 491 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 492 failed to pass pursuant to 1999 Senate Joint Resolution 1. A portion of Assembly Bill 492 was enacted as part of 1999 Wisconsin Act 9 (the Biennial Budget Act). [See SEC. 702g.]

**DISCIPLINARY PROCEDURES FOR REPRESENTED POLICE AND FIRE
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STUDY ASSIGNMENT: The Committee is directed to review statutory provisions and case law relating to the discipline of municipal police and fire fighting personnel within the framework of a collective bargaining agreement, including the role of police and fire commissions, in order to provide clear, fair and consistent procedures for resolving disciplinary matters affecting such personnel. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on an April 29, 1998 letter from Sen. Robert Welch.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by August 21 and September 4, 1998 mail ballots.

19 MEMBERS: 3 Senators; 3 Representatives; and 13 Public Members.

LEGISLATIVE COUNCIL STAFF: Dan Fernbach, Senior Staff Attorney; Robert Conlin, Senior Staff Attorney; and Kathy Follett, Administrative Staff.

(1) Originally appointed as an Assembly member; appointed to continue as a Public Member by a December 10, 1998 mail ballot

(2) Appointed as Chairperson of the Special Committee to fill the vacancy created by the resignation, as Chairperson, of Sen. Gary Drzewiecki, by a December 18, 1998 mail ballot.

(3) Appointed to the Special Committee to fill the vacancy created by the resignation of Sen. Drzewiecki, by a December 18, 1998 mail ballot.

**DISCIPLINARY PROCEDURES FOR REPRESENTED
POLICE AND FIRE PERSONNEL**

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Disciplinary Procedures for Represented Police and Fire Personnel and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to review statutory provisions and case law relating to the discipline of municipal police and fire fighting personnel within the framework of a collective bargaining agreement, including the role of police and fire commissions, in order to provide clear, fair and consistent procedures for resolving disciplinary matters affecting such personnel.

The membership of the Special Committee, appointed by August 21 and September 4, 1998 mail ballots, consisted of three Senators, three Representatives and 13 Public Members.

The Special Committee held one meeting at the State Capitol in Madison on November 17, 1998.

At the November 17, 1998 meeting, the members of the Committee discussed their interest in the topic. Staff explained the contents of Staff Brief 98-10, *Disciplinary Authority of Municipal Police and Fire Commissions in Wisconsin* (November 6, 1998). They said that the brief provides background information on police and fire commission statutes, recent enactments from the 1993 and 1997 Legislative Sessions affecting disciplinary procedures and a number of court cases in recent years that affect the disciplinary proceedings. Staff also described a memo relating to various suggestions for changes submitted in writing by Committee members prior to the meeting. The Committee discussed court decisions and potential topics for future Committee discussion.

The Committee held no further meetings.

Actions of the Joint Legislative Council

The Committee made no recommendations to the Joint Legislative Council.

Actions of the Legislature

There were no recommendations on which the Legislature could act.

DISCIPLINE OF HEALTH CARE PROFESSIONALS,
SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study procedures for imposition of discipline for alleged cases of patient neglect or unprofessional conduct by health care-related examining boards and affiliated credentialing boards identified by the Special Committee, for the purpose of ensuring that such procedures are effective, fair and consistent. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on Assembly Amendment 3 to Assembly Substitute Amendment 1 to 1997 Assembly Bill 549.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

16 MEMBERS: 2 Senators; 5 Representatives; and 9 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Dyke, Senior Staff Attorney; Laura Rose, Senior Staff Attorney; and Kathy Follett, Administrative Staff.

DISCIPLINE OF HEALTH CARE PROFESSIONALS

Summary of Committee Activity

The Joint Legislative Council established the Special Committee and appointed the chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study procedures for imposition of discipline for alleged cases of patient neglect or unprofessional conduct by health care-related examining boards and affiliated credentialing boards identified by the Special Committee, for the purpose of ensuring that such procedures are effective, fair and consistent.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of two Senators, five Representatives and nine Public Members.

The Special Committee held seven meetings at the State Capitol in Madison on the following dates:

October 8, 1998	February 9, 1999
November 18, 1998	March 11, 1999
December 18, 1998	April 20, 1999
January 20, 1999	

At the October 8, 1998 meeting, the Committee received testimony from Marlene Cummings, Secretary, DRL; Dr. Walter R. Schwartz, Chairperson, MEB; Mark Adams, Corporate Counsel, and John La Bissioniere, Peer Review Consultant, State Medical Society of Wisconsin (SMS). Secretary Cummings described the DRL complaint handling process for cases of unprofessional conduct. She described recent DRL efforts to strengthen and expedite the complaint handling process and provided data concerning complaints of unprofessional conduct and the disposition of those complaints. Dr. Schwartz outlined the current membership of the MEB and discussed MEB involvement in cases of unprofessional conduct by credential holders. Dr. Schwartz discussed common types of cases of unprofessional conduct involving physicians and typical discipline. Mr. Adams described past initiatives by the SMS regarding physician discipline. He also described the SMS Commission on Mediation and Peer Review, which reviews complaints against physicians and recommends solutions. Mr. La Bissioniere described the Statewide Physician Health Program of the SMS, which assists physicians in dealing with alcohol and chemical dependency problems.

The Committee also briefly reviewed a staff brief on discipline of health care professionals and a staff memorandum concerning recommendations of the DRL Ad Hoc Enforcement Advisory Committee concerning time lines for disciplinary cases.

At the November 18, 1998 meeting, the Committee received testimony from Richard Roberts, M.D., Department of Family Medicine, University of Wisconsin (UW)-Madison Medical School; Steve Baker, M.D., Medical Director, Wendy Potochnik, Director of Quality Management and Candice Freil, Vice President, Health Services, PrimeCare Health Plan, Milwaukee; Richard Hendricks, M.D., Medical Director, St. Mary's Hospital, Madison; Barbara Rudolph, Ph.D., Director, Bureau of Health Care Information, DHFS; Tom Meyer, M.D., and

George Mejicano, M.D., UW Office of Continuing Medical Education Assessment and Remedial Continuing Education, Madison; and Don Prachthausser, Attorney, Murphy, Gillick, Wicht and Prachthausser, Milwaukee, and President, Wisconsin Academy of Trial Lawyers. In his presentation, Dr. Roberts discussed what is happening today in the health care system, provided an example of the various levels of quality review of an individual physician and discussed the issue of competence in connection with health care. Dr. Baker and Ms. Potochnik addressed physician monitoring in the health plan setting. Dr. Hendricks addressed the role of hospitals in physician reviews. Ms. Rudolph addressed the Bureau of Health Care Information's plans concerning an annual guide to assist consumers in selecting health care providers and health care plans. Dr. Meyer discussed the evolution of the program offered by the UW Office of Continuing Medical Education to assess the needs of individual physicians and to educate physicians who are in need of training in a specific area of practice. Dr. Mejicano provided information on the number of assessment programs, profiles of physicians who are referred to the programs and assessment tools used by the programs. He also discussed the assessment and remediation processes and the costs of those processes. Mr. Prachthausser addressed the issue of physician discipline for unprofessional conduct from the perspective of an attorney who has represented patients with malpractice claims against physicians and other health care providers.

At the December 18, 1998 meeting, the Committee received testimony from Don Rittel, Administrative Law Judge, DRL; Attorney Michael P. Malone, Hinshaw and Culbertson, Milwaukee; and Dr. Jeffrey Jentzen, Milwaukee County Medical Examiner. Mr. Rittel discussed his functions in DRL: (1) providing legal counsel services to various professional boards housed in the department; and (2) functioning as an administrative law judge in formal disciplinary proceedings. He focused his remarks on his role as an administrative law judge, including disciplinary proceedings involving physicians. Mr. Malone addressed the physician disciplinary process from the perspective of an attorney who has represented a number of physicians before the MEB since the early 1980s. Dr. Jentzen described the current role of coroners and medical examiners in reporting sudden or unexplained deaths in a health care setting and determining the cause and manner of death. He commented on the desirability of including an option for indicating therapeutic-related deaths on Wisconsin's death certificate. Committee members engaged in an initial discussion of possible recommendations from the Committee to improve the health care professional disciplinary process.

At the January 20, 1999 meeting, the Committee discussed issues and possible recommendations relating to the purpose of the MEB, the definition of "unprofessional conduct" on the part of physicians; required reporting in records provided to the MEB; a Massachusetts law on individual physician profiles provided over the Internet; issues relating to the MEB disciplinary procedure; whether a provision should be included on the Wisconsin death certificate for indicating therapeutic-related deaths; and DRL biennial budget requests of interest.

At the February 9, 1999 meeting, the Committee reviewed drafts relating to: disclosure of certain health care services review records and information to examining or licensing boards or agencies; the purpose of the MEB, directing the MEB to establish priorities, factors to identify physicians in possible need of investigation, time lines for the disciplinary process and to give notice to physicians and their places of employment in connection with the disciplinary process; indicating therapeutic misadventures on certificates of death and providing information to the

MEB; making available to the public certain information on the education, practice and disciplinary history of physicians; procedures providing opportunity to correct certain health care information; information to be provided by credential holders to the DRL; and the practice of alternative medicine by a physician.

At the March 11, 1999 meeting, the Committee considered several previously considered drafts, including revised versions of some of those drafts. In addition, the Committee considered drafts relating to: changing the composition of the MEB; authorizing the MEB to summarily limit a credential granted by the board; and authorizing the MEB to impose a civil forfeiture in certain cases of unprofessional conduct. The Committee approved WLCS: 0034/P1, relating to procedures providing opportunity to correct certain health care information, and WLCS: 0067/1, relating to authorizing the MEB to summarily limit a credential granted by the board. The Committee voted to send to the Joint Committee on Finance, on behalf of the Special Committee, a letter expressing the Committee's support for two items contained in the Governor's Biennial Budget Bill (1999 Assembly Bill 133) providing appropriations to DRL for two items of particular interest to the Committee. That letter was sent to the Joint Committee on Finance, which subsequently approved the budget items.

At the April 20, 1999 meeting, the Committee heard from four members of the MEB: Public Members Virginia Scott Heinemann and Wanda A. Roever and Drs. Darold A. Treffert and Glenn Hoberg, Chair. The MEB members discussed the respective roles of public and professional members on the MEB. The Committee then voted on a variety of draft legislation and approved the following drafts: WLCS: 0014/1 (as amended), relating to directing DRL to establish priority discipline cases for health care professionals, factors to identify health care professionals in possible need of investigation, and time lines for the health care professional disciplinary process and requiring notice to health care professionals and their places of employment and to complainants, patients and clients in connection with the disciplinary process; WLCS: 0015/1 (as amended), relating to making available to the public certain information on the education, practice and disciplinary history of physicians. [The Committee set aside two issues relating to WLCS: 0015/1 for mail ballot. By mail ballot dated May 14, 1999, the Committee approved two amendments to WLCS: 0015/1.]; WLCS: 0021/2, relating to requiring coroners and medical examiners to indicate on certificates of death when a death is therapeutic-related and to provide this information to the DRL; WLCS: 0068/1, relating to authorizing the MEB to impose a civil forfeiture in certain cases of unprofessional conduct; WLCS: 0101/1, relating to requiring reports which must be submitted to the NPDB to be submitted to the MEB; and WLCS: 0104/P1, relating to including health care professionals who practice alternative forms of health care on panels of health care experts established by DRL. At the request of Chairperson Huelsman, the Committee agreed to permit Chairperson Huelsman to package the Committee's recommendations into one or more drafts for consideration by the Joint Legislative Council.

Actions of the Joint Legislative Council

The Committee recommended two proposals to the Joint Legislative Council.

At its September 23, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Senate Bill 317**, relating to priorities, completion guidelines and notices required for health care professional disciplinary cases; identification of health care professionals in possible need of investigation; additional public members for the medical examining board; authority of the medical examining board to limit credentials and impose civil forfeitures; reporting requirements for reports submitted to the national practitioner data bank; inclusion of health care professionals who practice alternative forms of health care on panels of health care experts established by the department of regulation and licensing; indication of therapeutic-related deaths on certificates of death; and providing a penalty, and **1999 Senate Bill 318**, relating to making available to the public information on the education, practice and disciplinary history of physicians, requiring rules of the department of health and family services to include procedures affording health care providers opportunity to correct health care information and granting rule-making authority.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Discipline of Health Care Professionals:

- Joint Legislative Council Report No. 14 to the 1999 Legislature, *Legislation on Discipline of Health Care Professionals* (1999 Senate Bills 317 and 318), dated January 21, 2000.

Actions of the Legislature

1999 Senate Bill 317 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 318 failed to pass pursuant to 1999 Senate Joint Resolution 1.

FAITH-BASED APPROACHES TO CRIME PREVENTION AND JUSTICE,
SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study means by which faith-based approaches to lessening crime rates, lowering recidivism and achieving restorative justice in the aftermath of criminal acts may be encouraged. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a May 28, 1998 memorandum from Rep. Scott Jensen.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

18 MEMBERS: 1 Senator; 7 Representatives; 9 Public Members; and 1 Nonvoting Public Member.

LEGISLATIVE COUNCIL STAFF: Shaun Haas, Senior Staff Attorney; Mary Matthias, Senior Staff Attorney; and Kelly Mautz, Administrative Staff.

(1) Appointed by a March 4, 1999 mail ballot.

FAITH-BASED APPROACHES TO CRIME PREVENTION AND JUSTICE

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Faith-Based Approaches to Crime Prevention and Justice and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study means by which faith-based approaches to lessening crime rates, lowering recidivism and achieving restorative justice in the aftermath of criminal acts may be encouraged.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of one Senator, seven Representatives, nine public members and one nonvoting public member.

The Special Committee held six meetings on the following dates (except as otherwise indicated, all of the meetings were held at the State Capitol or Capitol Annex in Madison):

December 2, 1998	March 11, 1999
January 20, 1999 (Milwaukee)	April 21, 1999
February 23, 1999	May 24, 1999

At the December 2, 1998 meeting, the Committee reviewed a staff brief containing information on state-funded faith-based crime prevention programs in Wisconsin and other states, restorative justice and constitutional constraints on the provision of public funds to religious organizations for use in crime prevention and intervention. The Committee also heard testimony from a number of invited speakers. Walt Thieszen, Chief of Program Services, Division of Adult Institutions, Department of Corrections (DOC), described the DOC's policies with regard to practice of religion by inmates at Wisconsin prisons. Mr. Thieszen also described the functions of the state-funded chaplains who work in Wisconsin prisons. Joe Lekan, Secretary, DHFS, expressed his support for the utilization of faith-based programs and discussed the work of several organizations with religious ties that have been successful in working with troubled youth. Bruce Kittle, Restorative Justice Project, University of Wisconsin (UW) Law School, discussed the principles of restorative justice and described his experiences working with crime victims. Richard Ward and Jackie Millar described their experiences as crime victims who participated in the restorative justice process. Lisa Whitney, Area Director, Prison Fellowship Ministries, described the prison ministry activities of Prison Fellowship. Following the presentations, Committee members identified various other people who they wanted to address the Committee.

At the January 20, 1999 meeting, the Committee received testimony from a number of invited speakers. Robert J. Polito, President, Faith Works International, New York, New York, discussed the Faith Works Program in New York City. Reverend Susan Vergeront discussed plans to establish a faith works program in Milwaukee. Nicky Cruz, Nicky Cruz Outreach, Colorado Springs, Colorado, described his transformation from gang leader to director of a Christian outreach program and described the activities of his program. Andrew Peyton Thomas discussed various issues and provided data related to the use of religion in fighting anti-social

behavior. Paul Gordon, Union of Brothers, Inc., Milwaukee, and Terrance Ray, Milwaukee, discussed the work of the Union of Brothers, a religious-based organization which provides services to inmates and ex-prisoners. Mary Steppe, Executive Director, and Kathleen Shapiro, Project RETURN, Milwaukee, discussed the activities of Project RETURN, which assists ex-offenders in returning to the community. Deacon Bill Locke, Executive Director, Community Enterprises, Milwaukee, described the economic development and training services provided by Community Enterprises. Tom McMahan, Brickyard Ministries, Milwaukee, described the faith-based aftercare which Brickyard provides for men coming out of incarceration.

At the February 23, 1999 meeting, the Committee heard presentations from invited speakers. Robert Woodson, Sr., President, National Center for Neighborhood Enterprises, Washington, D.C., discussed the activities of his organization and explained how faith-based anti-crime efforts have been successful throughout the United States. Carl Hardrick, Hartford, Connecticut, described his work with anti-gang initiatives in Washington, D.C., Milwaukee and elsewhere. Reverend Eugene Rivers, National TenPoint Leadership Foundation, Boston, Massachusetts, described the efforts of his organization to mobilize black churches to become involved in crime prevention efforts and discussed the reasons that faith-based approaches are successful in crime prevention. Reverend Charles Harrison, Barnes United Methodist Church, Indianapolis, Indiana, described the success of the TenPoint Coalition in preventing crime in Indianapolis. Isaac Randolph, Director, Front Porch Alliance Program, Indianapolis, Indiana, described how cooperation between the City of Indianapolis and churches in the city, which was facilitated by the alliance, has benefitted the community.

At the March 11, 1999 meeting, the Committee heard presentations from invited speakers regarding constitutional issues surrounding the Charitable Choice law and state interaction with religious organizations in general. Mike Dean, Attorney, Dean and McCoy, S.C., Waukesha, discussed the policies of nondiscrimination and noncoercion in government utilization of faith-based organizations. Carl Esbeck, Professor of Law, University of Missouri, discussed his involvement in the creation of the federal Charitable Choice law and discussed the neutrality principle which that law reflects. William Mellor, President and General Counsel, Institute for Justice, Washington, D.C., discussed the requirement to provide nonreligious alternatives to state-funded services provided by a religious organization, and various other church-state constitutional issues. Wayne and Sue Willis, Green Bay, who are Jewish, described the anti-semitic hostility and discrimination directed at their children in the community in the South, where they lived previously and discussed their concern that approval of a state-sanctioned religion may breed intolerance to other religious beliefs. Steven K. Green, Legal Director, Americans United for Separation of Church and State, discussed constitutional limitations on government sponsorship of faith-based programs and described specific requirements to which such programs must adhere. Jeffrey Kassel, Attorney, Freedom From Religion Foundation, Madison, explained why he believes that the use of religious organizations to provide faith-based corrections and crime prevention services is unconstitutional.

At the April 21, 1999 meeting, the Committee heard from several invited speakers. Walter Thieszen and Marianne Cook, Division of Adult Institutions, DOC, provided detailed information on DOC policies regarding the practice of religion by inmates in Wisconsin prisons. Minister William Muhammad, Prison Reform Minister, Nation of Islam, and Mr. Ronald Beyah,

Islamic Council for Wisconsin Prisons, Milwaukee, discussed their involvement in the Wisconsin prison system as religious volunteers, explained the prison reform program developed by Minister Louis Farrakhan and described difficulties they have had gaining access to inmates. Reverend Marie Yohann, Temple of the 4 Winds, Milwaukee, and Reverend Dr. Richard Cadwell, Sanctuary of the Healers' Heart, Kenosha, described their religious volunteer activities at Wisconsin prisons, provided background on the Wiccan religion and discussed problems they have had gaining access to inmates at Wisconsin prisons. Mr. Bobby Bullet St. Germaine and Mr. Sam Musquo, Madison, discussed various obstacles to the practice of Native American religions by inmates at Wisconsin prisons and discussed the importance of religion to Native American prisoners.

The Committee also discussed the proposals set forth in Committee Staff Memo No. 2, *Description of Several Possible Recommendations for Legislation* (April 20, 1999), and directed staff to prepare drafts on various topics for its review at the next meeting.

At the May 24, 1999 meeting, the Committee held a public hearing at which the following people provided testimony regarding the various proposals under consideration by the Committee: Annie Laurie Gaylor, Freedom From Religion Foundation, Madison; Leona Balek, Americans United for Separation of Church and State, Madison; Bernice Popelka, United for Diversity, Inc., Glendale; John Huebscher, Executive Director, Wisconsin Catholic Conference; Kit Murphy McNally, Executive Director, Benedict Center, Milwaukee; Adam Korbitz, Director of Governmental Relations, Lutheran Social Services, Madison; Gerald Post, Jr., New Life Prison Ministries, Whitewater; Tom O'Day, Madison; Sue Moline Larson, Lutheran Office for Public Policy in Wisconsin, Madison; and Chuck Franks, TAP Ministries, Beloit.

The Committee next reviewed and amended the following drafts, which it then approved, as amended, for recommendation to the Joint Legislative Council for introduction in the 1999-2000 Legislative Session: WLCS: 0125/1, relating to authorizing the appointment of an assistant district attorney to perform restorative justice services and making an appropriation; WLCS: 0132/1, relating to authorizing counties and the DOC to contract with religious organizations for the provision of services relating to delinquency and crime prevention and the rehabilitation of offenders; and WLCS: 0133/1, relating to inmate rehabilitation. The Committee reviewed and discussed WLCS: 0131/1, relating to community youth grants and decided not to proceed with the draft. The Committee discussed WLCS: 0136/1, relating to creating the office of government-sectarian facilitation and making an appropriation. However, the Committee did not have time to vote on the question of approval of that draft. Chairperson Jensen directed staff to prepare a mail ballot on the issue of Committee approval of WLCS: 0136/2, WLCS: 0139/2, relating to establishing a grant program for a neighborhood organization incubator and creating an appropriation and a draft which he directed staff to prepare (WLCS: 0161/1), relating to performance evaluations of AODA services, based on a letter to Chairperson Jensen from Committee Member Senator Alberta Darling.

Actions of the Joint Legislative Council

The Committee recommended one proposal to the Joint Legislative Council.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the proposal, which was introduced as **1999 Assembly Bill 533**, relating to authorizing the appointment of assistant district attorneys to provide restorative justice services; authorizing counties and the department of corrections to contract with religious organizations for the provision of services relating to delinquency and crime prevention and the rehabilitation of offenders; inmate rehabilitation; creating the office of government-sectarian facilitation; establishing a grant program for a neighborhood organization incubator; distributing funding for alcohol and other drug abuse services; and making appropriations.

Prior to introducing Assembly Bill 533, the Council adopted three amendments to: (1) require DHFS and DOC to: (a) develop performance standards for AODA services; and (b) adopt policies to ensure that funding for AODA services which they administer is distributed based on the effectiveness of providers in meeting the performance standards; (2) authorize, rather than require, the DOC to permit one or more nonprofit community-based organizations to operate an inmate rehabilitation program in the Milwaukee AODA treatment facility; and (3) increase from two to three the number of assistant attorney general project positions established to engage in restorative justice, and specify that the county to which the additional assistant attorney general will be appointed is to be determined by the Attorney General in consultation with the DOC.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Faith-Based Approaches to Crime Prevention and Justice:

- Joint Legislative Council Report No. 10 to the 1999 Legislature, *Legislation on Faith-Based Approaches to Crime Prevention and Justice* (1999 Assembly Bill 533), dated October 21, 1999.

Actions of the Legislature

1999 Assembly Bill 533 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

HISTORIC BUILDING CODE,
SPECIAL COMMITTEE ON THE

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STUDY ASSIGNMENT: The Committee is directed to study: (1) the Wisconsin Historic Building Code and its administration to ensure that the Code effectively facilitates practical, cost-effective and safe historic rehabilitation projects; and (2) related issues. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a May 19, 1998 letter from Juli Aulik, on behalf of the Public Policy Committee of the Wisconsin Trust for Historic Preservation.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by an August 21, 1998 mail ballot.

19 MEMBERS: 2 Senators; 5 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: Mark Patronsky, Senior Staff Attorney; Anne Sappenfield, Staff Attorney; and Kelly Mautz, Administrative Staff.

(1) Appointed Secretary by a September 4, 1998 mail ballot to replace Sen. Brian Burke, who declined the office.

(2) Appointed to the Committee by a December 10, 1998 mail ballot.

HISTORIC BUILDING CODE

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on the Historic Building Code and appointed its chairperson by a June 24, 1998 mail ballot. The Joint Legislative Council directed the Special Committee to study: (1) the Wisconsin Historic Building Code and its administration to ensure that the code effectively facilitates practical, cost-effective and safe historic rehabilitation projects; and (2) related issues.

The membership of the Special Committee, appointed by an August 21, 1998 mail ballot, consisted of two Senators, five Representative and 12 public members.

The Special Committee held four meetings at the State Capitol or Capitol Annex in Madison on the following dates:

October 27, 1998	January 13, 1999
December 2, 1998	March 30, 1999

At the October 27, 1998 meeting, the Committee heard presentations by five invited speakers and engaged in a brief discussion of the substance of its assignment.

Ron Buchholz, Deputy Administrator, Division of Safety and Buildings, Commerce, described the history of legislation and regulations regarding building safety. He noted that the Historic Building Code was adopted in 1986 as an alternative to the variance process as a means of approving plans for historic buildings. He also noted that the Historic Building Code applies only to preservation or restoration of historic buildings that are public buildings or places of employment. The Historic Building Code does not apply to one- and two-family dwellings.

Jim Sewell, Senior Preservation Architect, Division of Historic Preservation, State Historical Society, Madison, described the benefits that accrue from using the Historic Building Code. He made a number of suggestions for possible improvements to the Historic Building Code.

Andy Weber, Miller Architectural Group, Milwaukee, discussed his personal experience with using the Historic Building Code and said that the code had served him well in the projects that he has completed. In particular, he noted that the point system in the Historic Building Code provides the flexibility necessary to complete projects.

Katherine Rankin, Preservation Planner, City of Madison, said that the potential complexity of using the Historic Building Code may discourage some property owners from using the code. She also suggested that many people may not be aware that the Historic Building Code exists.

Jim Mann, National Trust for Historic Preservation, Chicago, discussed some of the national efforts that are underway to develop new uniform building codes. He said that these efforts thus far have not included comprehensive provisions regarding historic buildings.

At the December 2, 1998 meeting, the Committee heard a presentation by Peter Godfrey, Architect and Building Recycler, Milwaukee, and Pete Gaitan, Architectural Antiques and Salvage, Grayslake, Illinois. They are in the business of removing building materials from buildings that are slated for demolition. They spoke of the advantages of recycling this material rather than disposing of it in a landfill. They noted the low cost of disposal in landfills and the resulting lack of a significant incentive to recycle these materials, even though there is a domestic and international market for old building materials. They engaged in a discussion with Special Committee members regarding possible ways the state could encourage people to use recycled building materials. The Committee concluded the meeting with a discussion of issues in Memo No. 1, *Proposals to Enhance the Historic Building Code Which Could be Considered by the Special Committee* (November 18, 1998).

At the January 13, 1999 meeting, the Committee heard a presentation by Chuck Law, Community Planning and Design Specialist and Advisor to the Wisconsin Barn Preservation Initiative, University of Wisconsin-Extension. Mr. Law described his responsibilities at University of Wisconsin-Extension related to rural preservation, including the preservation of rural structures, such as barns. He described the current barn initiative which is an ongoing effort focused on rural preservation. The Committee members discussed a variety of alternatives that could assist in the preservation of rural historic resources. The Committee also heard a presentation from Commerce staff regarding regulatory issues related to the ADA and the Fair Housing Act, with emphasis on how those regulations relate to the Historic Building Code and the differences between the federal and state laws. The Committee continued its discussion of Memo No. 1 and commenced its discussion of Memo No. 2, *Information and Options Regarding the Historic Building Code* (January 6, 1999).

The Committee agreed that Chairperson Rude send a letter to Governor Thompson urging him to allocate funding as part of his biennial budget proposal to support the efforts of Dr. Robert Falk, a research engineer with the U.S. Department of Agriculture, Forest Products Laboratory, to address issues regarding the use of recycled lumber as a structural material in new construction. The letter was sent on January 25, 1999.

At the March 30, 1999 meeting, the Committee discussed a number of individual bill drafts that were attached to Memo No. 3, *Proposals for Discussion by the Special Committee* (February 10, 1999). The Special Committee gave instructions to staff for modifications for these bill drafts and by consensus determined whether to include these proposals in the final drafts for approval by mail ballot.

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Senate Bill 261**, relating to exempting certain barns and agricultural outbuildings from property taxation and providing a penalty, **1999 Senate Joint Resolution 23**, relating to memorializing the U.S. Congress to provide funding for research on recycled lumber by the Forest Products Laboratory of the U.S. Department of Agriculture Forest Service, and **1999 Senate Bill 371**, relating to regulation of historic buildings, the historic building code, requiring a liberal interpretation of local regulations applicable to historic buildings and structures and making appropriations.

See the following reports for a discussion of the activities of, and legislation recommended by, the Special Committee on the Historic Building Code:

- Joint Legislative Council Report No. 11 to the 1999 Legislature, *Legislation on the Historic Building Code* (1999 Senate Bill 261 and 1999 Senate Joint Resolution 23), dated October 22, 1999.
- Joint Legislative Council Report No. 15 to the 1999 Legislature, *Legislation on the Historic Building Code* (1999 Senate Bill 371), dated February 11, 2000.

Actions of the Legislature

1999 Senate Bill 261 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 371 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Joint Resolution 23 failed to pass pursuant to 1999 Senate Joint Resolution 1.

INCENTIVES FOR RESOURCE STEWARDSHIP,
SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study means to encourage and promote private efforts to conserve and protect the natural values of land and water through an appropriate legislative framework and the use of economic incentives. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a May 28, 1998 memorandum from Rep. Scott Jensen.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by an August 21, 1998 mail ballot.

19 MEMBERS: 2 Senators; 5 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: William Ford, Senior Staff Attorney; Mark Patronsky, Senior Staff Attorney; and Julie Learned, Administrative Staff.

INCENTIVES FOR RESOURCE STEWARDSHIP

The Joint Legislative Council established the Special Committee on Incentives for Resource Stewardship and appointed its chairperson by a June 24, 1998 mail ballot. The Committee was directed to study means to encourage and promote private efforts to conserve and protect the natural values of land and water through an appropriate legislative framework and the use of economic incentives.

The membership of the Special Committee, appointed by an August 21, 1998 mail ballot, consisted of two Senators, five Representatives and 12 Public Members.

The Special Committee held five meetings at the State Capitol or Capitol Annex in Madison on the following dates :

October 7, 1998	February 2, 1999
November 18, 1998	February 23, 1999
December 18, 1998	

At the October 7, 1998 meeting, the Committee heard a presentation by Representative Scott Jensen, Speaker, Wisconsin Assembly. Speaker Jensen had requested the Joint Legislative Council to establish the Committee and had suggested the topics for consideration by the Special Committee. Speaker Jensen focused on the need to do more to promote private resource stewardship because of the limits on how much can be done by the public sector, primarily due to the limited amount of funds available. He said that public sector efforts need to be leveraged with private money. Speaker Jensen suggested that the Committee should examine ways to remove obstacles to private resource stewardship, to provide incentives for private resource stewardship, to encourage public and private partnerships and to foster commercial markets for private environmental stewardship. Speaker Jensen was followed by several invited speakers.

Craig Karr, Administrator, Division of Customer Assistance and External Relations, DNR, suggested that the Committee should review the following areas for potential legislative efforts: increasing partnerships with nonprofit conservation organizations and land trusts, maximizing the state's ability to take advantage of federal programs, creating opportunities for the private sector to provide services previously provided only by the state, reducing taxes for private landowners and providing information to assist private efforts in land management.

Mary Jean Huston, Project Director, Baraboo Hills Project, Nature Conservancy--Wisconsin Chapter, said that nonprofit conservation organizations need financial assistance to protect land and efforts needed to be undertaken to identify land and habitat that need preservation.

Vicki Elkin, Executive Director, Gathering Waters, said that the Special Committee should investigate ways to strengthen the land trust movement. She said that a modest investment in a land trust can produce significant benefits in land protection, particularly when the primary function of the land trust is to mobilize and coordinate the private donation of easements.

Topf Wells, Member, Trout Unlimited, described the work that can be done by conservation organizations and the advantages of well-coordinated governmental and volunteer efforts in private land conservation. He emphasized the importance of adequate DNR staff to support nonprofit conservation organizations, particularly field staff. In addition, he noted the public benefit of these projects and suggested a cost-share program for landowners who cooperate in private conservation projects.

Brent Haglund, Sand County Foundation, emphasized the need to raise funds by nontax revenues, such as fees, and to leverage more federal money.

Chairperson Duff concluded the meeting by asking Committee members to describe any issues they would like the Committee to consider.

At the November 18, 1998 meeting, the Committee heard a presentation from DNR staff regarding the efforts to reauthorize the Stewardship Program, which was created as a 10-year program to expire in the year 2000. The DNR staff described the connections between the Stewardship Program, nonprofit conservation organizations and local units of government, pointing out that the DNR concentrates on areas of statewide concern, local governments concentrate on high-intensity recreational uses and nonprofit conservation organizations focus on the conservation of natural resources in the local community and low-intensity recreational uses. The DNR staff said that several fundamental issues have been discussed in the process of reorganizing the Stewardship Program, including methods for determining land values in grant programs, the balance between funding for acquisition and funding for property development, methods to set priorities if demands placed on the program exceed the resources available and the source of funding for the new program.

The Committee also heard testimony from Pat Walsh, Community Natural Resources and Economic Development Program Leader for the University of Wisconsin (UW) Cooperative Extension. He said that the extension emphasizes the need for cooperation and partnership arrangements among state agencies, local governments and private organizations in order to undertake significant conservation efforts.

The remainder of the meeting was devoted to a detailed discussion by Committee members of Memo No. 1, *Proposals to Enhance Private Resource Stewardship Which Could Be Considered by the Special Committee* (November 10, 1998). The Special Committee identified issues in Memo No. 1 for further consideration.

At the December 18, 1998 meeting, the Committee heard a presentation by Paul Pingrey, Private Lands Specialist, Bureau of Forestry, DNR. Mr. Pingrey described the history of the state's forest tax program and the efforts of the DNR to support private forestry. He said that the current emphasis of the DNR is on landowners who have not previously participated in the Managed Forest Land Program. He described the potential tax benefits for a landowner when forested land is entered in the program.

Following the presentation by Mr. Pingrey, the Committee continued its discussion of Memo No. 1, *Proposals to Enhance Private Resource Stewardship Which Could Be Considered by the Special Committee* (November 10, 1998).

At the February 2, 1999 meeting, the Committee organized its discussion around the contents of Memo No. 2, *Possible Proposals for Legislation by the Special Committee* (January 26, 1999). The entire meeting was devoted to a discussion related to state support for Gathering Waters, a statewide organization that receives a grant from the DNR to support local land trust activities.

At the February 23, 1999 meeting, the Committee heard a presentation by Laurie J. Osterndorf, Executive Director, Natural Resources Foundation, regarding the activities of that organization. She said that the Natural Resources Foundation encourages and promotes private activities with respect to land stewardship, in contrast to Gathering Waters, which focuses on land acquisition. The Natural Resources Foundation sponsors a modest grant program to assist with private landowner projects. The Natural Resources Foundation also assists in the start up of new conservation groups. The Committee then engaged in an extensive discussion of issues regarding contributions to the DNR from private sources, and how to require the DNR to develop administrative rules to set parameters for accepting and soliciting contributions. The Committee concluded the meeting by completing its discussion of a funding proposal for the Natural Resources Foundation and Gathering Waters and several proposals for private forest land.

Actions of the Joint Legislative Council

The Committee recommended two proposals to the Joint Legislative Council.

At its May 26, 1999 meeting, the Joint Legislative Council voted to introduce the proposals, which were introduced as **1999 Assembly Bill 680**, relating to requiring the department of natural resources to promulgate rules establishing policies for the acceptance of contributions from private sources, prohibiting the department of natural resources from selling the naming rights of certain properties under its jurisdiction and granting rule-making authority, and **1999 Assembly Bill 681**, relating to adding a 15-year term for orders designating land under the managed forest land program, allowing the department of natural resources to contract with private foresters to prepare management plans under the managed forest land program and making an appropriation.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Incentives for Resource Stewardship:

- Joint Legislative Council Report No. 16 to the 1999 Legislature, *Legislation on Incentives for Private Resource Stewardship* (1999 Assembly Bills 680 and 681), dated February 4, 2000.

Actions of the Legislature

1999 Assembly Bill 680 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 681 failed to pass pursuant to 1999 Senate Joint Resolution 1.

Three recommendations of the Special Committee on Incentives for Resource Stewardship are, with some amendments and one revision created by a partial veto enacted as part of 1999 Wisconsin Act 9 (the 1999-2001 Biennial Budget Act). [See SECS. 665 rc to 665 ri and 1748b.]

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STUDY ASSIGNMENT: The Committee is directed, pursuant to s. 13.83 (1), Stats., to (a) review remedial legislation based on nonsubstantive changes recommended by agencies; (b) review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; (c) review Revisor's correction bills; (d) review suggestions for major codifications and revisions of the statutes; (e) cooperate with the Revisor of Statutes in identifying statutory provisions in need of revision; and (f) perform functions related to interstate compacts and agreements.

Established biennially, pursuant to s. 13.83 (1), Stats.

10 MEMBERS: 4 Senators and 6 Representatives. Members appointed by a March 4, 1999 mail ballot.

LEGISLATIVE COUNCIL STAFF: Laura Rose, Senior Staff Attorney; Gordon Anderson, Senior Staff Attorney; and Kathy Annen, Administrative Staff.

LAW REVISION

Summary of Committee Activity

The Law Revision Committee was first created by the Legislative Council at its May 30, 1980 meeting, as a statutory committee of the Council, pursuant to s. 13.83 (1), Stats., as created by Ch. 204, Laws of 1979. The membership of the Committee is to be appointed in “each biennium.” Members were most recently appointed by a March 4, 1999 mail ballot. The membership of the Committee consists of four Senators and six Representatives.

The Committee is directed to:

1. Review remedial legislation based on nonsubstantive changes recommended by agencies;
2. Review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; and
3. Review correction bills and minor substantive revision bills prepared by the Revisor of Statutes.

The Committee is directed to introduce the bills prepared on these subjects directly, not through the Council, into the Legislature.

The Committee may recommend to the Council major law revision projects to be undertaken by the Law Revision Committee, a special or permanent Council committee, legislative service agency or committee of the Legislature.

The Committee is also directed to cooperate with the Revisor of Statutes in a 10-year systematic examination of the statutes to identify provisions needing revision and to perform functions relating to interstate compacts and agreements.

The Committee’s activities for each of these responsibilities are discussed below under the appropriate heading.

During the period covered by this Report, the Committee held six meetings at the State Capitol or Capitol Annex in Madison on the following dates:

March 23, 1999	February 17, 2000
May 4, 1999	March 21, 2000
September 7, 1999	May 2, 2000

The Committee also took action by mail ballot, dated February 22, 2000.

Remedial Legislation

At its meetings on May 4 and September 7, 1999 meetings, and by a February 22, 2000 mail ballot, the Committee voted to introduce the following 19 bills, suggested as remedial legislation by state agencies (all bills are 1999 Session bills):

A.B. 357, relating to: the proper chemical name of the controlled substance gamma-butyrolactone (suggested as remedial legislation by the department of justice).

A.B. 370, relating to: distribution of certain state documents; school district reports on programs for school age parents and on special transfer programs; the supervision of nurses and dentists employed by a school board; and the term "limited-English speaking" (suggested as remedial legislation by the department of public instruction).

A.B. 385, relating to: time limits on the service of process on the commissioner of insurance (suggested as remedial legislation by the office of the commissioner of insurance).

A.B. 386, relating to: the impression on the seal or imprint of the rubber stamp of a notary public (suggested as remedial legislation by the secretary of state).

A.B. 444, relating to: the term "station wagon"; requests for personalized vehicle registration plates; the contents of certificates of vehicle title; motor vehicle financial responsibility laws; temporary operation plates for leased vehicles; the location of vehicle identification numbers; the expiration date of trailer fleet registration; credit and plate transfer provisions associated with the registration of automobiles; the elimination of certain replacement plate fees; registering semitrailers under the international registration plan; motor vehicles passing within 100 feet of an intersection located outside of a business or residential district; the renumbering of statutory provisions prohibiting individuals from making false statements to the department of transportation; deadlines for submitting applications and awarding grants under the bicycle and pedestrian facilities grant program; granting rule-making authority; and providing penalties (suggested as remedial legislation by the department of transportation).

A.B. 571, relating to: repealing the transition provision regarding the name of the head of the legislative council staff (suggested as remedial legislation by the legislative council staff).

A.B. 640, relating to: the location in the statutes of the equal rights programs administered by the department of workforce development and reorganizing certain statutes concerning vocational rehabilitation (suggested as remedial legislation by the department of workforce development).

A.B. 658, relating to: the low-income energy assistance and weatherization assistance programs (suggested as remedial legislation by the department of administration).

A.B. 902, relating to: increasing the family income that an individual may have to be eligible for the medical leave premium subsidy program; changing the term “informal conference” to “case conference” for resolution of appeals of alleged violations by certain facilities; additional medical assistance payments to a hospital that qualifies as a disproportionate share hospital; the amounts of revenues in excess of allowable costs that may be retained by nonprofit providers of rate-based services under contracts with the department of health and family services or with certain county departments; requiring the presence of a manager or his or her agent at certain times in specifically classified community-based residential facilities; funding for fiscal year 1993-94 for pilot alcohol and other drug abuse treatment program for hearing-impaired individuals; funding for social services and mental hygiene services for American Indians; the provision of financial information by a parent of a child who is placed in substitute care; the licensing of foster homes; the conditions that must be met for a person to receive kinship care or long-term kinship care payments; and granting rule-making authority (suggested as remedial legislation by the department of health and family services) (companion bill to S.B. 504).

A.B. 938, relating to: the licensing of securities broker-dealers, agents, investment advisers and investment adviser representatives; the regulation of investment adviser representatives; and requirements for changing a franchise registration (suggested as remedial legislation by the department of financial institutions).

S.B. 155, relating to: elimination of requirements concerning information about physicians who voluntarily accept assignment for payment of Medicare claims and authorizing release of certain information by the designated representative of the long-term care ombudsman (suggested as remedial legislation by the board on aging and long-term care).

S.B. 157, relating to: the placement in the statutes of certain definitions concerning natural resources and public lands administration (suggested as remedial legislation by the board of commissioners of public lands).

S.B. 163, relating to: changing certain terminology in laws affecting the state civil service system (suggested as remedial legislation by the department of employment relations).

S.B. 268, relating to: restoration and reinstatement rights of classified employees appointed to unclassified positions; leaves of absence from state employment to seek partisan political office; compensation and employment rights of assistant district attorneys; the salary of the position of Wisconsin veterans museum superintendent; authority of the administrator of the division of merit

recruitment and selection in the department of employment relations to appoint local examiners; and solicitation of recommendations for positions in the classified service of the state (suggested as remedial legislation by the department of employment relations).

S.B. 319, relating to: certain definitions that apply to the laws concerning wild animals and plants, information required on certain blinds used in hunting waterfowl and cooperative remedial action (suggested as remedial legislation by the department of natural resources).

S.B. 326, relating to: the making of additional retirement contributions by participants in the Wisconsin retirement system; deferred compensation programs established by the deferred compensation board; purchase of forfeited creditable service under the Wisconsin retirement system; reimbursement of moneys paid by the department of employe trust funds as a result of misrepresentation, fraud or error; and creditable military service under the Wisconsin retirement system (suggested as remedial legislation by the department of employe trust funds).

S.B. 389, relating to: eliminating outdated references to certificates of registration to practice audiology and speech-language pathology, and replacing the term “hearing aid” with “hearing instrument”; eliminating outdated references to transitional appraiser licenses; exempting certain persons who assist occupational therapists from licensure and certification requirements; continuing education requirements for physicians and podiatrists; continuing education requirements for optometrists certified to use therapeutic pharmaceutical agents or to remove foreign bodies from an eye; public accountants practicing under a certificate of authority and qualifications for applicants for a certificate as a certified public accountant; private detective and private detective agency licenses and private security permits; disciplinary action taken and rosters prepared by the examining board of architects, landscape architects, professional engineers, designers and land surveyors (suggested as remedial legislation by the department of regulation and licensing).

S.B. 422, relating to: public debt limit for housing state departments and agencies (suggested as remedial legislation by the department of administration).

S.B. 504, relating to: increasing the family income that an individual may have to be eligible for the medical leave premium subsidy program; changing the term “informal conference” to “case conference” for resolution of appeals of alleged violations by certain facilities; additional medical assistance payments to a hospital that qualifies as a disproportionate share hospital; the amounts of revenues in excess of allowable costs that may be retained by nonprofit providers of rate-based services under contracts with the department of health and family services or with certain county departments; requiring the presence of a manager or his or her agent at certain times in specifically classified community-based residential facilities; funding for fiscal year 1993-94 for

pilot alcohol and other drug abuse treatment program for hearing-impaired individuals; funding for social services and mental hygiene services for American Indians; the provision of financial information by a parent of a child who is placed in substitute care; the licensing of foster homes; the conditions that must be met for a person to receive kinship care or long-term kinship care payments; and granting rule-making authority (suggested as remedial legislation by the department of health and family services) (companion bill to A.B. 902).

Court Cases and Attorney General Opinions

As of the date of this Report, 30 state and federal court decisions and Attorney General opinions, covering the period from August 1996 to November 1998, holding statutes unconstitutional, ambiguous or otherwise in need of revision have been submitted by the Revisor of Statutes to the Law Revision Committee. The Law Revision Committee has not reviewed the 30 proposals from the 1998 case and opinion review.

At its February 17, 2000 meeting, the Committee reviewed 26 proposals from the 1997 case and opinion review and, by a February 22, 2000 mail ballot, took the following actions: (1) three legislative proposals were recommended for introduction; and (2) no action was taken on 23 cases and opinions.

See the following report for information on the case and opinion review by the Law Revision Committee:

- Discussion Paper 98-1, *Law Revision Committee: Case and Opinion Review*, dated February 5, 1998.

Revisor's Correction and Revision Bills

At its March 23, May 4 and September 7, 1999 and March 21 and May 2, 2000 meetings, and by a February 22, 2000 mail ballot, the Law Revision Committee voted to introduce 10 bills requested by the Revisor of Statutes.

The bills are as follows:

Revisor's Correction Bills

A.B. 254, relating to: correcting the fishing license fee for disabled veterans (Revisor's Correction Bill).

A.B. 922, relating to: amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references and eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions (Revisor's Correction Bill).

A.B. 925, repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions, reconciling conflicts and repelling unintended repeals (Revisor's Correction Bill).

A.B. 967, repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions, reconciling conflicts and repelling unintended repeals (Revisor's Correction Bill).

A.B. 969, repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions, reconciling conflicts and repelling unintended repeals (Revisor's Correction Bill).

S.B. 146, relating to: repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions, reconciling conflicts and repelling unintended repeals (Revisor's Correction Bill).

S.B. 421, relating to: repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions, reconciling conflicts and repelling unintended repeals (Revisor's Correction Bill).

Revision Bills

A.B. 748, relating to: repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, and eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions (Revision Bill).

A.B. 920, relating to: repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references and eliminating defects, anachronisms, conflicts, ambiguities and obsolete provisions (Revisor's Revision Bill).

S.B. 99, relating to: certain statutes dealing with motor vehicle dealers, salespersons and sales finance companies (Revision Bill).

Major Law Revision Projects

The Law Revision Committee, during the period covered by this Report, has not submitted any major law revision projects to be undertaken by the Law Revision Committee, a special or permanent Council committee, legislative service agency or committee of the Legislature.

Actions of the Legislature

Remedial Legislation

1999 Assembly Bill 357 was enacted as 1999 Wisconsin Act 21, effective January 1, 2000.

1999 Assembly Bill 370 was enacted as 1999 Wisconsin Act 19, effective January 1, 2000.

1999 Assembly Bill 385 was enacted as 1999 Wisconsin Act 76, effective May 6, 2000.

1999 Assembly Bill 386 was enacted as 1999 Wisconsin Act 77, effective May 6, 2000.

1999 Assembly Bill 444 was enacted as 1999 Wisconsin Act 80, effective May 6, 2000, except the treatment of ss. 344.25 (2), 344.26 (1) and 344.27 (2) of the statutes and SEC. 9348 (1) take effect on the first day of the 4th month beginning after publication; and the treatment of s. 342.30 (2) of the statutes and SEC. 9348 (2) of this act take effect on the first day of the 4th month beginning after publication.

1999 Assembly Bill 571 was enacted as 1999 Wisconsin Act 81, effective May 6, 2000.

1999 Assembly Bill 640 was enacted as 1999 Wisconsin Act 82, effective May 6, 2000.

1999 Assembly Bill 658 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Assembly Bill 902 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1. [The companion bill, Senate Bill 504 was enacted; see page 68.]

1999 Assembly Bill 938 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 155 was enacted as 1999 Wisconsin Act 86, effective May 6, 2000.

1999 Senate Bill 157 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 163 was enacted as 1999 Wisconsin Act 87, effective May 6, 2000.

1999 Senate Bill 268 was enacted as 1999 Wisconsin Act 102, effective May 9, 2000.

1999 Senate Bill 319 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 326 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 389 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 422 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1. (The Assembly Committee on Organization reintroduced Senate Bill 422 as 1999 Assembly Bill 968, which was enacted as 1999 Wisconsin Act 184, effective June 2, 2000.)

1999 Senate Bill 504 was enacted as 1999 Wisconsin Act 103, effective May 9, 2000.

Case and Opinion

There were no case and opinion bills introduced in the 1999-00 Session.

Revisor's Correction Bills

1999 Assembly Bill 254 was enacted as 1999 Wisconsin Act 47, effective April 26, 2000.

1999 Assembly Bill 922 was enacted as 1999 Wisconsin Act 84, effective May 6, 2000, except the treatment of s. 20.435 (3) (km) of the statutes takes effect on July 1, 2000; and the treatment of s. 79.10 (11) (b) of the statutes takes effect on the effective date of the 2001 budget.

1999 Assembly Bill 925 was enacted as 1999 Wisconsin Act 85, effective May 6, 2000, except the treatment of s. 341.05 (26) of the statutes takes effect on July 1, 2000.

1999 Assembly Bill 967 was enacted as 1999 Wisconsin Act 185, effective June 2, 2000, except the treatment of s. 565.30 (5m) (a) (title) of the statutes takes effect on May 1, 2000; the treatment of ss. 448.951, 448.953 (4) (b) and 895.48 (1m) (intro.) of the statutes takes effect on November 1, 2000; the treatment of ss. 938.34 (8) and 938.343 (2) of the statutes takes effect on the date stated in the notice published by the Secretary of Transportation in the Wisconsin Administrative Register under s. 85.515 of the statutes, or on May 1, 2001, whichever is earlier; the treatment of s. 39.435 (6) of the statutes takes effect on the date stated in the notice published by the Department of Workforce Development in the Wisconsin Administrative Register under s. 49.854 (2) (e) of the statutes by 1999 Wisconsin Act 9; the treatment of ss. 101.9204 (1) (g), 101.9205 (2) (c), 101.9206 (1) (e) and (3) (b) 2., 101.9208 (1) (b) and (h), 101.921 (1) (a), 101.9211 (4) (b) 1. (intro.), 101.9212 (3), 101.9213 (7), 101.9216 (1), 101.9217 (3), 101.9218, 101.9219 (3) (b), 101.922 (4), 101.9222 (2) (b) and (3), 101.951 (6) (k), 101.953 (1) (intro.) and (a) to (d), 101.965 (3), 218.11 (7) (b) and 224.985 (2) (a) of the statutes takes effect on July 1, 2000; and the treatment of s. 343.085 (2m) (a) 2. of the statutes and SEC. 193 take effect on September 1, 2000.

1999 Assembly Bill 969 was enacted as 1999 Wisconsin Act 186, effective June 2, 2000, except the treatment of s. 254.172 (2) of the statutes takes effect on September 1, 2001; the treatment of s. 342.30 (2) of the statutes takes effect on September 1, 2000; the treatment of s. 940.25 (1d) (a) of the statutes takes effect on January 1, 2002; the treatment of ss. 66.0201 (2)

(b) and (e), 66.0225 (title), 66.0295 (4) (b) 5. and 6., 66.04 (1a), 66.0821 (2) (a) 1. and (5) (a), 101.952 (5) and (6) and 229.841 (1) of the statutes takes effect on January 1, 2001; the treatment of s. 110.10 (intro.) of the statutes takes effect on January 1, 2001; and the treatment of s. 344.26 (1) of the statutes takes effect on May 1, 2001 or on the date stated in the notice published by the Secretary of Transportation in the Wisconsin Administrative Register under s. 85.515 of the statutes, whichever is earlier.

1999 Senate Bill 146 was enacted as 1999 Wisconsin Act 32, effective April 19, 2000, except: (1) the treatment of ss. 196.205 (2), 196.215 (2d) and (2m) (e), 196.26 (1) (intro.) and (a) (intro.) and 1. to 3., (1m) and (2) (a) and (b) and 196.28 (3) of the statutes takes effect on May 1, 1999; (2) the treatment of s. 20.143 (1) (c) (by SEC. 14) of the statutes takes effect on June 30, 1999; (3) the treatment of s. 20.143 (1) (c) (by SEC. 15) of the statutes takes effect on July 1, 1999; (4) the treatment of ss. 172.52, 172.53 (1) (intro.) and (2), 172.54, 172.55 and 172.56 (1) of the statutes takes effect on December 1, 1999; and (5) the treatment of ss. 100.26 (2) and 961.41 (3g) (a) 1. of the statutes takes effect on December 31, 1999.

1999 Senate Bill 421 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1. [The bill was reintroduced as 1999 Assembly Bill 969 and enacted as 1999 Wisconsin Act 186.]

Revision Bills

1999 Assembly Bill 748 was enacted as 1999 Wisconsin Act 97, effective May 9, 2000.

1999 Assembly Bill 920 was enacted as 1999 Wisconsin Act 83, effective May 6, 2000, except the treatment of ss. 25.156 (2), 25.16 (7) and 25.165 (1) of the statutes takes effect on July 1, 2000.

1999 Senate Bill 99 was enacted as 1999 Wisconsin Act 31, effective April 19, 2000.

LOCAL GOVERNMENT FUNDING, SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study Wisconsin's system for funding local government, including sources of revenue, differences between where revenues are raised and expended, public accountability for revenue and expenditure decisions, alternatives and efficiencies in the provision and delivery of services, revenue sharing formulae, and related issues to and recommend changes in local and state tax and aid policies that will promote public accountability, fiscal responsibility and taxpayer understanding. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on 1997 Senate Bill 307; June 16, 1997 letter from Reps. Donald Hasenohrl and Dean Kaufert and Sens. Brian Rude and Robert Wirsch; and April 9, 1998 letter from Rep. David Travis and Sen. Robert Wirsch.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

20 MEMBERS: 2 Senators; 6 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: William Ford, Senior Staff Attorney; Don Dyke, Senior Staff Attorney; and Kelly Mautz, Administrative Staff.

LOCAL GOVERNMENT FUNDING

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Local Government Funding and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study Wisconsin's system for funding local government, including sources of revenue, differences between where revenues are raised and expended, public accountability for revenue and expenditure decisions and alternatives and efficiencies in the provision and delivery of services. The Special Committee was also directed to study revenue sharing formulae and related issues and to recommend changes in local and state tax and aid policies that will promote public accountability, fiscal responsibility and taxpayer understanding.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of two Senators, six Representatives and 12 Public Members.

The Special Committee held six meetings at the State Capitol in Madison on the following dates:

November 11, 1998	March 11, 1999
January 6, 1999	March 22, 1999
February 10, 1999	May 10, 1999

At its November 11, 1998 meeting, the Committee received testimony from Mark Bugher, Secretary, Department of Administration, assisted by Richard Chandler, State Budget Director. Mr. Bugher discussed Wisconsin's economy, the pending state budget, the level of, and rationale for, state aids to local government, the prospects for further major increases in local aids and suggestions for directions that the Committee might pursue. The Committee also heard from the following representatives from municipal and county organizations to obtain the perspectives and suggestions of local government: Richard J. Stadelman, Executive Director, Wisconsin Towns Association; Daniel Thompson, Executive Director, League of Wisconsin Municipalities; Edward Huck, Executive Director, Wisconsin Alliance of Cities; and Mark O'Connell, Chief of Staff, Wisconsin Counties Association. The Committee described Staff Brief 98-9, *Local Government Funding in Wisconsin: An Overview*.

At the January 6, 1999 meeting, Public Member Todd A. Berry, President, Wisconsin Taxpayers Alliance, addressed the Committee on the implications of Wisconsin's approach to state and local finance. Staff reviewed the suggestions made by presenters at the November 11, 1998 meeting. Members of the Committee then indicated areas of interest and suggestions for issues that the Committee might pursue.

At the February 10, 1999 meeting, John Rader, Chairperson, Shared Revenue Task Force and Administrator, Division of State and Local Finance, Department of Revenue, addressed the Committee regarding the draft Shared Revenue Task Force Report. Committee members then discussed a Committee vision statement and several principles to guide the Committee in its deliberations. Rick Olin, Fiscal Analyst, Legislative Fiscal Bureau, addressed the Committee

concerning a memorandum, *Information on County Expenditures and Revenues*, dated February 9, 1999.

At the March 11, 1999 meeting, staff summarized and the Committee discussed a memorandum setting forth possible proposals for legislation by the Special Committee.

At the March 22, 1999 meeting, staff reviewed proposals submitted for consideration by members of the Committee. The Committee determined which of the proposals reviewed to date would remain on the table for future consideration.

At the May 10, 1999 meeting, staff reviewed proposals that had previously been identified by the Committee and the chairperson for further consideration. Following Committee discussion of various proposals, staff was directed to prepare some of the proposals in draft legislative language.

No further meetings of the Special Committee were held.

Actions of the Joint Legislative Council

The Committee made no recommendations to the Joint Legislative Council.

Actions of the Legislature

There were no recommendations on which the Legislature could act.

PROGRAMS FOR PREVENTION SERVICES,
SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to examine state government programs which fund or provide services to prevent or combat social problems such as alcohol and other drug abuse, poor health, domestic abuse, child abuse and neglect, adolescent pregnancy, juvenile delinquency, crime, school dropouts and poor academic performance. The Special Committee shall recommend legislation which, to the extent possible, consolidates related programs, reduces overlap and duplication, enhances program coordination and effectiveness and provides for evaluation of the ongoing effectiveness of such programs. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on an April 23, 1998 letter from Rep. Scott Gunderson.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by an August 21, 1998 mail ballot.

18 MEMBERS: 1 Senator; 5 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: Anne Sappenfield, Staff Attorney; Pam Shannon, Senior Staff Attorney; and Tracey Uselman, Administrative Staff.

(1) Appointed by a November 13, 1998 mail ballot to replace Virginia Peterson, who resigned from the Committee on October 8, 1998.

(2) Originally appointed as an Assembly member; appointed to continue as a Public Member by a December 10, 1998 mail ballot.

PROGRAMS FOR PREVENTION SERVICES

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Programs for Prevention Services and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to examine state government programs which fund or provide services to prevent or combat social problems such as alcohol and other drug abuse, poor health, domestic abuse, child abuse and neglect, adolescent pregnancy, juvenile delinquency, crime, school dropouts and poor academic performance.

The Special Committee was directed to recommend legislation which, to the extent possible, consolidates related programs, reduces overlap and duplication, enhances program coordination and effectiveness and provides for evaluation of the ongoing effectiveness of such programs.

The membership of the Committee, appointed by an August 21, 1998 mail ballot, consisted of one Senator, five Representatives and 12 public members. (One Representative became a public member upon completing her legislative term.)

The Special Committee held seven meetings on the following dates (except as otherwise indicated, all the meetings were held at the State Capitol or Capitol Annex in Madison):

September 22, 1998	January 19, 1999
October 28, 1998	February 22, 1999
November 16, 1998	April 12, 1999
(Comfort Suites Hotel, Madison)	
December 17, 1998	

At the September 22, 1998 meeting, the Committee heard testimony from invited speakers. Janice Mueller, State Auditor, and Paul Stuiber, Program Evaluation Director, Legislative Audit Bureau (LAB), described Audit Report 96-11, *Prevention Programs for Children, Youth and Families*. They discussed the types of prevention programs and sources of funding described in the report, as well as concerns regarding prevention programs and strategies to address those concerns identified in the report. Kevin Lewis, Legislative Liaison, John Chapin, Administrator, Division of Public Health, Sinikka McCabe, Administrator, Division of Supportive Living, Susan Dreyfus, Administrator, Division of Children and Family Services, and Louis Oppor, Prevention Coordinator, Division of Children and Family Services, Department of Health and Family Services (DHFS), discussed DHFS' response to the 1996 LAB report and DHFS' 1999-2001 biennial budget proposal to consolidate several prevention programs into a single funding source for a program entitled the Brighter Futures Initiative.

At the October 28, 1998 meeting, the Committee heard testimony from invited speakers. Juanita Pawlisch, Assistant State Superintendent, Mike Thompson, Director, Student Services, Prevention and Wellness Team, and Doug White, Team Leader, Student Services, Prevention and Wellness Team, Department of Public Instruction (DPI), discussed DPI's response to the 1996

LAB report, the administration of programs in DPI to prevent youth risk behaviors, the evaluation and monitoring of DPI prevention programs and DPI's role in collaborations with the Interagency School Health Coordinating Committee, the State Council on Alcohol and Other Drug Abuse (AODA) and the Wisconsin School Health Coalition. Carrol Hunder, Alcohol and Other Drug Facilitator, Cooperative Educational Service Agency (CESA) #4, Onalaska, described the role of CESAs in county level partnerships in the Wisconsin Alcohol, Tobacco and Other Drug Education Network. Julie Wilhelms Van Dijk, Director, Division of Preventive Health Services, Marathon County Health Department, Wausau, described two collaborative efforts in Marathon County: the Start Right Program which is a comprehensive parenting, training and support program, and a collaborative effort to increase immunization rates in Marathon County. Ms. Wilhelms Van Dijk also discussed what she believes to be the requirements for strong, local collaboratives.

Thomas Mackesey, Director, and Thelma Kuntz, Prevention Specialist, Walworth County Department of Health and Human Services, Elkhorn, and Dorothy Kaufmann, District Administrator, Sharon School District, described Walworth County's Healthy Families Home Visiting Program, the factors that are important to effective local collaboration and Walworth County's decision to distribute federal family preservation funding to two local communities to develop model communities through collaborative efforts. Cari Johnson, Community Services Specialist, Community Action Program, La Crosse, described the assets survey conducted in La Crosse by the Search Institute and the activities of a local advocacy committee and a local youth commission.

At the November 16, 1998 meeting, the Committee heard testimony from invited speakers. Lisbeth Schorr, Lecturer in Social Medicine, Harvard University, Cambridge, Massachusetts, discussed her research and writing on successful prevention programs around the country, including a book, *Within Our Reach*, that describes a number of successful programs, and *Common Purpose*, that discusses needed changes in the system of providing prevention services and the difficulties of replicating successful programs.

Clara C. Pratt, Professor of Family Policy, Oregon State University, Corvallis, Oregon, discussed the work of the Oregon Commission on Children and Families which has developed statewide benchmarks and goals in the health and human services area that all state and local initiatives must address. She also discussed the technical assistance several Oregon universities have provided to local communities for the development of program-specific outcome measures. Ron Cates, Deputy Director, Missouri Department of Health, Jefferson City, Missouri, described the Missouri Family Investment Trust, which is a public-private partnership that guides Missouri's human services system reform. He explained that key features of this reform effort are Community Partnerships, which are collaborative local governance entities, and Caring Communities, which are school-linked integrated services.

At the December 17, 1998 meeting, the Committee heard testimony from invited speakers. D. Paul Moberg, Senior Scientist, Department of Preventive Medicine and Director, Center for Health Policy and Program Evaluation, UW Medical School, gave an overview of program evaluation and discussed three types of evaluation.

Karen Bogenschneider, Associate Professor of Child and Family Studies, and David A. Riley, Professor of Child and Family Studies, UW-Madison and UW-Extension, discussed examples of well-evaluated prevention programs; prevention programs and practices that do not work; principles of good evaluation; and policy options to improve evaluation.

Next, the Committee heard from John Kiesow, Executive Assistant to the Secretary, and Fredi Bove, Budget Director, DHFS, regarding a provision for 1% prevention funding in 1997 Wisconsin Act 283.

The Committee discussed Memo No. 4, *Proposals for Programs for Prevention Services* (December 9, 1998), which summarized proposals made to date by Committee members. Representative Kreuser discussed his proposal to create a pilot program to facilitate and coordinate collaboration within counties by a network of agencies involved in providing or administering prevention services. Committee members agreed to propose that performance standards, benchmarks or measures be established to indicate progress of the state and local communities towards established goals, objectives and outcomes.

At the January 19, 1999 meeting, the Committee heard testimony from invited speakers. Arthur J. Reynolds, Associate Professor of Social Work, UW-Madison, discussed several guiding principles for studying prevention programs; how government can use the existing knowledge base about what works; and his research on the effectiveness of early childhood intervention. Next, the Committee heard from Susan Dreyfus, Administrator, and Louis Oppor, Prevention Coordinator, Division of Children and Families, DHFS, about the department's 1999-01 biennial budget proposal, the Brighter Futures Initiative, that would consolidate into a single funding source current categorical funding for 11 separate programs for youth in the areas of drug and alcohol abuse prevention and adolescent services to develop self-sufficiency and prevent adolescent pregnancy.

The Committee again discussed the proposal from Representative Kreuser and others to create a pilot program to facilitate and coordinate collaboration within counties by a network of agencies involved in providing or administering prevention services. Representative Kreuser distributed the written proposal, *Wisconsin Prevention Initiative Program Model Example: Prevention Services Network*, which he developed with Committee Member Bill Adams and Dennis Schultz and Jim Kennedy from the Kenosha County Department of Human Services. Mr. Kennedy and Mr. Schultz described the proposal, noting that it attempted to capture a number of suggestions made by Committee members contained in Memo No. 5, *Proposals for Programs for Prevention Services* (January 12, 1999).

Following Committee discussion of the proposal, staff was directed to prepare a preliminary bill draft of the prevention initiative.

At the February 22, 1999 meeting, the Committee heard a presentation about the Wisconsin Clearinghouse for Prevention Resources, UW-Madison Health Services, by Kathryn L. Wolf, Associate Director.

The Committee received an update from staff on provisions of the Executive Budget Bill that would consolidate prevention funding, both in DHFS and in DPI.

The Committee then discussed Memo No. 7 and an attached bill draft, WLCS: 0044/1, relating to creating a council on prevention and prevention planning grants and making an appropriation, which was the first version of draft legislation to create a state level prevention council and a pilot grant program for counties to develop a local prevention plan and convene a local prevention consortium. The Committee made suggestions for changes in and additions to the draft and directed staff to prepare WLCS: 0044/2 for consideration at the next meeting.

The Committee then received comments from Susan Dreyfus, DHFS, and Doug White, DPI, regarding the proposed legislation.

The Committee discussed sending a letter to the Joint Committee on Finance supporting the Brighter Futures Initiative.

At the April 12, 1999 meeting, the Committee heard from John Chapin, Administrator, Division of Public Health, DHFS, regarding the division's proposed contract consolidation plan to change the administrative processes used by the division to distribute a variety of state and federal public health funds. The Committee then heard from Louis Oppor, DHFS, regarding the issue of technical assistance under the Brighter Futures Initiative.

The Committee reviewed WLCS: 0044/2, relating to creating a council on prevention and prevention planning grants and making an appropriation. The Committee suggested changes in and additions to the draft which would be incorporated into WLCS: 0044/3 and submitted to Committee members for a final vote by mail ballot.

In addition to requesting a redraft of WLCS: 0044/2, the Committee directed the Chairperson to send a letter to the Joint Committee on Finance indicating the Committee's support for the Brighter Futures Initiative. A copy of this letter is included in Appendix 3 to Report No. 12 to the 1999 Legislature.

Actions of the Joint Legislative Council

The Committee recommended one proposal to the Joint Legislative Council.

At its September 23, 1999 meeting, the Joint Legislative Council voted to introduce the proposal, which was introduced as **1999 Assembly Bill 493**, relating to creating a prevention coordination council and a prevention planning grant program and making an appropriation.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Programs for Prevention Services:

- Joint Legislative Council Report No. 12 to the 1999 Legislature, *Legislation on Programs for Prevention Services* (1999 Assembly Bill 493), dated October 29, 1999.

Actions of the Legislature

1999 Assembly Bill 493 failed to pass pursuant to 1999 Senate Joint Resolution 1.

**SCHOOL CALENDAR,
SPECIAL COMMITTEE ON THE**

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STUDY ASSIGNMENT: The Committee is directed to study issues associated with the school calendar, including the provision of distance education programs, the operation of year-around school programs, the authority to set the calendar, and the advantages and disadvantages of harmonizing the calendars and schedules of schools and other institutions of learning on a statewide or regional basis. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on 1997 Assembly Joint Resolution 66; May 7, 1998 letter from Rep. Joseph Handrick; May 6, 1998 letter from Rep. Marlin Schneider; and May 15, 1998 letter from 16 members of the Assembly.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by August 21 and September 4, 1998 mail ballots.

22 MEMBERS: 3 Senators; 7 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Salm, Senior Staff Attorney; Ron Sklansky, Senior Staff Attorney; and Julie Learned, Administrative Staff.

(1) Appointed by a November 13, 1998 mail ballot to replace Esther Letven, who was unable to serve.

SCHOOL CALENDAR

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on the School Calendar and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study issues associated with the school calendar, including the provision of distance education programs, the operation of year-around school programs, the authority to set the calendar and the advantages and disadvantages of harmonizing the calendars and schedules of schools and other institutions of learning on a statewide or regional basis.

The Joint Legislative Council appointed the members of the Special Committee by August 21 and September 4, 1998 mail ballots. The membership consisted of seven Representatives, three Senators and 12 public members.

The Special Committee held three meetings at the State Capitol or Capitol Annex in Madison on the following dates:

December 16, 1998	March 22, 1999
January 25, 1999	

At the December 16, 1998 meeting, the Special Committee received testimony from Gerald Freitag (Superintendent, Franklin Public Schools, representing the Wisconsin Association of School District Administrators), Edward Lump (Executive Vice President, Wisconsin Restaurant Association), Greg Weyenberg and Ken Opim (Wisconsin Federation of Teachers), Ken Cole and Bill Cosh (Wisconsin Association of School Boards), Representative Joan Spillner (South Central Instructional Network Group), Susan Donaldson (Association of Wisconsin Tourism Attractions) and Bob West (Wisconsin Education Association Council). The speakers in general discussed the advantages and disadvantages of a statutorily mandated commencement date for K-12 public schools. The speakers and the members of the Special Committee debated the impacts of such a mandate on the tourism industry, local control of school issues, distance education, education of teachers and students, family values and extracurricular activities.

At the January 25, 1999 meeting, the Special Committee received testimony from Chester Gerlach, representing the Association of Wisconsin Tourism Attractions. Along with Mr. Gerlach, Sharon Chamberlain of Chamberlain Research testified that 67% of the respondents to a survey were somewhat supportive of legislation that would require all public schools, K-12, to start school after September 1. The Special Committee also received information from the Department of Tourism suggesting that a statutorily mandated school commencement date in September would have positive impacts on social trends, tourism and governmental revenues. For example, the department estimated that increases in August travel could result in increased state revenues of approximately \$6.5 million and increased local government revenues of approximately \$4.5 million.

At the March 22, 1999 meeting, the Special Committee considered numerous proposals regarding the school calendar. Motions regarding the following issues did not carry:

1. To maintain current law relating to the school calendar.
2. To mandate that school commence no earlier than August 27, to expand the school year to 185 days and to increase necessary funding.
3. To mandate the commencement of the school term after September 1, except that a school board could hold athletic contests or practices before September 2, schedule in-service days or work days before September 2 or hold school year-around.
4. To make the establishment of the school calendar a permissive subject of collective bargaining for municipal employers.
5. To require school boards to give notice to all parents of a public hearing on the school calendar.
6. To establish a year-around school system.

The Special Committee approved only WLCS: 0098/1, relating to a public hearing on a school calendar prior to engaging in collective bargaining.

Actions of the Joint Legislative Council

The Committee recommended one proposal to the Joint Legislative Council.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the proposal, which was introduced as **1999 Assembly Bill 494**, relating to a public hearing on a school calendar prior to engaging in collective bargaining.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on the School Calendar:

- Joint Legislative Council Report No. 9 to the 1999 Legislature, *Legislation on Determination of a School Calendar* (1999 Assembly Bill 494), dated October 21, 1999.

Actions of the Legislature

1999 Assembly Bill 494 failed to pass pursuant to 1999 Senate Joint Resolution 1.

SCHOOL DISCIPLINE AND SAFETY,
SPECIAL COMMITTEE ON

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STUDY ASSIGNMENT: The Committee is directed to study issues relating to school discipline and safety, including procedures for placement of unruly, disruptive or dangerous pupils; alternative educational placement options and recommendations for funding alternative education; training of school district staff in student behavior and management; limitations on liability of school district staff and officers and school boards for disciplining pupils; disciplining children with disabilities; effective strategies for reducing violence and disruption in schools; and adequacy of data collection regarding suspension, expulsion and other discipline of unruly, disruptive or dangerous pupils, all within the limits of current public resources. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on SECTION 5 of Enrolled 1997 Senate Bill 274; March 24, 1998 letter from Sen. Calvin Potter; April 9, 1998 email from Rep. Marc Duff; May 13, 1998 letter from Sen. Carol Roessler; and June 1, 1998 letter from Sen. Alberta Darling.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by August 21 and September 4, 1998 mail ballots.

23 MEMBERS: 3 Senators; 5 Representatives; and 15 Public Members.

LEGISLATIVE COUNCIL STAFF: Jane Henkel, Deputy Director; Don Salm, Senior Staff Attorney; and Kathy Follett, Administrative Staff.

(1) Appointed by a March 4, 1999 mail ballot to fill the vacancy created by the completion of Rep. William Murat's legislative term.

(2) Originally appointed as an Assembly member; appointed to continue as a Public Member by a December 10, 1998 mail ballot.

(3) Appointed by an April 8, 1999 mail ballot to replace Jane Shibilski, who resigned from the Committee on January 27, 1999.

SCHOOL DISCIPLINE AND SAFETY

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on School Discipline and Safety and appointed the chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study issues relating to school discipline and safety, including procedures for placement of unruly, disruptive or dangerous pupils; alternative educational placement options and recommendations for funding alternative education; training of school district staff in student behavior and management; limitations on liability of school district staff and officers and school boards for disciplining pupils; disciplining children with disabilities; effective strategies for reducing violence and disruption in schools; and adequacy of data collection regarding suspension, expulsion and other discipline of unruly, disruptive or dangerous pupils, all within the limits of current public resources.

The membership of the Special Committee, as appointed by August 21 and September 4, 1998 mail ballots, consisted of three Senators; six Representatives and 14 Public Members. As a result of subsequent changes in the Legislature and changes to the membership of the Special Committee made by December 10, 1998, March 4, 1999 and April 8, 1999 mail ballots, at its conclusion, the Special Committee consisted of three Senators, five Representatives and 14 Public Members.

The Special Committee held nine meetings on the following dates (except as otherwise indicated, all meetings were held at the State Capitol or Capitol Annex in Madison):

October 1, 1998	March 11, 1999
November 12, 1998	April 22, 1999
December 17, 1998 (Milwaukee)	May 10, 1999
January 21, 1999	May 21, 1999
February 25, 1999	

At the October 1, 1998 meeting, Committee members received testimony from the following representatives of the Department of Public Instruction (DPI): Nancy Holloway, Executive Assistant (on behalf of State Superintendent John Benson), Thomas Beebe, Coordinator of the School Performance Report; Michael Thompson, Director, Student Services/Prevention and Wellness, Division for Learning Support: Equity and Advocacy; and Sheila Ellefson, Special Education Attorney. These persons described the State Superintendent's "safe schools initiative," DPI's *Citizenship Tool Kit*, data on suspensions and expulsions collected by DPI, the *Wisconsin Youth Risk Behaviors Survey* (April 1998) and discipline of children with disabilities.

The Committee also heard from Dr. Ryan Champeau, Principal, Waukesha North High School, Waukesha (Wisconsin School Administrators Alliance); Jack Coe and Katie Stout, Legislative Consultants, Madison (Wisconsin Education Association Council); and John Hawley, President, Random Lake School Board, Random Lake (Wisconsin Association of School Boards). Each of these speakers was asked to identify those items of the Special Committee's

charge of particular interest to them and the groups they represented; the nature and extent of the problem relating to those areas of concern; and suggestions they had for legislative responses in their areas of concern.

At the November 12, 1998 meeting, the Special Committee heard presentations by Judy Olkes, Principal, and students from Dane County Transition Schools; William Punkyo, Assistant Principal, Bayfield School District; John Eyerly, Director of Pupil Services, Ashland School District; Kathy Gorenson, School Counselor, Cassville High School; Anton Anday, high school teacher, Stevens Point; Thomas Potterton, Director of Pupil Services, Hayward School District; and Helen Schall, elementary teacher, President of the Green Bay Educational Association and member of 1996 State Superintendent of Public Instruction's Expulsion Task Force. These speakers identified factors they believe contribute to discipline and safety problems in schools and discussed the discipline and safety needs of their schools.

The December 17, 1998 meeting of the Special Committee was held in Milwaukee and focused on issues relating to and programs of the Milwaukee Public Schools (MPS). The Committee heard presentations by: Estelle Spewer, Director of Special Services, and Derek Brewer, Director of School Safety and Security, MPS; Wally Watson, Director, and Kris Protz, Director of School and Nontraditional Club Operations, Boys and Girls Clubs, Milwaukee; Judge John Franke, Circuit Court Judge, Milwaukee, representing the Milwaukee children's court system; Gary Graika, Manager, Youth Development Program, Social Development Commission, Milwaukee; Daniel Grego, Ph.D., Director, Educational Services Division, Transcenter for Youth, Inc., Milwaukee; Sid Hatch, Assistant Executive Director, Milwaukee Teachers Education Association, Milwaukee; Kenneth Mueler, Milwaukee Police Department, District #4, Milwaukee; Thomas Balistreri, Principal, Rufus King High School, MPS; Nancy Connor, Principal, Washington High School, MPS; Michael Sonnenberg, Principal, Polaski High School, MPS; Jaclyn Patterson, Principal, Milwaukee Education Center, MPS; and Johnell Sharp, Principal, Lee Elementary School, MPS.

At the January 21, 1999 meeting, the Special Committee heard presentations by: Michael Thompson, Director, Student Services Prevention and Wellness, and Thomas Beebee, Coordinator for the School Performance Report, DPI, relating to information contained in Memo Nos. 1, 2, 3, 5 and 7, previously distributed to Special Committee members, and a letter, dated December 8, 1998, from State Superintendent John Benson, regarding his opinion on "how safe are Wisconsin schools?" The Special Committee also heard from John Ross, Assistant Administrator, Division of Juvenile Corrections, Department of Corrections (DOC), relating to information sharing between DOC and schools. Public Member Dr. Lynn McDonald described to the Special Committee the October 15, 1998 White House Conference on School Safety.

Following the presentations, the Special Committee divided into two informal discussion groups to identify issues and recommendations Committee members wish to pursue further.

At the February 25, 1999 meeting, the Special Committee heard presentations by Noel Adams, K-12 Coordinator, Menominee Falls High School; and LuAnn Koenen, Principal, and Mary Bruyette, teacher, Appleton Central Alternative School, regarding their schools' prevention, intervention and alternative programs and their recommendations for legislation. The Special Committee also heard from Professor Martin Haberman, Milwaukee Teacher Education

Center (MTEC), Milwaukee, regarding the MTEC program for training teachers for urban settings, and Professor Haberman's recommendations related to teacher training.

Following the presentations, the Special Committee again divided into two informal discussion groups to continue to identify issues to pursue further.

At the March 11, 1999 meeting, the Special Committee heard presentations related to the Eau Claire Area School District's programs from Dr. Gregg Butler, Principal, and Tom Kidd, Sally Gordon and Kriss Webert, staff, DeLong Middle School, and Dr. Holly Hart, facilitator, Crisis Intervention Project, Eau Claire Area School District. In addition, the Special Committee heard presentations related to children with disabilities and related topics from Sheila Ellefson, Special Education Attorney, DPI; Thomas Backes and Michelle Cheyne, Hamilton High School, MPS; Jeffrey Spitzer-Resnick, Managing Attorney, Wisconsin Coalition for Advocacy; Karen Morgenson, Burlington, Parent Education Project and a parent of a child with a disability; Jodie Grailer, Associate Program Director, Mental Health Center of Dane County; and Professor Billie Jo Rylance, Professor of Special Education, UW-Oshkosh. The Special Committee also briefly discussed possible recommendations relating to alternative placements of disruptive students.

At the April 22, 1999 meeting, the Special Committee heard presentations related to teacher preparation from: Robert Rauh, Principal, Marva Collins Preparatory School, Milwaukee; Peter Burke, Director, Teacher Education and Licensing, DPI; Diane Gardner-Gletty, Assistant Professor, and Jackie Haas, Associate Professor, Education Department, Alverno College, Milwaukee; Jack Kean, Associate Dean, School of Education, UW-Madison; Joanne Anderson, Chairperson, Undergraduate Initial Certification Department, Cardinal Stritch College, Milwaukee; and Professor Wilfred E. Roy, Associate Professor, Curriculum and Instruction, UW-Milwaukee.

At the May 10, 1999 meeting, the Special Committee reviewed Memo No. 13, *Committee Members' Proposals for Legislation and Other Recommendations Related to School Discipline and Safety* (May 4, 1999), and began developing its recommendations for legislation. After substantial discussion, the Special Committee directed staff to draft proposals related to the following topics for review at the Special Committee's next meeting: (1) school safety plans; (2) a comprehensive grant proposal; (3) teacher training and mentoring; (4) a requirement to refer a child who does not have a parent or guardian to court for the appointment of a guardian; (5) the relationship of a period of suspension or expulsion to habitual truancy; (6) creation of a weapons and criminal activity hotline; (7) threats as a permissive grounds for the suspension or expulsion of a pupil; (8) local ordinance authority relating to school safety and violence; and (9) parental liability for damages caused by their children. The Special Committee agreed to also discuss other data collection related to suspensions and expulsions.

At the May 21, 1999 meeting, the Special Committee reviewed the drafts prepared pursuant to the Committee's directive at its May 10, 1999 meeting and related proposals. The Committee approved 10 bill drafts and one additional proposal for recommendation to the Joint Legislative Council. The Special Committee agreed that Chairperson Darling would decide how to combine the drafts for recommendation to the Joint Legislative Council. Subsequently, Chairperson Darling decided to combine all of the proposals into a single draft. That draft is LRB-3176/1.

Actions of the Joint Legislative Council

The Committee recommended one proposal to the Joint Legislative Council.

At its September 23, 1999 meeting, the Joint Legislative Council voted to introduce the proposal, which was introduced as **1999 Senate Bill 239**, relating to grants to school districts and cooperative educational service agencies to reduce violence and disruption in schools; safe school plans; establishing a hotline in the department of justice for the reporting of information regarding dangerous weapons and criminal activity in schools; required reporting by certain school personnel of pupils without a parent or guardian; increasing the amount of parental liability for certain acts of a minor child affecting a school; medical assistance reimbursement to school districts and cooperative educational service agencies; authorizing school districts to expel or suspend a pupil for making a threat to the health or safety of a person or making a threat to damage property; suspension and expulsion information in the school performance report; treatment of days of absence due to a suspension or expulsion to determine truancy and habitual truancy; obtaining federal funds relating to school safety; threats to cause death, bodily harm or property damage in certain places; making an appropriation; and providing a penalty.

Prior to introducing Senate Bill 239, the Council adopted an amendment to reduce the increase in the parental liability provision from \$20,000 to \$10,000.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on School Discipline and Safety:

- Joint Legislative Council Report No. 6 to the 1999 Legislature, *Legislation on School Discipline and Safety* (1999 Senate Bill 239), dated October 7, 1999 (corrected October 19, 1999).

Actions of the Legislature

1999 Senate Bill 239 failed to pass pursuant to 1999 Senate Joint Resolution 1.

**SERVICES FOR VISUALLY HANDICAPPED STUDENTS,
SPECIAL COMMITTEE ON**

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STUDY ASSIGNMENT: The Committee is directed to study and make recommendations for the improvement in educational and related services provided to visually impaired children and adults in the state by public school districts, the Wisconsin School for the Visually Handicapped (WSVH) and other educational agencies. The study shall include, but not be limited to, an examination of the need for residential educational programs for visually impaired children and adults and the need for the Wisconsin School for the Visually Handicapped. The Special Committee may concurrently examine similar programs and services for students with other physical disabilities. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on SECTION 9139 of 1997 Wisconsin Act 237; August 13, 1997 and March 25, 1998 letters from Sen. Timothy Weeden and Rep. Wayne Wood; and March 27, 1998 letter from Rep. Jeffrey Plale.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by an August 21, 1998 mail ballot.

19 MEMBERS: 1 Senator; 6 Representatives; 11 Public Members; and 1 Nonvoting Public Member.

LEGISLATIVE COUNCIL STAFF: Russ Whitesel, Senior Staff Attorney; Joyce Kiel, Senior Staff Attorney; and Wendy Ulrich, Administrative Staff.

(1) Added to the Committee by a November 13, 1998 mail ballot.

SERVICES FOR VISUALLY HANDICAPPED STUDENTS

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Services for Visually Handicapped Students and appointed its chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study and make recommendations for the improvement in educational and related services provided to visually impaired children and adults in the state by public school districts, Wisconsin School for the Visually Handicapped (WSVH) and other educational agencies. The study was required to include, but not be limited to, the need for residential educational programs for visually impaired children and adults and the need for WSVH. The Committee was authorized to concurrently examine similar programs and services for students with other physical disabilities.

The membership of the Committee, appointed by August 2 and November 13, 1998 mail ballots, consisted of one Senator, six Representatives, 11 Public Members and one nonvoting Public Member.

The Committee held eight meetings on the following dates (except as otherwise indicated, all of the meetings were held either at the State Capitol or Capitol Annex in Madison):

October 6, 1998	January 25, 1999
October 28, 1998 (WSVH--Janesville)	March 1, 1999
November 17, 1998	April 12, 1999
December 17, 1998	May 10, 1999

At the October 6, 1998 meeting, the Committee reviewed a staff brief which provided: (1) an overview of federal and state law relating to the education of students with a visual impairment and state law relating to WSVH; and (2) information about local programs for students with a visual impairment, WSVH and residential schools in other states. The Committee also heard testimony from invited speakers. John Benson, State Superintendent of Public Instruction, discussed his goal of better serving all students with a visual impairment in the state. He discussed the declining enrollment at WSVH and also discussed the cost per student at WSVH in comparison to the cost per student served in a local school district. Superintendent Benson stated that he had proposed closing WSVH and redirecting the savings to local school districts to help better serve all students with a visual impairment in the state. Paul Halverson, Director of Special Education, Department of Public Instruction (DPI), responded to various questions, including questions relating to WSVH, WSVH students and special education laws, especially those laws relating to the individualized education program (IEP) process and the "least restrictive environment" requirement.

At the October 28, 1998 meeting, the Committee toured WSVH and heard testimony about WSVH from invited speakers. Thomas Hanson, Superintendent, WSVH, provided information about WSVH and WSVH students and made recommendations to more effectively use WSVH and its facilities to serve the visually impaired. Janice Mueller, State Auditor, and Craig

Barkelar, Program Auditor, Legislative Audit Bureau (LAB), reviewed the LAB activities relating to WSVH and summarized the audit reports of 1987 and 1994 concerning WSVH. Bill English, retired superintendent, WSVH, discussed some of the programs that had been at WSVH in the past and suggested that some of them be reinstated. He advocated a revitalization of WSVH. Margaret Wenzel, teacher, WSVH, discussed services at WSVH and described the coordination of services between WSVH and the Janesville public schools. Susan Kokko, Dual Sensory Outreach Consultant and former teacher, WSVH, said that WSVH has high quality programs and that some programs around the state, particularly in rural areas, are not adequate to serve the needs of students with a visual impairment. She discussed the need for more vision teachers in the state and made recommendations to the Committee--including a recommendation to build on WSVH's strong points. Tony Olivero, student, WSVH, discussed his experiences at WSVH and said that the program at WSVH was a vast improvement over the public school program in which he had previously participated. Peggy Corning, parent of student enrolled at WSVH and WSD, described the services available for her child and the need for residential schools. Linda Hau, parent of WSVH student, indicated that her son had a great experience at WSVH which would not have been possible had he been educated locally. Shelley Lauer, parent of former WSVH student, discussed the services her son received at WSVH and commented that, in contrast to WSVH, she had been generally unhappy with the services and expertise provided when her son was attending local schools. After discussing his career as a student and aide at WSVH, Kelley Bailey, teacher's aide, WSVH, indicated that WSVH should continue to operate, but with a sharper focus. Judy Holmes, vision teacher, Milwaukee, discussed services available for visually impaired students in Milwaukee and indicated that she supports having a full range of options available, including the option of a residential school placement.

At the November 17, 1998 meeting, the Committee heard testimony from invited speakers who discussed the services of and their experiences in local school districts. The following parents, students, former students and teachers made presentations to the Committee: Stacy King, parent of Madison Metropolitan School District students and vision teacher, Madison Metropolitan School District; Karen Bernhard, parent of former Lomira School District student, and Joel Bernhard, Moraine Park Technical College student and former Lomira School District student; Karen Ferstl, parent of Beaver Dam School District student; Patty Zimmerman, parent of Oshkosh Area School District student, and Nikki Zimmerman, Carl Traeger Middle School (Oshkosh) student; Cindy Lucarelli, parent of Madison Metropolitan School District student, and Cassie Lucarelli, West High School (Madison) student; Michael C. DuCette, parent of Waukesha School District student; Lisa Tomberlin, vision teacher, CESA 6, and state coordinator, Wisconsin National Agenda Work Group, Brandon; Kay Szarzynski, vision teacher and orientation and mobility instructor, Beloit School District, and Michael Nisy, Beloit Memorial High School student; Kevin Ives, O&M instructor, CESA 9, Tomahawk; Karen Schultz, vision teacher, Wausau School District; Patrick Gafney, O&M instructor, Milwaukee Public Schools; Bev Helland, vision teacher, Madison Metropolitan School District, and parent of former WSVH student; Pam Brown, vision teacher, Watertown School District; and Mark Riccobono, President, National Federation of the Blind of Wisconsin, Madison.

At the December 17, 1998 meeting, the Committee heard testimony about the education of students with a visual impairment in their local schools from invited speakers who were administrators in a local school district or CESA. The following persons made presentations to the Committee: Dave Damgaard, Director of Pupil Services, Wausau School District; Jeannine

C. Cummings, Director of Special Education, Portage School District; Edward Hawkinson, Director of Special Education, CESA 6, Oshkosh; Rick Walters, Low Incidence Program Coordinator, CESA 3, Fennimore; and Denise Brotzman, vision teacher and O&M instructor, CESA 3, Fennimore. In addition to discussing services in the Wausau School District, Mr. Damgaard briefly reviewed the conclusions of the DPI Task Force on Statewide Service Needs for Students Who are Blind or Visually Impaired, which he chaired. Also, Don Johnson, President, Wisconsin Lions Foundation, described the Lions Camp located near Stevens Point which provides summer camp opportunities for children with a visual impairment.

At the January 25, 1999 meeting, the Committee heard testimony from invited speakers about residential schools and other educational services for students with a visual impairment in other states. Dr. Mike Bina, Superintendent, Indiana School for the Blind, described the services provided at the Indiana School for the Blind and emphasized that residential schools should provide outreach services and work closely with local schools. He encouraged the use of a strong center-based program that provides flexible short-term and long-term placements at the residential school. Dr. Phil Hatlen, Superintendent, Texas School for the Blind and Visually Impaired (TSBVI), described the services provided by TSBVI, which include short-term and long-term placement options. He indicated that more short-term programs are being offered, and he emphasized the importance of the summer school programs at TSBVI. He also discussed efforts made in Texas to train more teachers of the visually impaired. Dr. Hatlen made several suggestions for Wisconsin, including using WSVH as a center of expertise to provide services which benefit students throughout the state. Dr. Susan Spungin, Vice President, National Programs and Initiatives, American Foundation for the Blind, discussed the history of schools for the blind and the trends in services being offered by such schools. She predicted that, in the future, these schools will serve as a hub to a statewide system and will develop new service delivery programs which provide a broad array of interlocking supportive services to local school districts, teacher preparation programs, community service agencies, parents and teachers. All of these speakers discussed the shortage of vision teachers.

Al Beeler, Director of State Schools, DPI, provided information on the status of planning for 1999 summer school programs in Wisconsin. Following these presentations, the Committee began a discussion of its study assignment.

At the March 1, 1999 meeting, Paul Halverson, Director of Special Education, DPI, described the progress for plans for 1999 summer school programs in Wisconsin and responded to questions regarding the five regional outreach consultant positions for which DPI was recruiting. Public Member Andrew Papineau gave a presentation on a draft of his recommendations to the Committee--which included a service center model serving as the hub and providing services at a central location but also providing services statewide to children, parents, regular education personnel and vision education personnel. He emphasized that the expanded core curriculum should be taught, and he also emphasized the need for a university training program to help alleviate the shortage of vision teachers.

The Committee then discussed its study assignment and generally agreed that the service center concept was an appropriate focus for the WSVH facility at Janesville. The Committee discussed whether residential services should be provided at such a center, the issue of short-term placements and the nature of the services which could be offered by the center. The

Committee also discussed the appropriate role and functions of the regional centers for which DPI was recruiting outreach consultants to staff. Additionally, the Committee discussed creating an entity to advise DPI regarding statewide services for the visually impaired, the center at Janesville and the plans for a transition from WSVH to the center.

The Committee also discussed the issue of developing a program for training vision teachers in the state, and Representative Brandemuehl summarized a series of meetings that had been held with officials of the UW to attempt to establish a program at the UW-Whitewater.

The Committee discussed provisions in the pending biennial budget bill (1999 Assembly Bill 133) which proposed elimination of several WSVH positions. The Committee asked Chairperson Olsen to write to the Cochairpersons of the Joint Finance Committee asking that the positions not be eliminated.

At the April 12, 1999 meeting, the Committee reviewed WLCS: 0090/1, a bill draft relating to renaming and modifying the functions of WSVH, and requested changes to the draft. In addition, the Committee requested a provision be added to the draft to require the State Superintendent to prepare a plan for the transition of WSVH to a center. The Committee reviewed Memo No. 3, *Issues Related to Creating an Oversight Entity for Students with a Visual Impairment* (April 6, 1999). The Committee requested a draft relating to the creation of an advisory council. The Committee next received information about correspondence to Representative Brandemuehl from Sharon James, Associate Vice President for Academic Affairs, UW System, relating to developing a training program for teachers of students with a visual impairment. It was noted that UW-Whitewater had applied for federal funds to provide start-up funding but that it was unlikely that federal funds would be awarded. A memorandum from the Goal 3 Committee of the Wisconsin National Agenda Committee about training teachers of students with a visual impairment was distributed to the Committee. Representative Brandemuehl indicated that he would be meeting with various people about a training program for teachers and would report back to the Committee at the next meeting.

At the May 10, 1999 meeting, the Committee reviewed WLCS: 0090/2 and requested that changes be made and that the revised draft be voted on by mail ballot. In addition to including elements in the draft regarding renaming WSVH to WCBVI and the functions of WCBVI, the Committee agreed to include provisions relating to: (1) requiring DPI to develop a transition plan; (2) requiring an audit of WCBVI; (3) replacing the current Council on the Education of the Blind with the Blind and Visual Impairment Education Council; and (4) providing that WCBVI and WSD may claim some reimbursement under the MA program for certain school medical services.

The Committee discussed Memo No. 4, *Initiatives Relating to Training Programs for Teachers of Students with a Visual Impairment* (May 4, 1999). The Committee discussed the possibility of a loan forgiveness program for students who study out of state to become teachers of students with a visual impairment, for example, at Northern Illinois University, and teach in Wisconsin. The Committee also discussed the possibility of establishing a training program at one of the UW campuses or a program under which a person would coordinate available training resources. The Committee agreed that these provisions should not be included in the bill draft

which the Committee would recommend to the Joint Legislative Council; however, the Committee wished to go on record as supporting these concepts and urged legislators to continue to work on developing legislation on these matters.

Actions of the Joint Legislative Council

The Committee recommended one proposal to the Joint Legislative Council.

At its November 4, 1999 meeting, it was noted that the substance of the provisions of the Committee's proposal was incorporated in 1999 Wisconsin Act 9 (the 1999-2001 Biennial Budget Act). Therefore, the Joint Legislative Council took no further action.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on Services for Visually Handicapped Students:

- Committee Report No. 14 to the Joint Legislative Council, *Report of the Joint Legislative Council's Special Committee on Services for Visually Handicapped Students*, dated October 27, 1999.

Actions of the Legislature

Since the Joint Legislative Council did not act on the proposal of the Special Committee on Services for Visually Handicapped Students, there were no legislative actions.

However, major provisions relating to the WCBVI are contained in s. 115.525, Stats., as created by SEC. 2053h of 1999 Wisconsin Act 9 (the 1999-2001 Biennial Budget Act). Other SECTIONS of Act 9 containing provisions relating to the WCBVI are: SECS. 117, 250p, 250q, 250r, 250s, 250t, 250u, 250v, 250w, 641p, 912f, 912g, 913mv, 949, 999p, 1427h, 1427i, 1427j, 2042n, 2048ng, 2053b, 2053c, 2053d, 2053f, 2053h, 2053j, 2053k, 2053L, 2053m, 2053p, 2053q, 2053r, 2131d, 2142m, 3189m, 3189n and 9139 (2c). In addition, SECS. 37j and 9139 (2cc) of Act 9 include provisions creating the Blind and Visual Impairment Education Council, as recommended by the Committee.

For further information, see:

- Wisconsin Legislative Council Staff Information Memorandum 99-10, *Wisconsin Center for the Blind and Visually Impaired (1999 Wisconsin Act 9)*, dated December 28, 1999.

STATE STRATEGIES FOR ECONOMIC DEVELOPMENT,
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STUDY ASSIGNMENT: The Committee is directed to study means to strengthen Wisconsin's competitive economic position in the first decade of the next millennium. The Special Committee shall analyze the state's relative economic strengths and weaknesses and current and emerging economic trends and related data, and recommend policies and practices to promote a growing state economy which remains competitive, dynamic and responsive to changing needs and demands. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a June 3, 1998 letter from Sen. Robert Welch.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

21 MEMBERS: 4 Senators; 4 Representatives; and 13 Public Members.

LEGISLATIVE COUNCIL STAFF: John Stolzenberg, Staff Scientist; Robert Conlin, Senior Staff Attorney; and Julie Learned, Administrative Staff.

(1) Added to the Committee by a November 13, 1998 mail ballot.

STATE STRATEGIES FOR ECONOMIC DEVELOPMENT

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on State Strategies for Economic Development and appointed its chairperson by a June 24, 1998 mail ballot. The Joint Legislative Council directed the Committee to study means to strengthen Wisconsin's competitive economic position in the first decade of the next millennium. The Committee was also directed to analyze the state's relative economic strengths and weaknesses and current and emerging economic trends and related data, and recommend policies and practices to promote a growing state economy which remains competitive, dynamic and responsive to changing needs and demands. Senator Robert Welch was appointed to chair the Committee.

The Joint Legislative Council appointed the members of the Committee by a September 4, 1998 mail ballot. The membership of the Special Committee consisted of four Senators, four Representatives and 12 public members.

The Committee held eight meetings at the State Capitol or Capitol Annex in Madison on the following dates:

October 14, 1998	February 15, 1999
November 24, 1998	March 15, 1999
December 16, 1998	April 12, 1999
January 11, 1999	May 24, 1999

At the October 14, 1998 meeting, Senator Brian Rude, Cochairperson, Joint Legislative Council, welcomed the members of the Committee. After introducing themselves, Committee members summarized their interests, concerns and issues relating to economic development. The Committee then heard from four invited speakers.

Phil Albert, Acting Secretary, Department of Commerce, provided background information on the department, traced the development of state economic development programs since the early 1980's, summarized financial and technical assistance programs offered by the department, provided statistics on Wisconsin's economic trends and performance and identified future economic development strategies being pursued by the department.

Ben Brancel, Secretary, Department of Agriculture, Trade and Consumer Protection (DATCP), provided an overview of DATCP's programs with emphasis on the division that assists in the marketing of agricultural products.

Brenda Blanchard, President, Forward Wisconsin, Inc., provided information on the following topics: the organization, funding and history of Forward Wisconsin; its marketing strategy; information on how Forward Wisconsin works with companies and other public and private entities in Wisconsin in promoting the state's business outside of the state; examples of its activities; results of its marketing efforts; and Forward Wisconsin's vision for marketing Wisconsin outside the state in the future.

Fritz Ruff, Executive Director, Wisconsin Housing and Economic Development Authority, addressed the role of housing in economic development. He also recommended the Committee address the universal need for more child care in the future, especially for children with disabilities as a way to assist workers with families and expand the work force in Wisconsin.

At the November 24, 1998 meeting, the Committee heard presentations from invited speakers. Daniel Burrus, Burrus Research Associates, Inc., spoke on the importance of information sharing and technology as vehicles for economic success in the 21st Century. He stressed the importance of understanding that technology will provide an abundance of choices in the way businesses and government operate and that no single way is likely to be the best or preferred way.

William Hunter, Associate Dean, College of Business Administration, Marquette University, discussed Wisconsin's tax climate and its effects on the state's economy. He focused on high property taxes and high personal income taxes as a percentage of income.

Ron Shaeffer, Director, Center for Community Economic Development, University of Wisconsin (UW)-Extension, addressed economic development in rural Wisconsin. He indicated that his vision for rural Wisconsin in the future is a place where local citizens have an opportunity to create the communities that they choose to live in, where they have figured out what form of land use to apply and where they are able to encourage sustainable development.

Jon Udell, Professor, School of Business, UW-Madison, discussed two major influences that affect the state's economy, national and international growth and the effect of the state's government leadership. He also identified five key things the state must do to continue to enjoy a healthy economy: maintain a healthy business climate, improve the tax system, expand and improve the quantity and quality of the state's labor force, improve the quality of its education, and support and encourage entrepreneurial education.

At the December 16, 1998 meeting, the Committee developed and adopted a mission statement for state economic development activities. Chairperson Welch also led a "brainstorming" session during which Committee members identified economic development issues that the Committee may wish to pursue. This effort resulted in a list of 89 issues that staff organized under the following topics: general tax incentives and disincentives and cost of state government, skilled labor availability and education, infrastructure (including energy reliability and information technology), university research and technology transfer and research and development, reducing regulatory barriers to economic development, marketing and image, accountability of economic development programs and measuring outcomes, entrepreneurship, targeted economic development programs, international export support and economic warfare.

At the January 11, 1999 meeting, the Committee heard presentations from representatives of the UW System. John Wiley, Provost and Vice-Chancellor, UW-Madison, discussed research efforts and technology transfer in the UW System. David J. Ward, Senior Vice President for Academic Affairs, UW System, explained the UW System's programs and roles in the following

areas: UW System partnerships and outreach activities, UW System migration of recent graduates (“brain drain”), entrepreneur courses offered at the UW System, strategic academic program review in the UW System and program review and program array in the UW System.

The Committee discussed the members’ priority issues ranked by category, based upon rankings that members had submitted to staff following the December 16, 1998 meeting. The Committee discussed the priority issues and requested information from staff to assist it in further addressing the Committee’s priority issues.

At the February 15, 1999 meeting, the Committee heard presentations from invited speakers on the role of education in international commerce and affairs and on the availability of venture capital in Wisconsin.

Milton Neshek, Kikkoman Foods, Walworth, Chairperson of the Governor’s WITCO Task Force on International Education, Donald Nichols, Professor of Economics, UW-Madison, Charles Kronke, Dean, School of Business Administration, UW-Milwaukee, and Paul Sandrock, Foreign Language Education Supervisor, Department of Public Instruction (DPI), made a joint presentation on the Governor’s WITCO Task Force on International Education. The speakers provided material on the task force’s work and recommendations, the status of the implementation of the recommendations, efforts by the UW Board of Regents to implement the recommendations and the international education initiative included in the DPI budget request based upon the task force’s recommendations.

Roger Ganser and John Neis, Venture Investors Management, LLC, discussed why venture capital is important, the availability of venture capital in Wisconsin, the opportunity in Wisconsin to create new successful high technology companies and state government’s role in encouraging the availability of venture capital in the state.

Patricia Lipton, Executive Director, State of Wisconsin Investment Board (SWIB), provided information on the following: data on the funds administered by SWIB and the related impact of the Wisconsin Retirement System on the state’s economy, SWIB’s focus on investments in Wisconsin, SWIB’s perspective on investments and new ventures in its venture capital program and future SWIB investment plans.

Joseph Hildebrandt, attorney, Foley and Lardner, described the role of angel investors as a source of capital for start-up businesses.

During the meeting, Committee members also discussed the state’s tax ranking, brown-field development, transportation of workers to work sites and requests by state agencies for program flexibility. Mr. Nitschke summarized his three-part proposal related to employee retention, promotion of applied technology centers at technical colleges and tax credits for worker training. Mr. Weyers addressed the Committee on its priority for ensuring reliable, inexpensive energy supplies.

At the March 15, 1999 meeting, Mr. Weyers provided expanded remarks on the problems facing Wisconsin utilities and the need to ensure reliable, inexpensive energy supplies in the state.

The Committee discussed the following drafts at the meeting: WLCS: 0064/1, relating to job retention programs; WLCS: 0065/1, relating to productivity enhancement training tax credits; WLCS: 0066/1, relating to applied technology centers; and WLCS: 0069/1, relating to the CAPCO program. The Committee suggested changes and additions to these drafts. The Committee discussed a proposal by Dr. Rolf Wegenke, President, Wisconsin Association of Independent Colleges and Universities, to establish a tax credit for higher education expenses. After the discussion, Chairperson Welch indicated that without more Committee support, the Committee would not pursue this proposal. The Committee discussed Memo No. 7 on tax treatment of research and educational expenses.

At the April 12, 1999 meeting, the Committee reviewed WLCS: 0096/1, relating to international education. Hearing no objections from Committee members, Chairperson Welch indicated that he would place this draft before the Committee for a vote as part of the Committee's final recommendations. The Committee discussed WLCS: 0072/2, relating to creating an administrative rules task force. Chairperson Welch directed a change in the draft. Committee members requested that action on the draft be deferred pending receipt of the views of the cochairpersons of the Joint Committee for Review of Administrative Rules on the draft. The Committee discussed environmental audits based upon Assembly Substitute Amendment 2 to 1997 Assembly Bill 235. The Committee took no action on environmental audits pending receipt from Committee members of specific proposals to modify this substitute amendment.

The Committee reviewed revisions to previously reviewed drafts, WLCS: 0069/2, WLCS: 0064/2, WLCS: 0065/2 and WLCS: 0066/2. The Committee requested changes in all of these except for WLCS: 0064/2, which Chairperson Welch indicated would be placed before the Committee for a vote as part of the Committee's final recommendations. The Committee reviewed WLCS: 0086/1, relating to interstate competition. The Committee suggested changes in this draft for incorporation in the next version of it.

The Committee discussed the Department of Commerce's financial assistance programs for economic development and ways to coordinate these programs and make them more accountable. Chairperson Welch indicated that he would pursue with the Secretary of the Department of Commerce opportunities for consolidating these programs and establishing measures of the effectiveness of the awards under the programs.

The Committee received a staff report on the recommendations of the Joint Legislative Council's Special Committee on Capture of Federal Resources. Hearing no specific proposal, the Committee did not pursue this issue further.

The Committee reviewed the response from the UW System on how to establish research parks at many if not all of the UW institutions. Following further discussion, Chairperson Welch indicated that the Committee would not do further work on research parks and university technology transfer. The Committee reviewed the state tax treatment of capital gains. Following discussion, Chairperson Welch indicated since there were no requests to change this treatment, the Committee would no longer pursue this issue.

The Committee discussed Representative Jeskewitz's concerns relating to transportation for low-income individuals. The Committee provided drafting instructions for a proposal on this

issue. The Committee also discussed but took no action on the proposals to create a pilot Wisconsin career transcript system and to better link school education and work experience such as in a “school to regular” apprenticeship program.

At the May 24, 1999 meeting, the Committee discussed and by consensus decided to include the following drafts in the Committee’s recommendations: WLCS: 0064/2; WLCS: 0065/3; WLCS: 0128/1, relating to an advanced journeyworker pilot program; WLCS: 0106/1, relating to low-income transportation; and WLCS: 0144/1, relating to brownfields. The Committee also discussed WLCS: 0096/1 further but made no changes in it.

The Committee reviewed the following drafts and proposed changes to them: WLCS: 0069/3, WLCS: 0063/1, WLCS: 0066/3 and WLCS: 0072/3. By consensus, Chairperson Welch indicated that these drafts, as amended, would be included in the Committee’s final recommendations.

The Committee addressed a number of other issues. After discussing environmental audits, Chairperson Welch set the proposal aside. After reviewing a staff memorandum on income tax options, the Committee voted to: (1) recommend to the Joint Committee on Finance that the state reduce individual income taxes over the next four years so that Wisconsin moves out of the top 10 rankings for combined state and local taxes; and (2) report to the Joint Committee on Finance that the Committee supports the goal of a single factor apportionment formula for corporate income taxes.

The Committee reviewed WLCS: 0151/P1, relating to economic development program accountability. Following this discussion, Chairperson Welch directed staff to prepare a full-fledged version of this draft for a vote by mail ballot by members for inclusion in the final Committee recommendations. He also directed staff to consult with Representative Morris-Tatum on including sister state relationship provisions in the draft.

The Committee reviewed further WLCS: 0086/1, relating to interstate competition. Chairperson Welch noted that nothing in the draft would prevent a business from playing off a state that is a party to the compact created under the draft against a state that is not a party. Chairperson Welch indicated the Committee would not further pursue this draft unless a Committee member could identify a way to address this loophole.

In addition to reviewing the drafts identified above, at its May 24, 1999 meeting, the Committee identified a number of initiatives it wanted the Joint Committee on Finance to consider for inclusion in the 1999-2001 state budget. These recommendations related either to specific provisions in the Governor’s budget bill or to proposals for which the Committee felt there was some urgency for adoption, for example, to coordinate them with the implementation of another state program. Subsequently, the chairperson wrote the cochairpersons of the Joint Committee on Finance with recommendations on the following topics: (1) reducing individual income taxes; (2) adopting a single-factor apportionment formula applicable to the state corporate income tax; (3) refining the CAPCO law; (4) expanding adult apprenticeships; (5) providing foreign language immersion instruction grants; and (6) providing matching funds to establish the Wisconsin world geography fund.

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its November 4, 1999 meeting, the Joint Legislative Council voted to introduce two of the proposals, which were introduced as **1999 Senate Bill 393**, relating to establishing state economic development goals, directing the department of commerce to establish a state economic development policy, consolidating and revising various economic development financial assistance programs administered by the department of commerce, modifying the department of commerce's export plan, creating a sister state program, granting rule-making authority and making an appropriation, and **1999 Senate Bill 394**, relating to job retention programs; productivity enhancement training tax credit; applied technology centers; the certified capital company program; promoting the development of multistate venture capital development conferences; amending the brownfield and the environmental remediation tax incremental financing district laws; creating a foreign language immersion grant program and Wisconsin world geography fund; low-income transportation assistance; establishing an advanced journeyworker pilot program; granting rule-making authority; and making an appropriation.

Prior to introducing Senate Bill 393, the Council adopted an amendment that reconciled various provisions of the proposal with the Biennial Budget, 1999 Wisconsin Act 9.

Prior to introducing Senate Bill 394, the Council adopted two amendments, which reconciled various provisions of the proposal with the Biennial Budget, 1999 Wisconsin Act 9; and deleted the provision on groundwater standards on page 32, lines 14 to 20.

See the following report for a discussion of the activities of, and legislation recommended by, the Special Committee on State Strategies for Economic Development:

- Joint Legislative Council Report No. 18 to the 1999 Legislature, *Legislation on Economic Development* (1999 Senate Bills 393 and 394), dated February 22, 2000.

Actions of the Legislature

1999 Senate Bill 393 failed to pass pursuant to 1999 Senate Joint Resolution 1.

1999 Senate Bill 394 failed to pass pursuant to 1999 Senate Joint Resolution 1.

However, 1999 Wisconsin Act 9 (the Biennial Budget Act) contained provisions relating to the applied technology centers (SECS. 895t, 897e and 897em) and to the brownfield initiatives (SECS. 2513 through 2517, 2519, 2520, 2572 through 2581, 2586, 2595, 2598, 2602, 2605 and 2610) which are identical to the Committee's recommendations.

**TELEMEDICINE ISSUES,
SPECIAL COMMITTEE ON**

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STUDY ASSIGNMENT: The Committee is directed to study issues arising from the electronic transfer of medical information for purposes of medical diagnosis, treatment, consultation and education between health care providers and institutions and other persons in separate locations, in order to provide technologically advanced medical services and to enhance access to otherwise unavailable medical care in rural and underserved areas. Issues to be considered by the Special Committee include regulation of providers (i.e., licensure and discipline), privacy, liability, reimbursement and patient access to enhanced medical services. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a May 7, 1998 letter from Reps. Frank Urban, Scott Jensen, Gregg Underheim, Sheldon Wasserman, Robert Goetsch, David Cullen, Frank Lasee, Doris Hanson, Mark Meyer and James Baumgart.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

21 MEMBERS: 2 Senators; 7 Representatives; and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: Richard Sweet, Senior Staff Attorney; Ron Sklansky, Senior Staff Attorney; Dan Schmidt, Analyst; and Tracey Uselman, Administrative Staff.

TELEMEDICINE ISSUES

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Telemedicine Issues and appointed the chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study issues arising from the electronic transfer of medical information for purposes of medical diagnosis, treatment, consultation and education between health care providers and institutions and other persons in separate locations, in order to provide technologically advanced medical services and to enhance access to otherwise unavailable medical care in rural and underserved areas. Issues to be considered by the Special Committee included regulation of providers (i.e., licensure and discipline), privacy, liability, reimbursement and patient access to enhanced medical services.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of two Senators, seven Representatives and 12 Public Members.

The Special Committee held five meetings at the State Capitol or Capitol Annex in Madison on the following dates:

October 15, 1998	January 21, 1999
November 19, 1998	February 25, 1999
December 17, 1998	

In addition, on December 17, 1998, the Special Committee received a demonstration of telemedicine techniques at the University Hospital and Clinics (University Hospital) prior to its afternoon meeting in the State Capitol.

At the October 15, 1998 meeting, the Special Committee reviewed a Staff Brief and other materials containing information on state laws and practices related to telemedicine. The Special Committee also received testimony from Wayne Austin (Department of Regulation and Licensing (DRL)), Sharon Zunker (Department of Corrections), Peter Farrow (Office of the Commissioner of Insurance) and Dr. Richard Carr (Division of Health Care Financing, Department of Health and Family Services). The speakers described the regulation and practice of telemedicine in Wisconsin.

At the November 19, 1998 meeting, the Special Committee received testimony from Dr. Gary Wendt (Department of Radiology, University of Wisconsin (UW) Medical School), Dr. Armond Start (Department of Family Medicine, UW Medical School), Carole Doeppers (American Civil Liberties Union of Wisconsin), Thomas Neumann (DRL) and Jody McCann (Department of Administration (DOA)). Dr. Wendt and Dr. Start discussed the use of telemedicine procedures both at the UW Medical School and through the delivery of medical care at Wisconsin correctional institutions. Ms. Doeppers discussed privacy concerns that are inherent in the provision of medical services through telecommunications devices. Mr. Neumann described the Interstate Nurse Licensure Compact and how Wisconsin nursing practice would be

affected if Wisconsin adopts the Compact. Mr. McMann described BadgerNet, a state-implemented telecommunications system that is intended to lower the costs of high-speed telephone, video and data transfer, increase the availability of the high-speed network to remote locations in Wisconsin, shorten the term length of state voice and network contracts, and improve the availability of high-speed video and data connections for Wisconsin educational institutions.

At the December 17, 1998 meeting, the Special Committee received a demonstration of telemedicine techniques at the University Hospital and Clinics. Making use of a mock patient, the doctors at the University Hospital and Waupun Correctional Institution examined an inmate and discussed his physical condition. The Special Committee also received a demonstration involving a video link between the University Hospital and the Gunderson Lutheran/La Crosse Clinic. The physicians conducted a tumor board. At the afternoon session of its meeting, the Special Committee received testimony from Gary Evenson, Public Service Commission (PSC), regarding the Universal Service Fund program and the amount of funding available under the program for telemedicine services. Finally, the members of the Special Committee discussed a series of issues to address at future meetings.

At the January 21, 1999 meeting, the Special Committee received testimony from Phil Hodapp, DOA, regarding Internet security and electronic signature issues. The Special Committee also considered a summary of recommendations offered for Committee discussion and examined issues such as licensure of an individual providing medical services through telecommunications, the care of patients receiving services through telecommunications and privacy of medical records. The Special Committee also reviewed ongoing regulation of prescriptions over the Internet, health insurance coverage for telemedicine services and expenditures from the PSC's Universal Service Fund.

At the February 25, 1999 meeting, the Special Committee approved letters to the Medical Examining Board (MEB) and other health-related licensing boards in DRL to encourage the review and revision of current licensing procedures and standards of conduct in accordance with the burgeoning practice of telemedicine. Another letter was approved to the MEB, Pharmacy Examining Board, Department of Agriculture, Trade and Consumer Protection and Department of Justice requesting these agencies to ensure that certain medication is not prescribed to Wisconsin residents over the Internet. Finally, the Special Committee approved a letter to the Joint Committee on Finance that requested an allocation of \$500,000 to fund telecommunications equipment purchases for underserved nonprofit clinics. (The Joint Committee on Finance subsequently approved a motion to include \$500,000 per year in the 1999-2001 Biennial Budget Bill to provide assistance to nonprofit medical clinics and public health agencies to purchase telecommunications equipment.) Copies of the three letters are included in Appendix 3 to Report No. 8 to the 1999 Legislature.

At its February 25, 1999 meeting, the Special Committee also approved WLCS: 0032/1, to create a more expansive definition of the term "record" in statutes dealing with confidentiality of health care records, and WLCS: 0052/2, to increase and make uniform civil and criminal penalties for disclosure of protected health care records. The two drafts relating to confidentiality of records were introduced by the Joint Legislative Council at its May 26, 1999 meeting and introduced as Assembly Bills 427 and 428. The Special Committee also discussed a number of variations regarding licensure and proposed three bill drafts to be considered by the members

through a mail ballot. By a mail ballot dated March 29, 1999, the Special Committee approved WLCS: 0081/1, relating to creating a nonresident physician license. WLCS: 0081/1 was approved by the Joint Legislative Council at its September 22, 1999 meeting and introduced as Assembly Bill 541.

Actions of the Joint Legislative Council

The Committee recommended three proposals to the Joint Legislative Council.

At its May 26, 1999 meeting, the Joint Legislative Council voted to introduce two of the proposals, which were introduced as **1999 Assembly Bill 427**, relating to defining “record” for purposes of patient health care and mental health confidentiality statutes, and **1999 Assembly 428**, relating to penalties and damages for violations of confidentiality laws for patient health care records, mental health court and treatment records, human immunodeficiency virus test results and insurer personal medical information.

At its September 22, 1999 meeting, the Joint Legislative Council voted to introduce the remaining proposal, which was introduced as **1999 Assembly Bill 541**, relating to creating a nonresident physician license.

See the following reports for a discussion of the activities of, and legislation recommended by, the Special Committee on Telemedicine Issues:

- Joint Legislative Council Report No. 2 to the 1999 Legislature, *Legislation on Confidentiality of Patient Records* (1999 Assembly Bills 427 and 428), dated August 17, 1999.
- Joint Legislative Council Report No. 8 to the 1999 Legislature, *Legislation on Nonresident Physician Licensure* (1999 Assembly Bill 541), dated October 21, 1999.

Actions of the Legislature

1999 Assembly Bill 427 was enacted as 1999 Wisconsin Act 78, effective May 6, 2000.

1999 Assembly Bill 428 was enacted as 1999 Wisconsin Act 79, effective May 6, 2000, except: if 1999 Assembly Bill 465 has been enacted on or before the day after publication of this act and the day after publication of this act is on or before December 31, 1999, the amendment of ss. 51.30 (10) (bm) and 146.84 (2) (c) of the statutes and the repeal and recreation of s. 252.15 (9) of the statutes take effect on December 31, 1999; if 1999 Assembly Bill 465 has been enacted on or before the day after publication of this act and the day after publication of this act is after December 31, 1999, the amendment of ss. 51.30 (10) (bm) and 146.84 (2) (c) of the statutes and the repeal and recreation of s. 252.15 (9) of the statutes take effect on the day after publication of this act; if 1999 Assembly Bill 465 is enacted after the day after publication of this act but before July 1, 2000, the amendment of ss. 51.30 (10) (bm) and 146.84 (2) (c) of the

statutes and the repeal and recreation of s. 252.15 (9) of the statutes take effect on December 31, 1999, or on the date that the treatment of s. 939.50 (1) (i) and (3) (i) of the statutes by 1999 Assembly Bill 465 takes effect, whichever is later. (1999 Assembly Bill 465 failed to be concurred in pursuant to 1999 Senate Joint Resolution 1.)

1999 Assembly Bill 541 failed to pass pursuant to 1999 Senate Joint Resolution 1.

UTILITY PUBLIC BENEFIT PROGRAMS,
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STUDY ASSIGNMENT: The Committee is directed to study means to preserve and enhance, in a restructured environment, various public benefit programs currently provided by electric and natural gas public utilities, including: (1) provision of services to low-income customers; (2) promotion of energy efficiency and renewable energy resources; (3) environmental protection; and (4) related research, development and demonstration activities. The Special Committee shall report its recommendations to the Joint Legislative Council by May 1, 1999. [Based on a directive by Sen. Brian Rude and Rep. Carol Kelso, Cochairpersons of the Joint Legislative Council.]

Established and Chairperson appointed by a June 24, 1998 mail ballot; members appointed by a September 4, 1998 mail ballot.

22 MEMBERS: 1 Senator; 6 Representatives; and 15 Public Members.

LEGISLATIVE COUNCIL STAFF: John Stolzenberg, Staff Scientist; David Lovell, Senior Analyst; and Rachel Veum, Administrative Staff.

UTILITY PUBLIC BENEFIT PROGRAMS

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Utility Public Benefit Programs and appointed the chairperson by a June 24, 1998 mail ballot. The Special Committee was directed to study means to preserve and enhance, in a restructured environment, various public benefit programs currently provided by electric and natural gas public utilities, including: (1) provision of services to low-income customers; (2) provision of energy efficiency and renewable energy resources; (3) environmental protection; and (4) related research, development and demonstration activities.

The membership of the Special Committee, appointed by a September 4, 1998 mail ballot, consisted of one Senator, six Representatives and 15 Public Members.

The Special Committee held seven meetings at the State Capitol or Capitol Annex in Madison on the following dates:

October 1, 1998	January 21, 1999
November 5, 1998	February 25, 1999
December 3, 1998	April 22, 1999
January 7, 1999	

At the October 1, 1998 meeting, the Committee reviewed a staff brief containing information regarding utility public benefit programs. The Committee observed a debate on the future of public benefit programs between Carl R. Rábago, Vice President, CH2M HILL, Denver, and Michael G. Banta, Vice President for Financial Strategies, Indianapolis Power and Light Company, moderated by Val Jensen, Director, Chicago Regional Support Office, U.S. Department of Energy. The Committee members then engaged in a discussion of the future of utility public benefit programs with the three guests and concluded the meeting with a discussion of the Committee assignment.

At the November 5, 1998 meeting, the Committee heard presentations by Joe Mettner, Chairperson of the Wisconsin Public Service Commission (PSC) on the future of electric and gas industry restructuring in Wisconsin and on the PSC's current and recommended public benefit policies. Next, the Committee heard a series of presentations regarding programs to assist low-income households in meeting their energy needs. The presentations were made by Steve Tryon, Director, Energy Services, Division of Housing, Gary Gorlen, Director, Bureau of Weatherization, and Barbara Smith, Energy Analyst, Wisconsin Energy Bureau, Division of State Energy and Intergovernmental Relations, Department of Administration (DOA); and Joel Eisenberg, Program Manager, State and Community Programs, Energy Division, Oakridge National Laboratory, Washington, D.C. The Committee concluded with a discussion of low-income programs.

At the December 3, 1998 meeting, the Committee heard presentations regarding public utilities' perspectives on public benefit programs from Greg Bollom, Assistant Vice President of

Marketing, Madison Gas & Electric Company, Dennis Holt, General Manager, Customer and Community Services, Northern States Power Company of Wisconsin, and David Helbach, Director, Public Affairs, and Steven Buss, Manager, Regulatory Relations, Alliant Energy-Wisconsin Power & Light. Next, the Committee heard presentations from Mary Pat Lytle, Assistant Administrator, Division of Water Compliance, Consumer Affairs, and Oscar Bloch, Senior Policy Analyst, Natural Gas Division, PSC, regarding the PSC's low-income programs. Next, the Special Committee discussed Memo No. 3, *Low-Income Public Benefit Program Options*, and gave staff instructions for a preliminary bill draft on this topic.

At the January 7, 1999 meeting, the Special Committee heard presentations regarding environmental issues and renewable energy sources. George E. Meyer, Secretary, Department of Natural Resources, discussed the environmental impacts of energy generation and use. Anna Garcia, State Industries Team Leader, Division of Atmospheric Pollution Prevention, U.S. Environmental Protection Agency (EPA), Washington, D.C., discussed the environmental and economic benefits of energy efficiency and EPA policies that create linkages between energy efficiency and pollution prevention. Steve Clemmer, Senior Energy Analyst, Union of Concerned Scientists, Cambridge, Massachusetts, presented specific policy recommendations for the State of Wisconsin, relating to the use of renewable portfolio standard and public benefit program options, to increase energy efficiency and reduce environmental impacts of energy generation and consumption. Next, the Special Committee discussed WLCS: 0005/P1, relating to public benefit programs for low-income households, and gave staff instructions for refinement of the draft.

At the January 21, 1999 meeting, the Special Committee heard a presentation from Patrick Meier, Director, Energy Bureau, DOA, regarding the DOA's pilot program promoting energy efficiency and renewable energy in the Wisconsin Public Service Corporation's service territory. It also heard a presentation from Mark Hanson, Executive Director, Energy Center of Wisconsin, regarding the value of investments in energy efficiency, renewable energy sources and environmental research and development. Next, the Special Committee discussed an outline prepared by staff, *Energy Conservation, Renewable Energy and Environmental Protection and Related Research, Development and Demonstration Program Options*, and gave staff instructions for a preliminary bill draft on these topics.

At the February 25, 1999 meeting, the Special Committee heard a presentation from David Benforado, Executive Director, Municipal Electric Utilities in Wisconsin and a member of the Special Committee, and David Jenkins, Executive Director, Wisconsin Electric Cooperatives Association, regarding "commitment to community" programs. Next, the Special Committee heard presentations from Chris Schoenherr, Wisconsin Electric Company, and Neil Kennebeck, Dairyland Power Cooperative, regarding "green pricing" programs. The Special Committee discussed WLCS: 0005/P2, relating to public benefit programs for low-income households and gave staff directions for further refinement of the draft. Next, the Committee heard a presentation from Michael Vickerman, Executive Director, RENEW Wisconsin and public member of the Special Committee, regarding renewable energy program options. The Committee directed staff to prepare a bill draft based on Mr. Vickerman's recommendations.

At the April 22, 1999 meeting, the Special Committee discussed WLCS: 0005/1, relating to public benefit programs for low-income households. The Special Committee gave staff

directions for further refinement of the draft. The Special Committee received, but did not discuss, WLCS: 0054/P2, relating to public benefit programs for energy efficiency services and renewable energy.

Actions of the Joint Legislative Council

The Committee made no recommendations to the Joint Legislative Council.

See the following report for a discussion of the activities of the Special Committee on Utility Public Benefit Programs:

- Committee Report No. 13 to the Joint Legislative Council, *Report of the Joint Legislative Council's Special Committee on Utility Public Benefit Programs*, dated October 28, 1999.

Actions of the Legislature

Since the Joint Legislative Council did not receive any proposals from the Special Committee on Utility Public Benefit Programs, there were no legislative actions.

APPENDIX I

TABLES OF PROPOSALS

TABLES OF PROPOSALS

Tables I and II list the proposals submitted to the Joint Legislative Council by the study committees and staff, and indicates the action taken on these proposals by the Joint Legislative Council.

In Table I, proposals which were introduced are listed by ascending bill number, with the Assembly bills appearing first. Table II lists those proposals submitted to the Council by its committees, but which the Council did not introduce. These proposals are grouped alphabetically by committee. In both Tables, the following information is given: (1) the bill or draft number; (2) the committee conducting the study, the vote by the Committee and the number of the Report to the Council (RTC); (3) the subject matter of the proposals; (4) the action taken on the proposal by the Joint Legislative Council and the date of the action; and (5) the final action taken by the Legislature.

TABLE I
PROPOSALS INTRODUCED

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
AB 417	Capture of Federal Funds (A-14, N-1, Not Voting-0) [RTC No. 1]	Requiring state departments and independent agencies to monitor federal programs and identify goals for state capture of federal resources under those programs	May 26, 1999 (A-16, N-0, Abst-6)	Failed to be concurred in pursuant to SJR 1
AB 418	Capture of Federal Funds (A-12, N-2, Not Voting-1) [RTC No. 1]	Establishment of a federal resources Web site by the department of administration, state assistance to school districts and local law enforcement agencies in capturing federal resources and creating a council on capture of federal resources	May 26, 1999 (A-15, N-1, Abst-6)	Failed to be concurred in pursuant to SJR 1
AB 419	Capture of Federal Funds (A-12, N-3, Not Voting-0) [RTC No. 1]	Audit by the legislative audit bureau on the need to increase the personnel and lobbying activities of the state's office of federal-state relations in Washington, D.C.	May 26, 1999 (A-15, N-0, Abst-7)	Failed to pass pursuant to SJR 1
AB 427	Telemedicine Issues (A-15, N-0, Abst-6) [RTC No. 3]	Defining "record" for purposes of patient health care and mental health confidentiality statutes	May 26, 1999 (A-14, N-0, Abst-8)	1999 Wis. Act 78
AB 428	Telemedicine Issues (A-15, N-0, Abst-6) [RTC No. 3]	Penalties and damages for violations of confidentiality laws for patient health care records, mental health court and treatment records, human immunodeficiency virus test results and insurer personal medical information	May 26, 1999 (A-14, N-0, Abst-8)	1999 Wis. Act 79

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
AB 434	Review the Election Process -- Reintroduction of 1997 Bill Not Enacted	Absentee voting qualifications; late voter registration; location of polling places; reports on impediments to voting; selection of party committeemen and committeewomen; recount fees; delivery of recount petitions to affected candidates; minutes of recount proceedings; certifications by circulators of nomination papers and election-related petitions; presidential ballots; maintenance of poll lists in an electronic format; an elector's residency for voting purposes after municipal annexation; qualification of political parties for separate positions on partisan primary and election ballots; the date of special elections; the composition of the county board of canvassers; eligibility of adult children of overseas electors to vote in this state; reporting of election returns by ward; authorizing a county board of election commissioners to bring civil actions for violations of the campaign financing law; administration of elections for joint municipal judges; depositing ballots in ballot boxes; the time for a hearing on recount appeals; write-in absentee ballots; consolidated paper ballots; filing of referenda questions; ballot design; filing of declarations of candidacy and recording of votes received by write-in candidates in certain elections; the procedure for challenging electors; terms of office of town officers; requiring a referendum and granting rule-making authority	May 26, 1999 (Unanimous voice vote)	Failed to pass pursuant to SJR 1; substantive provisions enacted in 1999 Wis. Acts 9 and 182
AB 435	Review the Election Process -- Reintroduction of 1997 Bill Not Enacted	Authorized positions for the elections board and making an appropriation	May 26, 1999 (Unanimous voice vote)	Failed to pass pursuant to SJR 1
AB 490	Conservation Laws Enforcement (A-18, N-0, Not Voting, 1) [RTC No. 6]	Designation and duties of chief warden, deputy chief warden, internal affairs officer and complaint officer within the department of natural resources	September 22, 1999 (A-19, N-1, Abst-2)	Failed to be concurred in pursuant to SJR 1
AB 491	Conservation Laws Enforcement (A-16, N-2, Not Voting, 1) [RTC No. 6]	Authorizing conservation wardens to enforce the trespass law and prohibitions on shooting at caged or staked wild animals and to make arrests under warrants issued for felonies or misdemeanors	September 22, 1999 (A-19, N-1, Abst-2)	Failed to be concurred in pursuant to SJR 1
AB 492	Conservation Laws Enforcement (A-18, N-0, Not Voting, 1) [RTC No. 6]	Limiting administrative expenses paid from the fish and wildlife account of the conservation fund and creating new conservation warden positions	September 22, 1999 (A-19, N-1, Abst-2)	Failed to pass pursuant to SJR 1
AB 493	Programs for Prevention Services (A-16, N-2, Not Voting,-0) [RTC No. 5]	Creating a prevention coordination council and a prevention planning grant program and making an appropriation	September 23, 1999 (A-17, N-3, Abst-2)	Failed to pass pursuant to SJR 1

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
AB 494	School Calendar (A-14, N-7, Not Voting-1) [RTC No. 2]	Public hearing on a school calendar prior to engaging in collective bargaining	September 22, 1999 (A-12, N-8, Abst-2)	Failed to pass pursuant to SJR 1
AB 533	Faith-Based Approaches to Crime Prevention and Justice [RTC No. 11]	Authorizing the appointment of assistant district attorneys to provide restorative justice services; authorizing counties and the department of corrections to contract with religious organizations for the provision of services relating to delinquency and crime prevention and the rehabilitation of offenders; inmate rehabilitation; creating the office of government-sectarian facilitation; establishing a grant program for a neighborhood organization incubator; distributing funding for alcohol and other drug abuse services; and making appropriations	September 23, 1999 (A-16, N-5, Abst-1)	Failed to be concurred in pursuant to SJR 1
	(Unanimous consent)	Authorizing the appointment of an assistant district attorney to perform restorative justice services and making an appropriation		
	(A-13, N-3, Abst-1)	Authorizing counties and the DOC to contract with religious organizations for the provision of services relating to delinquency and crime prevention and the rehabilitation of offenders		
	(A-10, N-6, Abst-1)	Inmate rehabilitation		
	(A-11, N-5, Not Voting-1)	Creating the office of government-sectarian facilitation and making an appropriation		
	(A-12, N-4, Not Voting-1)	Establishing a grant program for a neighborhood organization incubator and creating an appropriation		
	(A-15, N-1, Not Voting-1)	Performance evaluations of AODA services		
AB 541	Telemedicine Issues (A-12, N-9, Not Voting-0) [RTC No. 3]	Creating a nonresident physician license	September 22, 1999 (A-16, N-3, Abst-3)	Failed to pass pursuant to SJR 1
AB 585	American Indian [RTC No. 15]	American Indian study committee	November 4, 1999 (A-15, N-3, Abst-4)	1999 Wis. Act 60
	(A-10, N-0, Abst-3)	American Indian study committee		
	(A-11, N-2, Not Voting-0)	Membership of the American Indian study committee		
AB 586	American Indian (A-8, N-0, Abst-5) [RTC No. 15]	Education about American Indians and making an appropriation	November 4, 1999 (A-15, N-3, Abst-4)	Failed to pass pursuant to SJR 1
AB 587	American Indian (A-13, N-0, Not Voting-0) [RTC No. 15]	Eligibility of second cousins for payments under the kinship care and long-term kinship care programs	November 4, 1999 (A-15, N-3, Abst-4)	Vetoed in its entirety; the Legislature failed to override

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
AB 680	Incentives for Resource Stewardship (A-16, N-3, Not Voting-0) [RTC No. 4]	Requiring the department of natural resources to promulgate rules establishing policies for the acceptance of contributions from private sources, prohibiting the department of natural resources from selling the naming rights of certain properties under its jurisdiction and granting rule-making authority	May 26, 1999 (A-17, N-0, Abst-5)	Failed to pass pursuant to SJR 1; three provisions enacted as part of 1999 Wis. Act 9 (Biennial Budget Act)
AB 681	Incentives for Resource Stewardship (A-16, N-3, Not Voting-0) [RTC No. 4]	Adding a 15-year term for orders designating land under the managed forest land program, allowing the department of natural resources to contract with private foresters to prepare management plans under the managed forest land program and making an appropriation	May 26, 1999 (A-17, N-0, Abst-5)	Failed to pass pursuant to SJR 1; three provisions enacted as part of 1999 Wis. Act 9 (Biennial Budget Act)
AB 710	General Municipal Law Recodification-- Reintroduction of 1997 Bill Not Enacted	Reorganization and modernization of chapter 66 of the statutes	May 26, 1999 (Unanimous voice vote)	1999 Wis. Act 150
SB 232	Lead Poisoning Prevention and Control -- Reintroduction of 1997 Bill Not Enacted	Lead hazard control, lead-bearing paint hazard reduction, use of oil overcharge funds for lead hazard reduction in dwellings, providing restricted immunity from civil liability to certain property owners, employees and agents, requiring the Wisconsin housing and economic development authority to promote certain loan programs, granting rule-making authority and making appropriations	May 26, 1999 (Unanimous voice vote)	Failed to pass pursuant to SJR 1; 1999 AB 806, with identical provisions, enacted as Act 113, partially vetoed; Legislature did not consider the vetoes

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
SB 239	School Discipline and Safety [RTC No. 9]	Grants to school districts and cooperative educational service agencies to reduce violence and disruption in schools; safe school plans; establishing a hotline in the department of justice for the reporting of information regarding dangerous weapons and criminal activity in schools; required reporting by certain school personnel of pupils without a parent or guardian; increasing the amount of parental liability for certain acts of a minor child affecting a school; medical assistance reimbursement to school districts and cooperative educational service agencies; authorizing school districts to expel or suspend a pupil for making a threat to the health or safety of a person or making a threat to damage property; suspension and expulsion information in the school performance report; treatment of days of absence due to a suspension or expulsion to determine truancy and habitual truancy; obtaining federal funds relating to school safety; threats to cause death, bodily harm or property damage in certain places; making an appropriation; and providing a penalty	September 23, 1999 (A-18, N-1, Abst-3)	Failed to pass pursuant to SJR 1
	(A-18, N-0, Abst-5)	Annual school performance report to require school districts to include in the report additional information on suspensions and expulsion		
	(A-17, N-1, Abst-5)	Grants to school districts and CESAs for implementing prevention and intervention strategies for reducing violence and disruption in schools and making an appropriation		
	(A-17, N-1, Abst-5)	Safe school plans		
	(A-14, N-3, Abst-6)	Authorizing school districts to suspend or expel a student for making a threat to the health or safety of a person or making a threat to damage property		
	(A-15, N-0, Abst-8)	Treatment of days of absence due to a suspension or expulsion for the purposes of determining truancy or habitual truancy		
	(A-9, N-7, Abst-7)	Hotline in the DOJ for the reporting of information regarding dangerous weapons and criminal activity in schools		
	(A-15, N-0, Abst-8)	Required reporting by certain school personnel of pupils without a parent or guardian		
	(A-14, N-0, Abst-9)	Increasing the amount of parental liability for certain violence-related acts of a minor child affecting a school		
	(A-15, N-0, Abst-8)	MA reimbursement to school districts and CESAs of the federal share of allowable charges for school medical services		

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
	(A-11, N-2, Abst-10)	Threats to cause death, bodily harm or property damage in certain places and providing a penalty		
	(A-14, N-0, Abst-9)	Efforts of the DOJ and DPI to seek and obtain federal funds relating to school safety		
SB 241	Children At Risk Program (A-15, N-0, Not Voting-1) [RTC No. 7]	Programs for children at risk of not graduating from high school	September 22, 1999 (A-19, N-1, Abst-2)	1999 Wis. Act 123
SB 242	Children At Risk Program (A-15, N-0, Not Voting-1) [RTC No. 7]	Planning grants for retained 4th graders and making an appropriation	September 22, 1999 (A-13, N-7, Abst-2)	Failed to pass pursuant to SJR 1
SB 261	Historic Building Code (A-17, N-2, Not Voting-0) [RTC No. 10]	Exempting certain barns and agricultural out-buildings from property taxation and providing a penalty	September 22, 1999 (A-15, N-5, Abst-2)	Failed to pass pursuant to SJR 1
SB 317	Discipline of Health Care Professionals [RTC No. 8]	Priorities, completion guidelines and notices required for health care professional disciplinary cases; identification of health care professionals in possible need of investigation; additional public members for the medical examining board; authority of the medical examining board to limit credentials and impose civil forfeitures; reporting requirements for reports submitted to the national practitioner data bank; inclusion of health care professionals who practice alternative forms of health care on panels of health care experts established by the department of regulation and licensing; indication of therapeutic-related deaths on certificates of death; and providing a penalty	September 23, 1999 (A-15, N-0, Abst-7)	Failed to pass pursuant to SJR 1
	(A-11, N-0, Abst-5)	Directing the DRL to establish priority discipline cases for health care professionals, factors to identify health care professionals in possible need of investigation and time lines for the health care professional disciplinary process and requiring notice to health care professionals and their places of employment and to complainants, patients and clients in connection with the disciplinary process (as amended)		
	(A-9, N-3, Abst-4)	Changing the composition of the MEB		
	(A-13, N-0, Abst-3)	Authorizing the MEB to summarily limit a credential granted by the board		
	(A-13, N-0, Abst-3)	Authorizing the MEB to impose a civil forfeiture in certain cases of unprofessional conduct		

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
	(A-13, N-0, Abst-3)	Requiring reports which must be submitted to the NPDB to be submitted to the MEB and providing a penalty (as amended)		
	(A-10, N-2, Abst-4)	Including health care professionals who practice alternative forms of health care in panels of health care experts established by the DRL		
	(A-13, N-0, Abst-3)	Requiring coroners and medical examiners to indicate on certificates of death when a death is therapeutic-related and to provide this information to the DRL		
SB 318	Discipline of Health Care Professionals [RTC No. 8]	Making available to the public information on the education, practice and disciplinary history of physicians, requiring rules of the department of health and family services to include procedures affording health care providers opportunity to correct health care information and granting rule-making authority	September 23, 1999 (A-17, N-2, Abst-3)	Failed to pass pursuant to SJR 1
	(A-10, N-0, Abst-6)	Procedures to provide an opportunity to correct certain health care information and providing rule-making authority		
	(A-13, N-0, Abst-3)	Making available to the public certain information on the education, practice and disciplinary history of physicians and granting rule-making authority (as amended)		
SB 371	Historic Building Code (A-18, N-1, Not Voting, 0) [RTC No. 10]	Regulation of historic buildings, the historic building code, requiring a liberal interpretation of local regulations applicable to historic buildings and structures and making appropriations	September 22, 1999 (A-18, N-2, Abst-2)	Failed to pass pursuant to SJR 1
SB 393	State Strategies for Economic Development (A-16, N-1, Not Voting-4) [RTC No. 12]	Establishing state economic development goals, directing the department of commerce to establish a state economic development policy, consolidating and revising various economic development financial assistance programs administered by the department of commerce, modifying the department of commerce's export plan, creating a sister state program, granting rule-making authority and making an appropriation	November 4, 1999 (A-21, N-0, Abst-1)	Failed to pass pursuant to SJR 1
SB 394	State Strategies for Economic Development (A-15, N-2, Not Voting, 4) [RTC No. 12]	Job retention programs; productivity enhancement training tax credit; applied technology centers; the certified capital company program; promoting the development of multistate venture capital development conferences; amending the brownfield and the environmental remediation tax incremental financing district laws; creating a foreign language immersion grant program and Wisconsin world geography fund; low-income transportation assistance; establishing an advanced journeyworker pilot program; granting rule-making authority; and making an appropriation	November 4, 1999 (A-17, N-3, Abst-2)	Failed to pass pursuant to SJR 1

<i>1999 Bill Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Joint Legislative Council Approval Date and Vote</i>	<i>Final Action</i>
SJR 23	Historic Building Code (A-19, N-0, Not Voting-0) [RTC No. 10]	Memorializing the U.S. Congress to provide funding for research on recycled lumber by the Forest Products Laboratory of the U.S. Department of Agriculture Forest Service	September 22, 1999 (A-19, N-1, Abst-2)	Failed to pass pursuant to SJR 1

TABLE II
PROPOSALS THAT WERE NOT INTRODUCED

<i>Draft Number</i>	<i>Study Committee, Vote and RTC No.</i>	<i>Subject Matter</i>	<i>Date, Action Taken and Vote by Joint Legislative Council</i>
WLCS: 0072/4	State Strategies for Economic Development (A-10, N-3, Abst-8) [RTC No. 12]	Creating the administrative rules task force and making an appropriation	November 4, 1999 Failed (A-8, N-12, Abst-2)
WLCS: 0090/3	Services for Visually Handicapped Students (A-18, N-0, Not Voting-0) [RTC No. 14]	Renaming and modifying the functions of the Wisconsin school for the visually handicapped, replacing the council on the education of the blind and medical assistance reimbursement for school medical services	November 4, 1999 No vote taken; substance of provisions incorporated in 1999 Wis. Act 9 (Biennial Budget Act)

APPENDIX II

BIBLIOGRAPHY OF COMMITTEE MATERIALS

BIBLIOGRAPHY OF COMMITTEE MATERIALS

The following bibliography consists of reports, memoranda and other materials issued by and for Joint Legislative Council study committees whose work is discussed in this volume. These materials, and other publications and materials submitted to the committees, may be found in the Legislative Council Staff files. Except as otherwise noted, all "Staff Materials" were prepared by the Legislative Council Staff.

AMERICAN INDIAN

Staff Materials

1. Memo No. 98-1, *Statutory Basis of the American Indian Study Committee* (March 10, 1999).
2. Memo No. 98-2, *Reports Regarding Cooperative County-Tribal Law Enforcement Programs* (March 10, 1999).
3. Memo No. 98-3, *Caregiver Background Checks* (March 10, 1999).
4. Memo No. 98-4, *Statutes Relating to Education About American Indians, Created by 1989 Wisconsin Act 31* (April 9, 1999).
5. Memo No. 98-5, *Indian Student Assistance Program* (May 7, 1999).
6. Memo No. 98-6, *Precedents for a Nonvoting American Indian Delegate to the State Legislature* (May 7, 1999).
7. Memo No. 98-7, *Options Relating to the Statutes Regarding Education About American Indians, Created by 1989 Wisconsin Act 31* (May 7, 1999).
8. Memo No. 98-8, *Issues Raised About WLCS: 0097/P1, Relating to Caregiver Background Checks* (May 7, 1999).
9. Memo No. 98-9, *Enforcement of the Statute Requiring School Districts to Provide Instruction About American Indians* (July 14, 1999).
10. Memo No. 98-10, *Status of the American Indian Study Committee's Recommendations Regarding Tribal Administration of the Rehabilitation Review Process for Caregiver Background Checks* (July 21, 1999).
11. Memo No. 98-11, *Background Information Relating to Extradition From and To the Menominee Reservation and Fresh Pursuit by Law Enforcement Officers To and From the Menominee Reservation* (July 23, 1999).

12. Memo No. 98-12, *Tribal Delegates to the State Legislature; Discussion of Issues* (August 27, 1999).

13. Memo No. 98-13, *Proposal of the Department of Health and Family Services to Initiate a Program to Develop the Capacity of American Indian Tribes to Provide Child Welfare Services* (September 17, 1999).

14. Memo No. 98-14, *Definition of "Relative" Under the Kinship Care Program and the Long-Term Kinship Care Program; and Funding for Assessments Under the Kinship Care Program* (September 17, 1999).

Other Materials

1. Handout, *Appendix A Crimes List*, submitted by Linda Dawson, Department of Health and Family Services (DHFS) (February 1999).

2. Handout, *Summary of Changes to Chapters HFS 12 & 13 Emergency Rules Effective February 28, 1999*, submitted by Linda Dawson, DHFS (undated).

3. Handout, *People as School Mascots, Honorable Tradition or Institutional Bigotry?*, submitted by Alicia Gibb and Christine Munson, Youth "Indian" Mascot and Logo Taskforce (undated).

4. LRB-0195/3, relating to the use of ethnic names, nicknames, logos and mascots by school boards, granting rule-making authority and providing a penalty, submitted by Alicia Gibb and Christine Munson, Youth "Indian" Mascot and Logo Taskforce. (Distributed to Committee members only.)

5. Packet of materials submitted by Barbara E. Munson, Chair, Wisconsin Indian Education Association "Indian" Mascot and Logo Taskforce:

a. *Wisconsin Indian Education Association "Indian" Mascot and Logo Taskforce Invites You to Join the Effort to Stop the Use of "Indian" Mascots and Logos in Wisconsin Schools By the Year 2000* (undated).

b. *Common Themes and Questions About the Use of "Indian" Logos* (1997).

c. *Chronology of Attempts to Remove Indian Mascots and Logos From Wisconsin Schools* (undated).

d. Great Lakes Inter-Tribal Council, Inc., Resolution No. 99-01.05 (undated).

6. Handout, *The Role of the Wisconsin Department of Public Instruction With Regard to School Nicknames, Mascots, and Logos*, Department of Public Instruction (DPI) (April 19, 1999).

7. Packet of materials submitted by Regina Dahms, Resident, Menomonie School District:

- a. Letter, from Lewis Taylor, St. Croix Tribal Chairman, to Larry Sylte (October 7, 1996).
- b. Menomonie School Board Policy on Use of Indian Logo (August 10, 1998).
- c. Wisconsin Court of Appeals Unpublished Decision, *Barbara Munson and Students A, B, and C v. State Superintendent of Public Instruction and School District of Mosinee*, No. 97-1450 (February 17, 1998).
- d. Example of Indian Logo (undated).

8. Excerpt from Informational Paper #79, *Legal Gambling in Wisconsin*, pp. 34-36, relating to the intended use of additional state revenues from the gaming compacts, Legislative Fiscal Bureau (LFB) (January 1999).

9. Excerpt from *1999-01 Wisconsin State Budget, Summary of Governor's Budget Recommendations*, pp. 67-71, relating to tribal gaming revenue allocations, LFB (March 1999).

10. Letter, from Representative Terry Musser, Chairperson, American Indian Study Committee (AISC), to Attorney General James E. Doyle, regarding the proposed Indian law initiative at the Department of Justice (DOJ) (March 29, 1999).

11. Letter, from Representative Terry Musser, Chairperson, AISC, to Secretary Cate Zeuske, Department of Revenue, and Secretary Mark Bugher, Department of Administration, regarding provisions in the 1999-2001 Biennial Budget Bill relating to cigarette and tobacco products taxes (March 29, 1999).

12. Letter, from Attorney General James E. Doyle, to Representative Terry Musser, Chairperson, AISC, regarding Indian-related litigation at the DOJ (April 15, 1999).

13. Letter, from Secretary Mark Bugher, Department of Administration, to Representative Terry Musser, Chairperson, AISC, regarding provisions in the 1999-2001 Biennial Budget Bill relating to cigarette and tobacco products taxes (April 19, 1999).

14. Letter, from Representative Terry Musser, Chairperson, AISC, to Representative John Gard and Senator Brian Burke, Cochairpersons, Joint Committee on Finance (JFC), regarding certain provisions of the 1999-2001 Biennial Budget Bill (April 27, 1999).

15. Memorandum, *Certain Provisions of the 1999-01 Biennial Budget Bill of Interest to Indian Tribes*, from Representative Terry Musser, Chairperson, AISC (April 27, 1999).

16. Packet of materials submitted by J.P. Leary, DPI:

- a. *A Brief History of the American Indian Studies Program at the Department of Public Instruction, 1987-Present* (April 19, 1999).
- b. *Responsibilities and Tasks Assigned to the DPI American Indian Studies Program* (April 19, 1999).
- c. Letter, from John Benson, State Superintendent of Public Instruction (April 1, 1994).
- d. *American Indian Studies Program Information Packet* (April 1999).

17. Handout, *W.I.E.A. Issues to be Presented to American Indian Studies Committee*, submitted by Sharon Cloud, Board of Directors, Wisconsin Indian Education Association (April 19, 1999).

18. Handout, *Testimony of Robert Chicks, Chairman, Stockbridge-Munsee Community Band of Mohican Indians*, submitted by Leah Miller (March 26, 1999).

19. Letter from Robert Chicks, Tribal President, Stockbridge-Munsee Band of Mohican Indians, to Representative John Gard, Cochairperson, JFC, government-to-government relations and the 1999-2001 Biennial Budget Bill, submitted by Leah Miller (March 30, 1999).

20. Letter from Representative Terry Musser, Chairperson, AISC, to Representative John Gard and Senator Brian Burke, Cochairpersons, JFC, relating to Indian Student Assistance Grants (May 18, 1999).

21. Great Lakes Inter-Tribal Council Resolution No. 99-05.07, relating to supporting retention of programs within the consolidated Family Services Program (May 12, 1999).

22. Letter, to John Benson, State Superintendent of Public Instruction, from Representative Terry Musser, Chairperson, AISC, relating to education about American Indians (July 14, 1999).

23. Handout, *American Indian Study Committee*, submitted by Kelly Kennedy, County-Tribal Law Enforcement Program Coordinator, DOJ, regarding the county-tribal law enforcement program (July 30, 1999).

24. *Legislative Report on 1989 Wisconsin Act 31*, submitted by Virginia Nuske, Wisconsin Indian Education Association (September 25, 1996).

25. Handout, *LdF Higher Education Stats*, submitted by Christina Rencontre, Education Director, Lac du Flambeau Band of Lake Superior Chippewa Indians (February 24, 1998).

26. Letter, to John Benson, State Superintendent of Public Instruction, from Representative Terry Musser, Chairperson, AISC, relating to education about American Indians (July 14, 1999).

27. Letter, from John Benson, State Superintendent of Public Instruction, to Representative Terry Musser, Chairperson, AISC, regarding education about American Indians in public schools (July 30, 1999).

28. Letter, from Representative Terry Musser, Chairperson, AISC, to Representative Stephen Nass, Chairperson of the Assembly Committee on Education Reform, and Senator Richard Grobschmidt, Chairperson of the Senate Committee on Education, regarding legislation relating to the use of ethnic names, nicknames, logos and mascots by school boards (August 24, 1999).

29. Letter, from Representative Stephen Nass, Chairperson of the Assembly Committee on Education Reform, to Representative Terry Musser, Chairperson, AISC, regarding legislation relating to the use of ethnic names, nicknames, logos and mascots by school boards (August 24, 1999).

30. Letter, from Senator Gary George to Representative Terry Musser, Chairperson, AISC, regarding legislation relating to the use of ethnic names, nicknames, logos and mascots by school boards (August 25, 1999).

31. Letter, from John Benson, State Superintendent of Public Instruction, to Chairperson Terry Musser, Chairperson, AISC, regarding education about American Indians in public schools (September 14, 1999).

32. Section 13.83 (3), Stats., relating to the American Indian Study Committee.

33. Letter, to Attorney General James E. Doyle, from Representative Terry Musser, Chairperson, AISC, regarding extradition and fresh pursuit from and to the Menominee Reservation (August 4, 1999).

34. Letters, from Attorney General James E. Doyle, to Representative Terry Musser, Chairperson, AISC, and to Apesanahkwat, Chairperson, Menominee Indian Tribe of Wisconsin, regarding extradition and fresh pursuit from and to the Menominee Reservation (September 1, 1999).

35. Memorandum, from Kelly Kennedy, Coordinator, County-Tribal Law Enforcement Program, DOJ, *Review of county-tribal law enforcement program activities* (September 15, 1999).

36. Letter, from Michael W. Allen, Sr., Executive Director, Great Lakes Inter-Tribal Council, relating to the proposal of the DHFS to initiate a program to develop the capacity of American Indian tribes to provide child welfare services (September 13, 1999) (without attachment).

37. Handout from Kelly Kennedy, County-Tribal Law Enforcement Program Coordinator, DOJ (July 30, 1999).

38. Materials submitted by Rick Church, Director of Public Safety (DPS) and Tribal Councilman, Stockbridge-Munsee Tribe of Mohican Nation:

- a. Letter from Rick Church to Attorney General Janet Reno, U.S. DOJ (February 24, 1999).
- b. Memorandum to Gary Ehman, Editor Mohican News, from Rick Church, DPS, *Increase In Request For Police Services* (September 23, 1998).

39. Handout, *Tribal Gaming Revenue Allocations*, prepared by the Legislative Fiscal Bureau (September 21, 1999).

40. Handout, *Cooperative Tribal/County Law Enforcement Agreement Shawano County and Stockbridge-Munsee Community*, submitted by Rick Church, DPS, Stockbridge-Munsee Band of Mohican Indians (January 1, 1999).

41. Handout, *County-Tribal Law Enforcement Funding Program*, submitted by Mary Husby (September 24, 1999).

42. Handout, submitted by Dale Wolf, Great Lakes Inter-Tribal Council, relating to DHFS proposal to develop the capacity of American Indian tribes to provide child welfare services (September 24, 1999).

CAPTURE OF FEDERAL RESOURCES

Staff Materials

1. Memo No. 1, *Summary of Recommendations Offered for Committee Discussion* (December 9, 1998).

2. Memo No. 2, *Summary of Recommendations and Possible Committee Action* (January 13, 1999).

3. Letter, from Representative Tom Sykora, Chairperson, to Governor Tommy G. Thompson (April 26, 1999).

4. Letter, from Representative Tom Sykora, Chairperson, to Secretary Mark Bugher, Department of Administration (DOA) (April 26, 1999).

5. Letter, from Representative Tom Sykora, Chairperson, to Secretary Joseph Leean, Department of Health and Family Services (DHFS) (April 26, 1999).

6. Letter, from Representative Tom Sykora, Chairperson, to Dr. Albert Beaver, Interim Chancellor, University of Wisconsin-Extension (April 26, 1999).

7. Letter, from Representative Tom Sykora, Chairperson, to members of the Wisconsin Congressional Delegation and Schuyler Baab, Director, Wisconsin Office of Federal-State Relations (May 4, 1999).

Other Materials

1. *Federal Funding in Wisconsin: A Comparative Perspective*, prepared by DOA (May 1998).
2. Testimony submitted by Rick Chandler, Director, Division of Executive Budget and Finance, and Jeff Smith, Chief, Federal-State Relations, DOA (October 14, 1998).
3. *Federal Expenditures by State for Fiscal Year 1997*, U.S. Department of Commerce, Bureau of the Census (April 1998).
4. *The Federal Budget and the States, Fiscal Year 1996*, John F. Kennedy School of Government, Harvard University (October 8, 1997).
5. Memorandum, *Follow-up to the 10/14/98 Study Committee on Federal Resources Meeting*, from Jeff Smith, Chief, Federal-State Relations, DOA (November 4, 1998).
6. Memorandum, *Quarterly Report*, from Schuyler Baab, Director, Wisconsin Office of Federal-State Relations, Washington, D.C. (October 30, 1998).
7. Testimony submitted by Rod Clark, Director, Bureau of Transit and Local Roads, Department of Transportation (November 18, 1998).
8. Table, *Department of Workforce Development Major Federal Fund Sources* (November 17, 1998).
9. *Wisconsin Community, Migrant and Homeless Health Center Fact Sheet*, submitted by Frederic E. Moskol, Director, Wisconsin Office of Rural Health (November 18, 1998).
10. Map showing the community, migrant and homeless health centers in Wisconsin, submitted by Frederic E. Moskol, Director, Wisconsin Office of Rural Health (November 18, 1998).
11. Testimony submitted by Peter Kilde, Executive Director, WestCAP, and President, Wisconsin Community Action Program Association (November 18, 1998).
12. *Medicare: A \$2 Billion State Biennial Shortfall*, submitted by Tim Size, Executive Director, Rural Wisconsin Health Cooperative (November 18, 1998).
13. Testimony submitted by Earnestine Willis, MD, MPH; Associate Professor, Medical College of Wisconsin; and Director, Center for the Advancement of Urban Children (November 18, 1998).
14. Proposal for the establishment of a special medical education trust fund, submitted by William D. Petasnick, President, Froedtert Memorial Lutheran Hospital (November 18, 1998).

15. Testimony submitted by the Wisconsin Health and Hospital Association, *Use of the Intergovernmental Transfer Program to Leverage More Federal Funds for the General Assistance Medical Program, Milwaukee County* (November 18, 1998).
16. Testimony submitted by U.S. Representative-Elect Mark Green (November 18, 1998).
17. *Schedule of Federal Funds Received for the Year Ended June 30, 1997*, submitted by DHFS (November 18, 1998).
18. *1997-98 Wisconsin Total Budget by State Agency; 1997-98 Wisconsin Federal Budget by State Agency; 1997-98 DHFS Total Budget by Fund Source; and DHFS Federal Revenue*, submitted by DHFS (November 18, 1998).
19. *UW-Madison's Success = State of Wisconsin's Success*, submitted by Virginia S. Hinshaw, Dean of the Graduate School/Senior Research Officer; and *Federal Opportunities for Wisconsin*, submitted by Donald Kettl, Director, LaFollette Institute (November 18, 1998).
20. *Federal Funds Received for Fiscal Year 1999*, submitted by John T. Benson, State Superintendent, Department of Public Instruction (November 18, 1998).
21. Letter, from Nancy J. Mitchell, Executive Assistant, Office of U.S. Senator Russell D. Feingold (November 19, 1998).
22. Portions of Audit Report 98-12, *An Audit: State of Wisconsin*, Legislative Audit Bureau (July 1998).
23. Letter, from former State Auditor Dale Cattanaach to former Representative Mary Lazich (June 3, 1997).
24. Recommendations submitted by Representative Tom Sykora, Chairperson (December 2, 1998).
25. Recommendations submitted by Representative Suzanne Jeskewitz (November 25, 1998).
26. Recommendations submitted by Senator Margaret Farrow (undated).
27. Recommendations submitted by Carol Shapiro, Winneconne School Board (undated).
28. Recommendations submitted by Tom Walker, Wisconsin Transportation Builders Association (December 1, 1998).
29. Recommendations submitted by Sarah Lewis, Wisconsin Primary Health Care Association (November 30, 1998).

30. Recommendations submitted by Mark Reiland, DataTech Research (December 1, 1998).
31. Recommendations submitted by Kathy Potos, Blue Cross & Blue Shield United of Wisconsin (December 2, 1998).
32. Memorandum from Byron Hawkins, President, Lake States Lumber Association (December 16, 1998). (Distributed to Committee Members only.)
33. *The Federal Budget and the States Fiscal Year 1997*, by Jay H. Walder and Herman B. Leonard, Harvard University, John F. Kennedy School of Government, A. Alfred Taubman Center for State and Local Government (undated).
34. Letter, from Kevin Lewis, DHFS (February 19, 1999).
35. Letter, from John Montgomery, Deputy State Budget Director, DOA (February 24, 1999).
36. Letter, from Nadine Gratz, Wisconsin Health & Hospital Association (February 26, 1999).

CHILDREN AT RISK PROGRAM

Staff Materials

1. Memo No. 1, *Wisconsin Children At Risk Program* (September 11, 1998).
2. Memo No. 2, *Information and Options Regarding the Children At Risk Program* (January 22, 1999).
3. Memo No. 3, *Description of WLCS: 0062/PI, Relating to Revising the Children At Risk Statute* (March 1, 1999).

Other Materials

1. Legislative Audit Bureau Report 97-12, *An Evaluation, Children At Risk Program, Department of Public Instruction (DPI)* (July 1997).
2. Handout, *Perry Model*, submitted by Mary Ann Anderson (undated).
3. Background Paper, *Safe Schools Initiative*, DPI (undated).
4. Packet of materials provided by the Legislative Audit Bureau, relating to past audits of the Children At Risk Program:

- a. Excerpt from Legislative Audit Bureau Report 88-12, *An Audit of the Children At Risk Program* (April 1988).
 - b. Excerpt from Legislative Audit Bureau Report 89-40, *An Audit of the Children At Risk Program* (November 1989).
 - c. Excerpt from Legislative Audit Bureau Report 92-10, *Children At Risk Program* (February 1992).
 - d. Legislative Audit Bureau Report 95-1, *Children At Risk Program* (January 1995). This Audit contains a historic review of the Children At Risk Program on pp. 7 - 13.
5. Packet of materials submitted by Grandview Alternative High School in support of the Children At Risk Program (October 22, 1998).
 6. Letters of support submitted to the Special Committee from various individuals (October 22, 1998).
 7. Chart, *Project STAY*, Milwaukee Public Schools (MPS), submitted by Gary Finch (August 1, 1998).
 8. Handout, *Spotted Eagle High School*, submitted by Carol Sample (undated).
 9. Packet of materials submitted by Janice Ereth, relating to the original creation of the Children At Risk Program (October 26, 1998).
 10. Letter from Michael J. Thompson, Director, Student Services Prevention and Wellness Team, DPI (October 19, 1998).
 11. *Ready Schools*, prepared by The National Education Goals Panel (undated).
 12. "Directory of Alternative and Partnership School Programs," MPS, Division of Small Community Schools (November 1998).
 13. Packet of requested information from Mickey Beil, MPS Government Relations Specialist (November 24, 1998).
 14. Handout, *Great Beginnings: The First Years Last Forever*, submitted by Wisconsin Council on Children and Families (June 1998).
 15. Memorandum, *Unexpended Funding Under the Agency Contracts for the Wisconsin Works (W-2) Program and From the Child Care Program*, from Bob Lang, Director, Legislative Fiscal Bureau (November 3, 1998).
 16. Letter, from John T. Benson, State Superintendent, DPI (January 28, 1999).

17. Memorandum, from Daniel Grego, Ph.D., Transcenter for Youth, Division of Educational Services (January 29, 1999).

18. Packet of materials submitted by Debbie J. Olufs relating to literacy skills and academic success of at-risk students (January 29, 1999). (Distributed to Committee Members only.)

19. Chart, *Estimated Children At Risk Aid Computations for 1998-99, Based on 1997-98 Count*, submitted by the DPI (February 18, 1999).

20. Chart, *1997-98 Dropouts by District*, submitted by the DPI (February 18, 1999).

21. Packet of materials relating to the Children At Risk Program, submitted by the DPI (February 18, 1999).

CONSERVATION LAWS ENFORCEMENT

Staff Materials

1. Staff Brief 98-1, *Wisconsin Conservation Laws Enforcement* (September 22, 1998).

2. Memo No. 1, *Information Relating to Funding and Work Load Analysis of the Department of Natural Resources' Law Enforcement Personnel* (September 22, 1998).

3. Memo No. 2, *Information Relating to Conservation Warden Recruitment Testing and Training* (September 22, 1998).

4. Memo No. 3, *Materials Provided by the Department of Natural Resources* (October 21, 1998).

5. Memo No. 4, *Information Relating to, and Restrictions on Use of, Natural Resource-Related Fines and Forfeitures* (October 21, 1998).

6. Memo No. 5, *Information Relating to Liability of Volunteers Who Support Department of Natural Resources Programs* (October 22, 1998).

7. Memo No. 6, *Comparative Data Relating to Wisconsin's Warden Staff and the Warden Staffs of Other States* (November 9, 1998).

8. Memo No. 7, *Retirement Benefits for Department of Natural Resources (DNR) Employes Who Serve as Special Conservation Wardens on a Part-Time Basis* (November 10, 1998).

9. Memo No. 8, *Information Relating to Department of Natural Resources Structure, Distribution of Law Enforcement Personnel and Complaint Procedures Against Wardens* (November 10, 1998).

10. Information Memorandum 96-20, *Trespass to Land (1995 Wisconsin Act 451)* (July 15, 1996).

11. Memo No. 9, *Information Relating to Funding and Work Load of Law Enforcement Personnel in the Department of Natural Resources* (December 8, 1998).

12. Memo No. 10, *Suggestions for Committee Recommendations Made by Committee Members* (December 9, 1998).

13. Memo No. 11, *Suggestions by Committee Members for Committee Recommendations* (January 13, 1999).

14. Memo No. 12, *Proposed Increases in the Number of Conservation Wardens* (February 17, 1999).

15. Memo No. 13, *Preliminary Actions Taken by the Special Committee at Its February 24, 1999 Meeting* (February 26, 1999).

Other Materials

1. Packet of materials provided by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR, at the September 30, 1998 meeting.

- a. Report, *Warden Staffing*, prepared by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (undated).
- b. Issue Brief, *Technology*, prepared by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (undated).
- c. Issue Brief, *Warden Support*, prepared by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (undated).
- d. Issue Brief, *Warden Staffing*, prepared by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (undated).
- e. Issue Brief, *Phone Workload*, prepared by Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (undated).
- f. Handout, *Summary of Warden Shortage Problem*, prepared by DNR staff (undated).
- g. Memorandum, *Warden Staffing Report*, from Tom Harelson, Chief Warden, Bureau of Law Enforcement, DNR (January 15, 1998).
- h. Table, *FY98 Description of Partner Support*, prepared by DNR staff (undated).

- i. Chart, *Warden Retirements*, prepared by DNR staff (undated).
 - j. Chart, *Method of Reporting*, prepared by DNR staff (undated).
 - k. Report, *Improving Productivity of Conservation Wardens Through Support Staff Services*, prepared by Thomas R. Hansen, Warden Supervisor, DNR (undated).
1. Pamphlet, *The Economic Importance of Sport Fishing*, prepared by the American Sport Fishing Association (undated).
 2. Brochure, *New Fishing & Hunting License Sales System*, prepared by DNR (undated).
 3. Pamphlet, *The Economic Importance of Hunting*, prepared by the International Association of Fish and Wildlife Agencies (undated).
 4. Legislative Audit Bureau Report 98-9, *Funding Fish and Wildlife Programs* (October 29, 1998).
 5. *Wisconsin Game Warden*, Volume 8, No. 2 (Fall/Winter 1998).
 6. Form 4100-75 (warden's time report), submitted by Tom Harelson, DNR (June 1996).
 7. Chart, *DNR Law Enforcement Training Costs for Development of Computer Skills*, submitted by John T. Daniel, Deputy Chief, Bureau of Law Enforcement, Division of Enforcement and Science, DNR (undated).
 8. Letter, from Paul J. Stuibler, Program Evaluation Director, Legislative Audit Bureau (November 25, 1998).
 9. Letter, from John W. Welter, Chair, Wisconsin Trout Unlimited (December 11, 1998).
 10. Chart, *Comparison of Conservation Warden Time with Environmental Wardens and Environmental Enforcement Specialists*, submitted by John Daniel, DNR (undated).
 11. Memorandum, *DNR Positions Having Some Duties Related to Environmental Law*, from Russ Kava, Fiscal Analyst, Legislative Fiscal Bureau (December 16, 1998).
 12. Letter, from James L. Saari, Chairman, Snowmobile Recreation Council (December 21, 1998).
 13. Table, *Wage Comparisons, Wisconsin Wardens vs Contiguous States Wardens*, submitted by Public Member David Ladd (undated).

14. Memorandum, *Amendment to Chapter 951, Stats.-Corrected Copy*, from Michael A. Lutz (February 15, 1999).

15. Option Paper, *1-800 Number to Answer All Violation Complaints (Tip) Calls From Public*, prepared by John Daniel, Deputy Chief Warden, DNR.

16. Letter, from John Daniel, Bureau of Law Enforcement, DNR (February 16, 1999).

17. Memorandum, *Suggestions by Committee Members for Committee Recommendations*, from Jennifer Sunstrom, Legislative Assistant, Wisconsin Counties Association (February 24, 1999).

18. Memorandum, *Administrative Funding from the Fish and Wildlife Account*, from Russ Kava, Fiscal Analyst, Legislative Fiscal Bureau (February 24, 1999).

19. Handout, *Environmental Enforcement*, submitted by Tim Coughlin, Environmental Enforcement Lead Worker, South Central Region, DNR (February 24, 1999).

DISCIPLINARY PROCEDURES FOR REPRESENTED POLICE AND FIRE PERSONNEL

Staff Materials

1. Staff Brief 98-10, *Disciplinary Authority of Municipal Police and Fire Commissions in Wisconsin* (November 6, 1998).

2. Memo No. 1, *Study Issues and Statutory Changes Suggested by Committee Members* (November 11, 1998).

DISCIPLINE OF HEALTH CARE PROFESSIONALS

Staff Materials

1. Staff Brief 98-3, *Overview--State Discipline of Health Care Professionals* (September 29, 1998)

2. Memo No. 1, *Department of Regulation and Licensing: Ad Hoc Enforcement Advisory Committee Recommendations* (October 7, 1998).

3. Memo No. 2, *Massachusetts Law on Individual Physician Profiles* (December 10, 1998).

4. Memo No. 3, *Information From the Federation of State Medical Boards of the United States, Inc.*. (December 10, 1998). (Attachments distributed to Committee Members only.)
5. Memo No. 4, *The Health Care Quality Improvement Act* (December 11, 1998).
6. Memo No. 5, *Purpose of Medical Examining Board; Definition of "Unprofessional Conduct" on Part of Physicians* (January 12, 1999).
7. Memo No. 6, *Issues Relating to Medical Examiners: Death Certificate Completion and Reporting to the Medical Examining Board* (January 12, 1999).
8. Memo No. 7, *Department of Regulation and Licensing Biennial Budget Requests of Interest* (January 12, 1999).
9. Memo No. 8, *Issues Relating to Medical Examining Board Disciplinary Procedure* (January 12, 1999).
10. Memo No. 9, *Required Reporting and Records Provided to the Medical Examining Board* (January 13, 1999).
11. Memo No. 10, *Crimes Information Provided to the Department of Regulation and Licensing* (March 2, 1999).
12. Memo No. 11, *Draft Revision of Section 146.38, Stats., Prepared by State Medical Society of Wisconsin Working Group* (March 3, 1999).
13. Memorandum, *Comments From Committee Member Mary Wolverton on Drafts Before the Committee* (April 20, 1999). (Distributed to Committee Members only.)

Other Materials

1. Presentation of Marlene A. Cummings, Secretary, Wisconsin Department of Regulation and Licensing (October 8, 1998). (Distributed to Committee Members only.)
2. Pamphlet, *Statewide Physician Health Program--Compassionate assistance for Wisconsin physicians* (December 1997).
3. Handout, *Agreement by the State Medical Society of Wisconsin and the Medical Examining Board for a Statewide Impaired Physician Program* (September 12, 1984).
4. Testimony submitted by Walter R. Schwartz, M.D., Medical Examining Board (October 8, 1998).
5. Testimony submitted John C. LaBissoniere, State Medical Society of Wisconsin (October 8, 1998).

6. Testimony submitted by Mark L. Adams, General Counsel, State Medical Society of Wisconsin (October 8, 1998).
7. Booklet, *Passport to Excellence, Visiting Fellowships*, University of Wisconsin (UW)-Madison Continuing Medical Education (undated). (Distributed to Committee Members only.)
8. “Diagnoses and the Autopsies Are Found to Differ Greatly,” *The New York Times* (Wednesday, October 14, 1998).
9. Flow chart of hospital disciplinary process, submitted by Richard Hendricks, M.D., Medical Director, St. Mary’s Hospital, Madison (undated).
10. Form, *Madison (Wisconsin) Hospitals Medical Staff Application*, submitted by Richard Hendricks, M.D., Medical Director, St. Mary’s Hospital, Madison (undated).
11. Handout, *Physician Monitoring in the Health Plan Setting*, submitted by Steven Baker, M.D., Senior Medical Director, and Wendy Potochnik, R.N., Director, Quality Management PrimeCare Health Plan, Inc. (November 18, 1998).
12. Testimony submitted by Don C. Prachthausser, Wisconsin Academy of Trial Lawyers (November 18, 1998).
13. Testimony submitted by George M. Mejicano, M.D., and Thomas C. Meyer, M.D., Office of Continuing Medical Education, Madison (November 18, 1998).
14. Handout, *Monitoring Physician Quality*, submitted by Richard Roberts, M.D., Professor of Family Medicine, UW-Madison Medical School (November 18, 1998).
15. Testimony submitted by Donald R. Rittel, Department of Regulation and Licensing (December 18, 1998).
16. Executive Summary: *Strengthening Consumer Protection: Priorities for Health Care Workforce Regulation*, Task Force on Health Care Workforce Regulation, Pew Health Professions Commission (October 1998).
17. Newspaper articles relating to the revocation of Dr. M. Terry McEnany’s medical license, *Leader-Telegram* (February 7, 1999).
18. Letter, from Arthur Thexton, Prosecuting Attorney, Department of Regulation and Licensing (February 24, 1999).
19. Letter, from Barbara A. Rudolph, Ph.D., Director, Bureau of Health Information, Department of Health and Family Services (March 1, 1999).
20. Article, *FTC jumps on ads touting wonders of unproven care*, [American Medical News](#) (February 8, 1999). (Distributed to Committee Members only.)

21. Memorandum, *Fiscal Estimates for WLCS: 0015/P1*, from Gail Riedasch, Budget Manager, Department of Regulation and Licensing (March 4, 1999).
22. Materials distributed at the request of Public Member Candice Freil.
23. Draft letter to Joint Committee on Finance (March 10, 1999). (Distributed to Committee Members only.)
24. Letter to Joint Committee on Finance (April 15, 1999). (Distributed to Committee Members only.)
25. Chart, *Complaints Pending 1988-1998*, distributed by the Medical Examining Board (undated). (Distributed to Committee Members only.)

FAITH-BASED APPROACHES TO CRIME PREVENTION AND JUSTICE

Staff Materials

1. Staff Brief 98-11, *Background Information on Faith-Based Approaches to Crime Prevention and Justice* (November 25, 1998; corrected December 4, 1998).
2. Memo No. 1, *Description of the Decision of the U.S. Court of Appeals (Seventh Circuit) in Kerr v. Farrey, 95 F. 3rd 472 (1996)* (January 12, 1999).
3. Memo No. 2, *Description of Several Possible Recommendations for Legislation* (April 20, 1999).
4. Memo No. 3, *Modifications to Drafts Under Consideration by the Special Committee Proposed by Representative Spencer Black* (May 13, 1999).
5. Memo No. 4, *Responses to Prison Chaplain Survey* (May 17, 1999).
6. Memo No. 5, *Proposals From Committee Member Reverend Keith Dobbe* (May 17, 1999).
7. Provisions of the Department of Corrections (DOC) administrative rules relevant to the practice of religion by inmates (undated).

Other Materials

1. *Report: Crime, Drugs and Religion*, submitted by Vaso Bjegovich, Jr., Nicky Cruz Outreach (undated).
2. Testimony submitted by DOC (December 2, 1998).

3. Article, "Houses of Worship," *From Gangs to God*, submitted by Committee Member Vaso Bjegovich (undated).
4. Article, "Let state use caution with faith groups," *Milwaukee Journal Sentinel*, submitted by Chairperson Jensen (November 29, 1998).
5. Franklin, Dick, *Religious Programs in Prison: Are They Effective?*, submitted by Lisa Whitney, Area Director, Prison Fellowship Ministries.
6. *FY99 Budgeted Chaplaincy Costs at Department of Corrections Facilities*, distributed by DOC (revised November 30, 1998).
7. Letter, from Chuck Franks, Turning Around Prisoners (December 1, 1998).
8. Pamphlet, *Victim Offender Conferencing*, Restorative Justice Project, Frank J. Remington Center, University of Wisconsin (UW) Law School (undated).
9. Article, "A Healing Approach to Crime," *The Progressive*, submitted by Bruce Kittle, Restorative Justice Project, UW Law School (September 1998).
10. Pamphlet, *Top Ten Questions About Prison Fellowship*, Prison Fellowship Ministries, submitted by Lisa Whitney, Area Director, Prison Fellowship Ministries (undated).
11. Testimony submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (undated).
12. Document, *The Criminal Justice Missions Connection*, Restorative Justice Ministries Network of Texas, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (October 1, 1998).
13. Conferencing newsletter, *Real Justice Forum*, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (undated).
14. Document, *1998 Criminal Justice Ministry Conference*, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (undated).
15. Document, *The Restorative Justice Ministry Network*, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (undated).
16. Report, *Faith in Action . . . A New Vision for Church-State Cooperation in Texas*, Governor's Advisory Task Force on Faith-Based Community Service Groups, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (December 1996).

17. Report, *Religion Behind Bars: A report on the extent to which prisoners exercise their First Amendment right to freedom of religion*, First Amendment Center Religion Behind Bars, submitted by Thom McMahan, Assistant Correctional Services Director, Salvation Army, Wisconsin and Upper Michigan Division (undated).
18. Memorandum from Walt Thieszen, Division of Adult Institutions, DOC, regarding religious practice requests (February 15, 1999).
19. *A Guide to Charitable Choice*, The Center for Public Justice, Washington, DC, and the Christian Legal Society's Center for Law and Religious Freedom, Annandale, Virginia (January 1997), submitted by Committee Member Reverend Susan Vergeront. (Distributed to Committee members only.)
20. *The Twenty-First Century City, Resurrecting Urban America*, Stephen Goldsmith, Mayor, Indianapolis, Indiana, submitted by Chairperson Jensen (undated).
21. "Jeremiah's Call," *PRISM*, submitted by Chairperson Jensen (March/April 1998).
22. Testimony submitted by Andrew Peyton Thomas (January 20, 1999).
23. Handout, *A TenPoint Plan for a National Church Mobilization to Combat Black on Black Violence*, National TenPoint Leadership Foundation (undated).
24. Press Release, *National Youth Violence and Self-Help Leaders Woodson and Rivers Call for Matching "Zero Tolerance for Violence With Investment in Grassroots Solutions,"* submitted by Robert Woodson, Sr., President, National Center for Neighborhood Enterprise, and Reverend Eugene Rivers (February 23, 1999).
25. "God vs. Gangs," *Newsweek* (June 1, 1998).
26. Book, *Violence-Free Zone Initiatives*, submitted by Robert Woodson, Sr., President, National Center for Neighborhood Enterprise (undated).
27. Esbeck, Carl H., *The Neutral Treatment of Religion and Faith-Based Social Service Providers: Charitable Choice and Its Critics*, Chapter 7 in *Welfare Reform and the Role of Faith-Based Organizations*, Derek H. Davis ed., J.M. Dawson Institute of Church-State Studies, Waco, TX (1999).
28. Pranis, Kay, "From Vision to Action, Some Principles of Restorative Justice," *Church & Society* (March/April 1997), submitted at the request of Committee Member David Lerman.
29. DePaulo, Lisa, "What Would Jesus Do?," *George* (November 1998), distributed at the request of Committee Member Rabbi Sidney Vineburg.

30. Letter, from Nicholas L. Chiarkas, State Public Defender, regarding an upcoming forum on the topic of “Crime and Punishment: Reality vs. Myth,” sponsored by the Office of the State Public Defender (March 1, 1999). (Distributed to Committee members only.)
31. Article, “Is the Wisconsin Department of Corrections’ “Criminal Thinking” Course Really “Brainwashing?”,” *Wisconsin Defender* (December 1998).
32. Testimony submitted by Carl H. Esbeck, University of Missouri, Columbia School of Law (March 11, 1999).
33. Handout, *Constitutional Limitations on State Funding of Social Services Provided by Religious Organizations: Why Public Funding of “Faith-Based” Services is Unconstitutional*, submitted by Jeffrey J. Kassel, Attorney, LaFollette Sinykin, LLP (March 10, 1999).
34. Statement of Steven K. Green, Legal Director for Americans United for Separation of Church and State (March 11, 1999).
35. Report 98-1, *Faith-Based Outreach to At-Risk Youth in Washington, D.C.*, The Jeremiah Project, An Initiative of the Center for Civic Innovation (undated).
36. Report 98-2, *Religion: The Forgotten Factor In Cutting Youth Crime and Saving At-Risk Urban Youth*, The Jeremiah Project, An Initiative of the Center for Civic Innovation (undated).
37. Report 98-3, *Living Faith: The Black Church Outreach Tradition*, The Jeremiah Project, An Initiative of the Center for Civic Innovation (undated).
38. Information relating to *Youth Gang Diversion Grant Projects* and the *Office of Gang Intervention & Prevention*, Department of Corrections (February 23, 1999).
39. Legislative Fiscal Bureau Informational Paper #52, *Substance Abuse Programs* (January 1999). (Distributed to Committee members only.)
40. Information on the Milwaukee Safe & Sound program (undated).
41. Packet of materials relating to Wiccan practices and beliefs, distributed at the request of Reverend Marie Yohann (undated).
42. Article, “Support the Nation of Islam’s Prison Reform Ministry,” *Torchlight for America*, submitted by Mr. Ronald Beyah, Wisconsin Council of Muslim Prisons (undated).
43. Article, “Should All Be Forgiven?,” *Time*, submitted by Chairperson Jensen (April 5, 1999).
44. Letter, to R.J. Pirlot, from Mark Welch, 1st Nation Spiritual Advisor at Columbia Correctional Institution, submitted by Bobby Bullet St. Germaine (April 16, 1999).

45. Testimony submitted by Reverend Brenda A. Stein, Sanctuary of the Healers' Heart, submitted by Reverend Doctor Richard Cadwell, Sanctuary of the Healers' Heart (April 21, 1999).
46. Testimony submitted by Reverend Dr. Richard M. Cadwell, Sanctuary of the Healers' Heart (April 21, 1999).
47. Report, *The Role of Faith-Based Organizations in Crime Prevention and Justice*, Edmund McGarrell, Director, and Greg Brinker, Research Fellow, Hudson Institute Crime Control Policy Center, and Diana Etindi, Research Fellow, Hudson Institute Welfare Policy Center, submitted by Chairperson Jensen (April 1999).
48. Excerpt from *A Torchlight for America*, by the Honorable Minister Louis Farrakhan, submitted by Mr. Ronald Beyah, Wisconsin Council of Muslim Prisons (undated).
49. Handout, *Aboriginal Programming for Correctional Service*, submitted by Mr. Bobby Bullet St. Germaine (undated).
50. Handout, *Process for Review of Inmate Religious Practice Requests*, submitted by Mr. Walt Thieszen, DOC (undated).
51. Letter, from Jon Litscher, Secretary, DOC (May 17, 1999).
52. Memorandum, *Religious Practice Questions and Issues*, from Walter D. Thieszen, Chief, Program Services, Division of Adult Institutions, DOC (May 14, 1999).
53. Article, "Have faith, get funding," *Isthmus*, distributed at the request of Representative Spencer Black (March 19, 1999).
54. Letter, from Chuck Franks, Turning Around Prisoners (May 15, 1999).
55. Testimony submitted by Kit Murphy McNally, Executive Director, The Benedict Center (May 24, 1999).
56. E-mail, *WITS religious preference data*, submitted by Walter Thieszen, DOC (April 27, 1999).
57. Memorandum, *Committee Recommendations*, from Senator Alberta Darling (May 17, 1999).
58. Pamphlet, *United for Diversity*, submitted by Bernice B. Popelka (undated).
59. Amendments to proposals of the Special Committee submitted by Committee Member David Lerman (undated).
60. Testimony submitted by Bernice Popelka (May 24, 1999).

61. Testimony submitted by Paula Simon, Executive Director, Milwaukee Jewish Council for Community Relations (May 24, 1999).
62. Testimony submitted by John Huebscher, Executive Director, Wisconsin Catholic Conference (undated).
63. Article, "Gore Backs Federal Money for Church Social Service Programs," *The New York Times*, submitted by Chairperson Jensen (May 25, 1999).
64. Testimony submitted by Leona E. Balek, President, South-Central WISCONSIN Chapter, Americans United for Separation of Church and State (May 24, 1999).
65. Table, *Adults Under Institution Supervision; All Adults on December 31, 1998; Table of Supervised by Race*, submitted by Walt Thieszen, DOC (undated).
66. Letter, from Joe Lekan, Secretary, Department of Health and Family Services, and Jon Litscher, Secretary, DOC (August 3, 1999).

HISTORIC BUILDING CODE

Staff Materials

1. Staff Brief 98-8, *The Historic Building Code* (October 20, 1998).
2. Memo No. 1, *Proposals to Enhance the Historic Building Code Which Could Be Considered by the Special Committee* (November 18, 1998).
3. Memo No. 2, *Information and Options Regarding the Historic Building Code* (January 6, 1999).
4. Memo No. 3, *Proposals for Discussion by the Special Committee* (February 10, 1999).
5. Memo No. 4, *Additional Bill Draft and Amendments* (March 29, 1999).
6. Letter to Governor Tommy G. Thompson (January 25, 1999).
7. Letter to Ms. Brenda Blanchard, Secretary, Department of Commerce (April 21, 1999).
8. Letter to Representative Thomas W. Ryder (April 21, 1999).
9. Letter to Governor George E. Ryan, State of Illinois (April 21, 1999).
10. Letter to Ms. Marlene Cummings, Secretary, Department of Regulation and Licensing (April 21, 1999).

Other Materials

1. Publication, *Preservation Information*, National Trust for Historic Preservation (undated).
2. Handout, *Chapter Comm 70 -- Historic Building Code, Background Information*, submitted by Ron Buchholz, Deputy Administrator, Division of Safety and Buildings, Department of Commerce (October 8, 1998).
3. Proposal by Dr. Robert Falk, U.S. Forest Products Laboratory, to the U.S. Department of Housing and Urban Development, regarding the marketability of recycled lumber.
4. Handout, *Wisconsin Barn Preservation Program*, University of Wisconsin (UW)-Extension, Local Government Center (January 7, 1999).
5. Handout, *ADA/Fair Housing and Archaic Material Fire Rating Issues*, submitted by Department of Commerce (January 13, 1999).
6. Pamphlet, *Barns N.O.W! (Network of Wisconsin)* (undated).
7. Handout, *Considerations for the Special Committee on the Historic Building Code*, submitted by Charles S. Law, Ph.D., Community Planning and Design Specialist, UW-Extension (January 13, 1999).
8. Handout, *Increasing the Marketability of Lumber Recycled from Deconstructed Buildings* (February 6, 1998).

INCENTIVES FOR RESOURCE STEWARDSHIP

Staff Materials

1. Staff Brief 98-5, *Statutes That Support Private Resource Stewardship* (September 29, 1998).
2. Memo No. 1, *Proposals to Enhance Private Resource Stewardship Which Could Be Considered by the Special Committee* (November 10, 1998).
3. Memo No. 2, *Possible Proposals for Legislation by the Special Committee* (January 26, 1999).

Other Materials

1. *Comments to Legislative Council Special Committee on Incentives for Resource Stewardship*, by Craig Karr, Wisconsin Department of Natural Resources (DNR) (October 7, 1998).

2. Pamphlet, *The Nature Conservancy*, Wisconsin Chapter (Summer 1998).
3. Testimony by Brent M. Haglund, Ph.D., *Incentives for Resource Stewardship* (October 7, 1998).
4. Handout submitted by Vicki Elkin, *Facts About Wisconsin Land Trusts*, Gathering Waters, Inc. (undated).
5. Packet of materials distributed by Gathering Waters, Inc. (October 1998).
6. Magazine, *Stewardship, The return on your investment*, Wisconsin DNR (1994).
7. Brochure, *A Look at Wisconsin's Forests*, prepared by the DNR (undated).
8. Testimony by Paul Pingrey, Bureau of Forestry, Private Forestry Specialist (December 18, 1998).
9. *Wisconsin's Managed Forest Program*, DNR Forest Tax Section (undated).
10. *Pollutant Trading Fact Sheet - General*, submitted by Dr. Paul Abrahams (undated).
11. Brochure, *Natural Resources Foundation of Wisconsin, Inc.*, submitted by Laurie Osterndorf (undated).
12. Memorandum, *Ideas to Encourage & Promote Public Stewardship*, from Laurie Osterndorf, Executive Director, Natural Resources Foundation of Wisconsin (February 18, 1999).
13. Mission Statement, *Natural Resources Foundation of Wisconsin* (undated).

LAW REVISION

Staff Materials

1. Discussion Paper 98-1, *Law Revision Committee: Case and Opinion Review*, dated February 5, 1998.

LOCAL GOVERNMENT FUNDING

Staff Materials

1. Staff Brief 98-9, *Local Government Funding in Wisconsin: An Overview* (November 4, 1998).

2. Memo No. 1, *Possible Proposals for Legislation by the Special Committee* (March 10, 1999).
3. Memo No. 2, *Proposals Identified for Further Consideration by the Special Committee* (April 12, 1999).
4. Memo No. 3, *Background Information on Trial Court System Funding* (April 12, 1999).
5. Memo No. 4, *Background Information Relating to Fees for Municipal Services* (April 12, 1999).

PROGRAMS FOR PREVENTION SERVICES

Staff Materials

1. Memo No. 1, *Provision for 1% Prevention Funding in 1997 Wisconsin Act 283* (November 9, 1998).
2. Memo No. 2, *National Institute of Justice Report* (December 3, 1998).
3. Memo No. 3, *Ohio Prevention Initiatives* (December 3, 1998).
4. Memo No. 4, *Proposals for Programs for Prevention Services* (December 9, 1998).
5. Memo No. 5, *Proposals for Programs for Prevention Services* (January 12, 1999).
6. Memo No. 6, *Illinois Family and Community Development Grant Program* (January 12, 1999).
7. Memo No. 7, *Bill Draft WLCS: 0044/1, Relating to Creating a Council on Prevention and Prevention Grant Program* (February 16, 1999).
8. Memo No. 8, *Consolidation of Prevention Funding in the Executive Budget Bill* (February 19, 1999).

Other Materials

1. Legislative Audit Bureau (LAB) Report 96-11, *Prevention Programs for Children, Youth and Families* (September 1996).
2. Department of Health and Family Services' (DHFS) response to LAB Report 96-11 (March 31, 1997).

3. Department of Public Instruction's (DPI) response to LAB Report 96-11 (April 1, 1997).
4. Packet of materials provided by DHFS (September 22, 1998):
 - a. Presentation to Legislative Council Special Committee on Programs for Prevention Services.
 - b. Report, *Division of Health Summary of Select Primary Prevention Resources*.
 - c. Report, *Departmental Evaluation Plan, July 1, 1998 - June 30, 2000*, Office of Strategic Finance, DHFS (July 1998).
 - d. DHFS Summary Status Report, *Legislative Audit Bureau's Prevention Program Audit*.
 - e. Draft, *Inter-Agency Prevention Coordination Concept Paper*.
 - f. Excerpt, *Strategic Business Plan, 1996-2001*, DHFS (July 20, 1998).
 - g. Handout on prevention activities in other states (undated).
 - h. Report, *Brighter Futures--The Wisconsin Plan to Prevent Adolescent Pregnancy* (January 1998).
 - i. Summary, *The Brighter Futures Initiative* (undated).
5. Handout from the LAB on LAB Report 96-11 (September 22, 1998).
6. *Wisconsin Outcomes, Measuring the Performance of Department of Health and Family Services Programs*, Office of Strategic Finance, DHFS (August 1997).
7. *School-Based Prevention Programs Administered by the Wisconsin Department of Public Instruction in 1998-99*, DPI (October 19, 1998).
8. Packet of materials provided by DPI:
 - a. Written presentation.
 - b. Handouts on: (1) Healthy, Productive, Responsible, Caring and Contributing Members of Society; (2) DPI Collaboration; (3) DPI Monitoring and Evaluation; and (4) Current Funding for School Based Prevention (October 27, 1998).
 - c. A background paper on DPI Safe Schools Initiative (undated).
 - d. "Wisconsin Youth Risk Behavior Survey," *Executive Summary* (1997).

- e. "Wisconsin Youth Risk Behavior Survey," *Alcohol and Other Drugs* (1997).
 - f. "Wisconsin Youth Risk Behavior Survey," *Weapons and Violence* (1997).
 - g. *Wisconsin Framework for Comprehensive School Health Programs: Case Studies in Progress*, by Bonnie Trudell, Ph.D., University of Wisconsin (UW)-Whitewater (October 1998).
 - h. Handout on DPI Citizenship Initiative (September 28, 1998).
 - i. Wisconsin Comprehensive School Health Program Resource List (October 27, 1998).
 - j. Brochure, *Comprehensive School Health Programs*, DPI (undated).
9. *Collaboration and Evaluation in Marathon County*, presented by Julie A. Willems Van Dijk, Director of Preventive Health Services, Marathon County Health Department (October 28, 1998).
10. Testimony, and attached materials, by Carrol Hunder, Director, Western Wisconsin Alcohol, Tobacco and Other Drug (ATOD) Education Network Cooperative Educational Service Agency #4 (October 28, 1998).
11. Materials about *Common Purpose--Strengthening Families and Neighborhoods to Rebuild America*, by Lisbeth B. Schorr (undated).
12. *Missouri's Vision for Children and Families*, submitted by Ron Cates, Deputy Director, Missouri Department of Health (undated).
13. *An Example of Accountability for Results*, Oregon State University Family Policy Program, submitted by Clara C. Pratt, Professor, B.E. Knudson Endowed Chair in Family Policy, Oregon State University (1998).
14. *Building Results: From Goals to Measurable Outcomes for Oregon's Children and Families*, by Clara C. Pratt, Oregon State University Family Policy Program (November 1998).
15. Publication, *Imprimis*, distributed by Representative Glenn Grothman (September 1998).
16. Memorandum, *DHFS 1999-2001 Budget Request*, from Rachel Carabell, Fiscal Analyst, Legislative Fiscal Bureau (November 19, 1998), submitted by Representative Rebecca Young.
17. Publication, *This is Life in Wausau and Marathon County: Local Indicators for Excellence*, submitted by Julie Willems Van Dijk, Marathon County Health Department (1997).

18. Handout, *The NICHD Study of Early Child Care*, prepared by Robin Peth-Pierce, Public Information and Communications Branch, National Institute of Child Health and Human Development (undated).

19. Presentation by Karen Bogenschneider and Dave Riley (UW-Madison), *Improving the Quality of the Evaluation of Prevention Programs in Wisconsin: Policy Options Presented to the Special Committee on Programs for Prevention Services* (undated).

20. Handout, *Improving the Evaluation of Prevention Programs in Wisconsin: Policy Options*, submitted by Karen Bogenschneider and Dave Riley (December 17, 1998).

21. *Program Evaluation - An Overview*, submitted by D. Paul Moberg, Ph.D., Director and Senior Scientist, Center for Health Policy and Program Evaluation (undated).

22. *Wisconsin Prevention Initiative, Program Model Example: Prevention Services Network*, submitted by Dennis Schultz and Jim Kennedy, Kenosha Department of Human Services (undated).

23. Draft Proposal, *Wisconsin Prevention Initiative*, submitted by Dennis Schultz and Jim Kennedy, Kenosha Department of Human Services (January 19, 1999).

24. Presentation, *What Works in Prevention and How to Know*, by Arthur J. Reynolds, Associate Professor, School of Social Work, Institute for Research on Poverty, UW-Madison (undated).

25. Draft, *Brighter Futures Initiative*, from DHFS (January 19, 1999).

26. Letter, from John T. Benson, State Superintendent, DPI (January 28, 1999).

27. Letter, from John T. Benson, State Superintendent, DPI (February 22, 1999).

28. Handout, *FACTS: Family and Community Town Suppers*, Wisconsin Clearinghouse for Prevention Resources (January 20, 1999).

29. Brochure, *Serving Communities in Wisconsin and the Nation*, Wisconsin Clearinghouse for Prevention Resources (undated).

30. Publication, *Prevention Outlook*, Wisconsin Clearinghouse for Prevention Resources, Vol. 8, No. 3 (Winter 1998).

31. Presentation, *Wisconsin Promise Challenge Grant*, by Kathryn L. Wolf, Associate Director, Wisconsin Clearinghouse for Prevention Resources, UW-Madison Health Services (February 1999).

32. Recommendations from Sue Panek (February 1999).

33. Draft letter to Joint Committee on Finance regarding the Brighter Futures Program in the Governor's 1999-01 Biennial Budget Bill (undated).

34. Handout, *Contract Consolidation Plan, Division of Public Health*, submitted by John D. Chapin, DHFS (December 1, 1998).

35. Handout, *Consolidated Contract Sequence*, submitted by John D. Chapin, DHFS (undated).

36. Handout, *Consolidated Contract--Talking Points*, submitted by John D. Chapin, DHFS (March 24, 1999).

37. Letter to Joint Committee on Finance regarding the Brighter Futures Program in the Governor's 1999-01 Biennial Budget Bill (April 23, 1999).

SCHOOL CALENDAR

Staff Materials

1. Staff Brief 98-12, *Overview of Laws and Legislation in Wisconsin and Other States Relating to Establishing the School Calendar* (December 8, 1998).

2. Memo No. 1, *Minimum Number of Days of School to be Held in a Year* (January 11, 1999).

3. Memo No. 2, *Selected School Calendars for the School Year 1998-1999* (January 19, 1999).

4. Memo No. 3, *State-by-State Comparison of Minimum School Years and 1998 SAT and ACT Scores* (January 14, 1999).

5. Memo No. 4, *Summary of Legislative Proposals* (March 12, 1999).

6. Memo No. 5, *Current Law and Available Statistics Relating to Home-Based Private Educational Programs (Home Schools); Availability of School Calendar Information on Home Schools* (March 15, 1999).

Other Materials

1. *Statewide Calendar 1998 Task Force Recommendations*, submitted by Gerald Freitag, School Administrators Alliance (SAA) (December 16, 1998).

2. Memorandum, *Position regarding designing a uniform school calendar*, Edward J. Lump, Executive Vice President/CEO, Wisconsin Restaurant Association, President-Elect, Wisconsin Tourism Federation (December 16, 1998).

3. Issue Paper, *School Calendar: Collective Bargaining Rights*, Wisconsin Federation of Teachers (December 1998).
4. *School Start Date Laws (By State)*, Ken Cole, Executive Director, Wisconsin Association of School Boards (WASB) (undated).
5. Testimony by Joan Wade Spillner, Director of South Central Instructional Network Group (SCING) (December 16, 1998).
6. Memorandum, *School Calendar*, Gerald Freitag, District Administrator, Franklin Public Schools (December 16, 1998).
7. Testimony by WASB Executive Director Ken Cole (December 16, 1998).
8. Chart, *BadgerNet Full Motion Video Network* (undated).
9. *SCING South Central Instructional Network Group, 1998-99 Calendar* (undated).
10. Testimony of Susan Donaldson, President, The House on the Rock and The House on the Rock Inn (undated).
11. Testimony of Robert West, Wisconsin Education Association Council, Director of Collective Bargaining (December 16, 1998).
12. Letter, from Bill Cosh, Legislative Services Coordinator, WASB (December 22, 1998).
13. Memorandum, *August tourism season*, from Chairperson Joe Handrick (January 8, 1999).
14. Letter, from Gina Frank-Reece, Director, Department of Public Instruction (DPI) Policy and Budget (January 19, 1999).
15. Packet of materials, *Information Received from the Wisconsin Department of Tourism* (undated).
16. Report, *September 1st Legislation Wisconsin Tourism Federation*, prepared by the Chamberlain Research Consultants (January 1999).
17. Letter, from John T. Benson, State Superintendent, DPI (January 5, 1999).
18. Memorandum, *My ideal school calendar (thinking outside the box)*, from Jo Gehl (March 3, 1999).
19. *The School Calendar in the Next Century*, the School Administrators Alliance (undated).

20. Memorandum, *School Calendar Committee Alternative*, from Chairperson Joe Handrick (undated).

21. Article, "Don't Make Schools the Prisoners of Time," *Wisconsin School News*, by Ken Cole, Executive Director, WASB (January 1999).

22. Memorandum, *Tourism Survey Relating to School Start Date*, from Annette Talis, Legislative Services Coordinator, WASB, and Jennifer Kammerud, Director of Government Relations, SAA (March 22, 1999).

SCHOOL DISCIPLINE AND SAFETY

Staff Materials

1. Information Memorandum 99-1, *Wisconsin Statutes Relating to School Discipline* (January 12, 1999).

2. Information Memorandum 99-2, *Laws Relating to the Exchange of Information Between Schools and Law Enforcement Agencies, Courts and Social Services Agencies* (January 14, 1999).

3. Memo No. 1, *Information on Wisconsin Charter Schools Serving At-Risk Students* (November 2, 1998).

4. Memo No. 2, *State Superintendent's Expulsion Task Force, Expulsion Survey Results and Final Recommendations* (November 2, 1998).

5. Memo No. 3, *Analysis by the Department of Public Instruction of Suspension and Expulsion Data Collected by the Department; Tables From the Department Analyzing Suspension and Expulsion Data; and Five-Year Comparative Analysis of Reasons for Suspensions in the Racine Unified School District* (November 4, 1998).

6. Memo No. 4, *Information Relating to the Code of Classroom Conduct Requirement Under 1997 Wisconsin Act 335; Copy of Sample Code of Classroom Conduct and Related Documents Developed by the Wisconsin Association of School Boards* (November 4, 1998).

7. Memo No. 5, *Alcohol and Other Drug Abuse Prevention Programs in Wisconsin Schools* (November 4, 1998).

8. Memo No. 6, *Background Information: Recent Research Reports and Surveys Relating to School Safety, School Crime and School Discipline* (November 4, 1998).

9. Memo No. 7, *The Wisconsin Children At Risk Program and Other Programs Providing Funding Which May Be Used to Serve At-Risk Students* (November 5, 1998).

10. Memo No. 8, *Revised List of Recommendations Made, to Date, to the Special Committee on School Discipline and Safety* (January 14, 1999; updated February 16 and March 1, 1999).

11. Memo No. 9, *Preliminary List of "Hot Topics" for Discussion by the Special Committee on School Discipline and Safety* (February 17, 1999; updated March 1, 1999).

12. Memo No. 10, *Materials Relating to Disciplining Students With Exceptional Educational Needs* (March 3, 1999).

13. Memo No. 11, *Recently Promulgated Regulations Implementing the Federal Individuals With Disabilities Act* (March 19, 1999).

14. Memo No. 12, *Wisconsin Teacher Training Institutions' Responses to Questions Regarding Teacher Preparation in Classroom Management and How to Deal With Disruptive or Unruly Students* (April 14, 1999).

15. Memo No. 13, *Committee Members' Proposals for Legislation and Other Recommendations Related to School Discipline and Safety* (May 4, 1999).

16. Outline, *Possible Discussion Structure* (January 21, 1999).

17. Memorandum, *Status of the Special Committee on Programs for Prevention Services* (February 24, 1999).

18. Memorandum, *Medical Reimbursement for School Medical Services* (April 16, 1999).

Other Materials

1. Letter, from Lynn McDonald, Director, FAST Research Project (September 30, 1998).

2. Memorandum, *WEAC Recommendations on Alternative Education Initiatives*, from John (Jack) W. Coe, Legislative Consultant, Wisconsin Education Association Council (WEAC) (October 1, 1998).

3. Memorandum, from Representative Gregg Underheim (October 1, 1998).

4. Testimony submitted by Ryan D. Champeau, Ph.D. (October 1, 1998).

5. Donohue, Elizabeth, Vincent Schiraldi and Jason Ziedenberg, *School House Hype: School Shootings and the Real Risks Kids Face in America*, Justice Policy Institute (July 1998).

6. Wisconsin Department of Public Instruction (DPI) materials distributed on October 1, 1998:

- a. Background paper, *Safe Schools Initiative* (undated).
- b. Booklet, *Wisconsin Youth Risk Behavior Survey, Executive Summary and Report, 1997* (April 1, 1998).
- c. Pamphlet, *Comprehensive School Health Programs, An Opportunity for Successful Learning* (undated).
- d. Information Update, Bulletin No. 94.10, *Behaviors of Children with EEN that Violate School Rules* (August 1994).
- e. Information Update, Bulletin No. 95.7, *Children with Exceptional Educational Needs who Bring Firearms to School* (August 1995).
- f. Information Update, Bulletin No. 96.02, *Recent Developments Relating to Pupil Discipline* (March 1996).
- g. Information Update, Bulletin No. 97.6, *Discipline Provisions of the 1997 Amendments to the Individuals with Disabilities Education Act (IDEA) and the Implementation of IDEA 1997 in Wisconsin* (September 1997).
- h. Federal Register, Vol. 62, No. 204, 55101-04 (October 22, 1997).
- i. *Individuals with Disabilities Education Act*, Sec. 1414
- j. 1997 Wisconsin Act 335, relating to removal of disruptive pupils from class.
- k. *State Superintendent's Expulsion Task Force Final Report and Recommendations* (August 1996).
- l. Table, *Intentional Injuries*, and graph, *Trends in Weapons Carrying and Safety* (undated).
- m. Handout, *Wisconsin Youth Risk Behavior Survey, Weapons and Violence, 1997* (undated).
- n. *Data Definitions from School Performance Report* (September 1998).
- o. Registration form, *Fifth Annual Forum on Youth Violence--Keeping Kids, Campuses and Communities Safe, October 22 and 23, 1998*.
- p. Newsletter, *The Safe Night USA Scene* (September 1998).
- q. Booklet, *Wisconsin Annual Prevention Conference--Prevention & Wellness: The Keys to a Healthy Life, November 15-17, 1998*.

- r. Handout, *Wisconsin Department of Public Instruction Citizen Initiative* (undated).
7. Letter from Thomas Henning, Principal, Northwestern High School, Maple, Wisconsin (October 27, 1998).
8. Letter from Thomas Henning, Principal, Northwestern High School, Maple, Wisconsin (October 27, 1998).
9. Letter from Charlene Peterson, Principal, Northland Secondary School at Nelson Dewey School, Superior, Wisconsin (November 3, 1998).
10. Handout, *DCTS, Newspaper Articles*, Dane County Transition Schools (undated).
11. Handout, *Dane County Transition Student Survey Results*, Dane County Transition Schools (October 1998).
12. Memorandum, *Ideas for Legislation Regarding School Violence*, from Dr. Holly Hart, Director of At-Risk Programs, and J. T. Dowmen, Principal, Eau Claire North High School (December 15, 1998).
13. Testimony submitted by Wally Watson, Director, Boys and Girls Clubs, Milwaukee (December 17, 1998).
14. Handout, *Dane County Transition School*, submitted by Judy Olkes (undated).
15. Milwaukee Public Schools materials distributed on December 17, 1998 (for Committee Members only):
 - a. Booklet, *Parent/Student Handbook on Rights, Responsibilities, & Discipline*, Milwaukee Public Schools, 1998-99 (undated).
 - b. Attachments, *Student Expulsion Statistics 1997-98 School Year* (August 26, 1998).
 - c. Table, *Milwaukee Public Schools Suspension Summary Year End 97/98* (July 1, 1998).
 - d. Table, *Milwaukee Public Schools Monthly Suspension Summary Year End 97/98* (July 1, 1998).
16. Letter, to John T. Benson, State Superintendent, Wisconsin DPI, from Senator Alberta Darling, Chairperson, Special Committee on School Discipline and Safety (December 8, 1998).

17. Letter, from John T. Benson, State Superintendent, DPI (December 22, 1998). (Appendix A to the letter was previously distributed to the Special Committee. Appendix D was distributed to Committee members only.)
18. Memorandum, *Addendum to Testimony on October 1, 1998 to the Joint Legislative Council's Special Committee on School Discipline and Safety*, from Ryan Champeau, Waukesha North High School (October 6, 1998).
19. Memorandum, from Robert Holzem, Public Member of the Special Committee (January 4, 1999).
20. Handout, *Riskwatch 8.1 for Schools, Safe School Software* (undated).
21. Email related to the work of the Special Committee (January 10-19, 1999).
22. Testimony submitted by Thomas Beebe, DPI, on January 21, 1999 (undated).
23. Handout, *Summary*, submitted by Thomas Beebe, DPI, on January 21, 1999 (undated).
24. Handout, *1995-96 Expulsion Survey Summary*, submitted by Michael Thompson, DPI, on January 21, 1999 (undated).
25. "School would aid troubled students" and "School/Program would aid troubled middle schoolers," *Milwaukee Journal Sentinel* (Monday, December 28, 1998).
26. Participant Packet, *White House Conference on School Safety: Causes and Prevention of Youth Violence* (October 5, 1998).
27. Table showing the number of youth released from juvenile correctional institutions for calendar year 1998, by county released to, prepared by the Division of Juvenile Corrections, Department of Corrections (DOC).
28. Memorandum, to Representative Rebecca Young, *LRBa2028/1, An Amendment to Senate Substitute Amendment ___ (LRBs0577/1) to 1997 Senate Bill 192, Relating to Pupil Expulsions* (March 12, 1998).
29. Memorandum, *Proposal to add "Threats" to the Grounds for Suspension/Expulsion*, from Bob Anderson, Wisconsin Council on Children and Families (March 1, 1999).
30. Memorandum and attachments, *Alternative Educational Schools In Wisconsin, An Overview*, from Michael J. Thompson, Director, Student Services/Prevention and Wellness, DPI (March 4, 1999).
31. Letter, from Daniel Grego, Ph.D., Director of Educational Services, Transcenter for Youth, Inc. (February 24, 1999).

32. Updated information on suspensions and expulsions, prepared by the DPI (undated).
33. Handout, *Parent/Student Handbook, Whatever It Takes!*, Sheboygan Area School District, STRIVE (undated).
34. Handout, *The STRIVE Program*, Sheboygan Area School District (undated).
35. Memorandum, *Comments Related to List of Recommendations as of February 16, 1999*, from Dr. Holly Hart, Eau Claire Area School District (March 8, 1999).
36. Booklet, *Crisis Intervention Plan*, Eau Claire Area School District (undated).
37. Chart, *Eau Claire Area School District Plan as Part of a Community Wide Response to Juvenile Violence and Gang Activity*, Eau Claire Area School District (Revised September 1998).
38. Biography, *The Morgensen Family*, prepared by Karen A. Morgensen, Special Education Parent Consultant, Parent Education Project of Wisconsin, Inc. (undated).
39. Memorandum, *Alternative Education Outline Proposal*, from John W. "Jack" Coe, WEAC (March 11, 1999).
40. E-mail, *School Safety*, from Tom Grogan, University of Wisconsin-Oshkosh (March 8, 1999).
41. Testimony submitted by Jeffrey-Spitzer-Resnick, Managing Attorney, Wisconsin Coalition for Advocacy (March 11, 1999).
42. Handout, *Parent Rights, Roles, and Responsibilities: A Look at Special Education and Its Impact on Your Child*, prepared by the Parent Education Project of Wisconsin, Inc. (April 1998).
43. Article, *The Wraparound Approach--Toward Effective School Inclusion*, The Caliope Journal (February 1995).
44. Brochure, *Cooperating for Change, Together Finding Solutions*, DeLong Middle School (undated).
45. Handout, *Cooperating for Change, Student Assistance Program*, DeLong Middle School (undated).
46. Memorandum, *Initial Disciplinary Guidance Related to Removal of Children with Disabilities from their Current Educational Placement for Ten School Days or Less*, OSEP 97-7, from Judith E. Heurmann, Assistant Secretary, and Thomas Hehir, Director, Office of Special Education Programs, United States Department of Education (September 19, 1997).

47. Outline, *Model Programs for Students with Emotional or Behavior problems* (unattributed and undated).
48. Handout and order form, submitted by the Parent Education Project of Wisconsin, Inc. (undated).
49. Memorandum, *Preliminary List of "Hot Topics" for Discussion by the Special Committee*, from Mike McCabe, Legislative Liaison, Madison Metropolitan School District (March 18, 1999).
50. Letter, and enclosures, from John T. Benson, State Superintendent, DPI (January 29, 1999). (Final Report of the Work Groups on Teacher Assessment, License Stages and License Categories, *Restructuring Teacher Education and Licensing in Wisconsin* (May 1997), enclosed for Committee members only.)
51. Outline, *The Wisconsin Comprehensive Student Effectiveness Support System*, from John Franz (March 15, 1999).
52. Astor, Ron Avi, Heather Ann Meyer, William J. Behre, "Unowned Places and Times: Maps and Interviews About Violence in High Schools," *American Educational Research Journal*, Volume 36, Number 1 (Spring 1999). [For Committee members only.]
53. "School Safety," *Comprehensive Center Region-VI*, Volume 4, No. 1 (Spring 1999). [For Committee members only.]
54. Handout, *Becoming a Constructivist Teacher* (undated).
55. Pamphlet, *Certificate Program in Peace Studies*, University of Wisconsin (UW)-Milwaukee (undated).
56. Pamphlet, *Tools for Building Peace*, UW-Milwaukee (undated).
57. Pamphlet, *Building Relationships to Promote School Safety*, Families and Schools Together (FAST) (undated).
58. Letter from Elliott L. Moeser, Ph.D., District Administrator, Nicolet High School (May 7, 1999).
59. Letter from Holly Hart, Director of At-Risk Services, Eau Claire Area School District (May 4, 1999).
60. Letter from Peter J. Burke, Director, Teacher Education and Licensing, DPI, and enclosure (May 13, 1999).
61. Memorandum, *Additional Information*, from Michael Thompson, Director, Student Services/Prevention and Wellness Team, DPI, and attachments (May 20, 1999).

62. Letter from John T. Benson, State Superintendent, Department of Public Instruction (July 9, 1999).

63. Letter from Joe Leean, Secretary, Department of Health and Family Services (June 29, 1999).

64. Letter from Katharine C. Lyall, President, The University of Wisconsin System (August 6, 1999).

65. Letter from Edward Chin, State Director, Wisconsin Technical College System Board (August 2, 1999).

SERVICES FOR VISUALLY HANDICAPPED STUDENTS

Staff Materials

1. Staff Brief 98-4, *Services for Students With a Visual Impairment* (September 29, 1998).

2. Memo No. 1, *Statutory Provisions Relating to the Role of Parents in the Individualized Education Program Process and Relating to the Least Restrictive Environment Requirement* (October 21, 1998).

3. Memo No. 2, *Outline of Suggestions Made to the Special Committee on Services for Visually Handicapped Students* (February 22, 1999).

4. Memo No. 3, *Issues Related to Creating an Oversight Entity for Students With a Visual Impairment* (April 6, 1999).

5. Memo No. 4, *Initiatives Relating to Training Programs for Teachers of Students With a Visual Impairment* (May 4, 1999).

6. *Possible Membership for Oversight Entity* (April 12, 1999).

7. *Possible Duties of Oversight Entity* (April 12, 1999).

Other Materials

1. *Wisconsin School for the Visually Handicapped: Learning Choices*, Department of Public Instruction (DPI) (undated).

2. *Policy Guidance on Educating Blind and Visually Impaired Students*, U.S. Department of Education (November 3, 1995).

3. Recommendations of State Superintendent's Task Force on Statewide Service Needs for Students Who are Blind or Visually Disabled, DPI (January 29, 1998).
4. Booklet, *The National Agenda for the Education of Children and Youths with Visual Impairments, Including Those with Multiple Disabilities*, Members of the National Agenda Steering Committee (1995).
5. Testimony submitted by John Benson, State Superintendent of Public Instruction (October 6, 1998).
6. *Functional Education Equals Realistic Job Possibilities (The Ungraded Program)*, submitted by Karen Heesen (October 20, 1998).
7. The following information provided by DPI (October 20, 1998):
 - a. Map, *Home District of Students Enrolled at WSVH as of 1998-99 School Year Start* (undated).
 - b. Map, *Students Reported as Being Legally Blind* (December 1, 1996). (Color coded map provided for Committee members only.)
 - c. *Why It Makes Sense to Close the Wisconsin School for the Visually Handicapped at Janesville* (December 1, 1997).
 - d. Chart, *Staffing Versus Legislative Audit Bureau Recommendations, Wisconsin School for the Visually Handicapped* (October 2, 1997).
8. *Wisconsin State Plan for The National Agenda* (February 1998 Draft).
9. *Wisconsin's Report to National Agenda Committee* (October 1998).
10. The following materials provided by the Wisconsin Council of the Blind (October 23, 1998):
 - a. "Koehler 1995 Report regarding National Caseloads."
 - b. "Alumni Survey -- WSVH."
 - c. "APH Quota Count."
 - d. "Parent Survey by Senator Weeden."
 - e. "District Survey Initial Analysis by Representative Wood."
 - f. "Article by Stan Milam."
 - g. "DPI appointed Task Force Report Summary."

11. *Parker High School (Grades 8-10) Criteria for Attendance*, submitted by Margaret Wenzel, Wisconsin School for the Visually Handicapped (WSVH) (October 28, 1998).
12. *Van Buren (Grades K-2) Criteria for Attendance*, submitted by Margaret Wenzel, WSVH (October 28, 1998).
13. *Howe's Now!*, Council of Schools for the Blind, Vol. 1, No. 3 (June/July 1995).
14. *Howe's Now*, Council of Schools for the Blind, Vol. 3, No. 4 (October 1997).
15. *Howe's Now*, Council of Schools for the Blind, Vol. 4, No. 2 (April 1998).
16. *Education of Visually Handicapped Children In Rural Areas*, submitted by William H. English (October 28, 1998).
17. *Programs For A Center Based Approach In Rural States*, submitted by William H. English (October 28, 1998).
18. Memorandum, *Wisconsin School for the Visually Handicapped (WSVH)*, from Shelley J. Lauer (October 28, 1998).
19. Diagram of WSVH, Janesville (October 28, 1998).
20. *The What, Who, Where, When and Why of The Wisconsin School for the Visually Handicapped*, and attached materials, submitted by Thomas Hanson, WSVH Superintendent (October 28, 1998).
21. *Lucas' Story*, by Lester Doré (October 28, 1998).
22. Letter, from Peggy Corning, parent of student enrolled at WSVH and the Wisconsin School for the Deaf (October 28, 1998).
23. Legislative Audit Bureau Report 94-11, *An Evaluation of Residential Schools, Department of Public Instruction* (June 1994). (Distributed to Committee members only.)
24. "'Typical' courage," *Oshkosh Northwestern* (September 29, 1998).
25. Testimony submitted by Janice Mueller, State Auditor (October 28, 1998).
26. Chart showing staffing patterns of Madison, Stoughton, De Forest and Sun Prairie schools as of November 9, 1998, submitted by Barbara Ditscheit (November 17, 1998).
27. "Youth has an experience that's out-of-this world," *Daily Citizen* (November 2, 1998).
28. *WSVH--Wisconsin's Best Kept Secret*, presented by the Parent/Staff/Student Association of the WSVH (May 1998).

29. Brochure, *What is the National Federation of the Blind* (undated).
30. *Report and Recommendations of the Wisconsin Department of Public Instruction Task Force on Special Education Funding*, by Donald Mrdjenovich, Task Force Chairperson (July 15, 1998).
31. "WSVH Action Committee" materials, submitted by Kathleen Holcombe (December 8, 1998).
32. Testimony submitted by Mark A. Riccobono, President, National Federation of the Blind of Wisconsin (November 17, 1998).
33. "The 31 School Districts in CESA 3," submitted by Rick Walters, Low Incidence Program Coordinator, CESA 3 (December 17, 1998).
34. "Specialized Education Services," submitted by Rick Walters, Low Incidence Program Coordinator, CESA 3 (December 17, 1998).
35. Letter, from Diane Messer, Administrator, School District of Cuba City, to Representative David Brandemuehl (December 10, 1998).
36. Brochures about Wisconsin Lions Foundation, Inc., and Wisconsin Lions Camp, submitted by Donald E. Johnson, President, Wisconsin Lions Foundation, Inc. (December 17, 1998). (Distributed to Committee members only.)
37. Testimony submitted by Dr. Robert C. Kellogg, Administrator, CESA 8 (December 17, 1998).
38. Letter, from John T. Benson, State Superintendent of Public Instruction, to Representative Luther Olsen, relating to summer programs (January 7, 1999).
39. Testimony submitted by Jeannine Cummings, Director of Special Education, Portage Community Schools (December 17, 1998).
40. Subchapter III, chapter 115, Stats., "State Schools."
41. "A Draft Blueprint for Moving Ahead--A Concept," prepared by Andy Papineau (January 14, 1999).
42. Announcement of DPI Internal Transfer Opportunity, "Education Program Specialist, Regional Outreach Consultant" (December 11, 1998).
43. "North Dakota's Approach to Vision Services," *Re: View*, Vol. 30, Issue 1, p. 40ff (Spring 1998). (Distributed to Committee members only.)
44. "Flexibility and cooperation create innovative model for vision services," *The Standard-Bearer* (1996).

45. *Outreach Manual*, North Dakota Vision Services/School for the Blind (undated).
46. Memorandum, *Planning Team Recommendation for Statewide Services for Educating Children who are Blind or Visually Impaired*, from Sally Gittinger, Nebraska School for the Visually Handicapped Campus Administrator, and Don Anderson, Nebraska Department of Education, Special Populations (December 14, 1998).
47. *Policy and Procedure Document*, Michigan School for the Blind (undated).
48. "Where We're Going," distributed by Dr. Phil Hatlen, Superintendent, Texas School for the Blind and Visually Impaired (January 25, 1999).
49. "1998 Texas Center for the Education of Blind and Visually Impaired Students," distributed by Dr. Phil Hatlen, Superintendent, Texas School for the Blind and Visually Impaired (January 25, 1999).
50. "The Core Curriculum for Blind and Visually Impaired Students, Including Those With Additional Disabilities, prepared by Dr. Phil Hatlen, Co-Chair, National Agenda Advisory Board (Revised January 10, 1996).
51. Job announcements distributed by DPI (January 25, 1999).
52. Testimony submitted by Dr. Michael J. Bina, Superintendent, Indiana School for the Blind (January 25, 1999).
53. "The Roles and Responsibilities of Schools for the Blind in the New Millennium," distributed by Dr. Susan Spungin, Vice President, National Programs & Initiatives, American Foundation for the Blind (January 25, 1999).
54. "Summary Document for Discussion Purposes," submitted by Robert Olivero (January 25, 1999).
55. Expenditure summary, *Wisconsin School for the Visually Handicapped, Fiscal Year (School Year) 1996-97* (November 4, 1997).
56. Expenditure summary, *Wisconsin School for the Deaf, Fiscal Year (School Year) 1996-97* (October 28, 1997).
57. "What Do They Really Do? Activities of Teachers of Students With Visual Impairments," by Patricia A. Suvak, *Re: View*, Vol. 30, Issue 4, pp. 181-190 (Winter 1999).
58. Letter, from Vonna Johnson-Porter, Legislative Committee Chair, Wisconsin Braille, to Representative Luther Olsen, relating to Braille transcription (January 18, 1999).
59. "Educational Services for Students With Visual Impairments," submitted by Kathleen Holcombe (March 1, 1999).

60. Position description for Outreach Consultant, submitted by DPI (March 19, 1999).
61. Letter, from Sharon L. James, Associate Vice President for Academic Affairs, University of Wisconsin (UW) System, to Representative David Brandemuehl (April 8, 1999).
62. Memorandum, from Jennifer Kammerud, Director of Government Relations, School Administrators Alliance, to Nissan Bar-Lev (March 15, 1999).
63. Letter, from Representative Luther Olsen, Chairperson of the Special Committee on Services for Visually Handicapped Students, to Representative John Gard and Senator Brian Burke, Cochairpersons, Joint Committee on Finance (March 30, 1999).
64. Letter, from Barb Ditscheit, Lori Loveless, Andy Papineau and Lisa Tomberlin, the Goal 3 Committee of the Wisconsin National Agenda, to Representative David Brandemuehl, Mr. Paul Halverson, Dr. Sharon L. James, Ms. Joyce Kiel, Dr. Richard Lee, Representative Stephen Nass, Dr. Dana Nelson, Representative Luther Olsen and Mr. Russ Whitesel (April 8, 1999).
65. DPI Proposed Rule, *PI 11.36(3) VISUAL IMPAIRMENT*, distributed by Andrew Papineau (April 12, 1999).
66. Memorandum, from Vicki Warren, Chairperson, Wisconsin National Agenda Committee, to Representative Luther Olsen and Members of the Special Committee, *Goal 5-Continuum of Placement Options* (April 12, 1999).
67. *Proposed Recommendation on Services for the Blind*, distributed by Margaret Watson (April 12, 1999).
68. Letter, from Sharon L. James, Associate Vice President for Academic Affairs, UW System, to Representative David Brandemuehl (May 7, 1999).
69. Letter, from Representative Luther Olsen, Chairperson of the Special Committee on Services for Visually Handicapped Students, to John T. Benson, State Superintendent of Public Instruction, relating to the recommendations of the Special Committee (June 7, 1999).

STATE STRATEGIES FOR ECONOMIC DEVELOPMENT

Staff Materials

1. Staff Brief 98-6, *Introduction to Economic Development in Wisconsin* (October 8, 1998).
2. Memo No. 1, *Rights to Intellectual Property Within the University of Wisconsin System* (January 11, 1999).

3. Memo No. 2, *Wisconsin Higher Education Research Budget and Expenditures* (January 11, 1999).
4. Memo No. 3, *State Programs Relating to Venture Capital* (February 8, 1999).
5. Memo No. 4, *Personal Income Tax Reductions in 1998* (February 8, 1999).
6. Memo No. 5, *Recommendations of the Wisconsin Expenditure Commission* (February 8, 1999).
7. Memo No. 6, *Federal Funding for Job-Related, Low-Income Transportation Assistance* (February 8, 1999).
8. Memo No. 7, *Tax Treatment of Research and Educational Expenses* (March 8, 1999).
9. Memo No. 8, *State Tax Treatment of Capital Gains* (March 8, 1999).
10. Memo No. 9, *Environmental Audits: Assembly Substitute Amendment 2 to 1997 Assembly Bill 235* (March 15, 1999).
11. Memo No. 10, *Department of Commerce's Economic Development Financial Assistance Programs* (April 12, 1999).
12. Memo No. 11, *Income Tax Options* (May 17, 1999).
13. Memo No. 12, *School-to-Adult Apprenticeship Program Options* (May 17, 1999).
14. Table, *Economic Development Issues Identified at the December 16, 1998 Committee Meeting* (December 22, 1998; updated January 11, 1999).
15. Table, *Member Priority Issues - Sorted by Total Score* (January 11, 1999; reformatted January 12, 1999).

Other Materials

1. 1997 Annual Report, *Responsive Leadership*, prepared by the Wisconsin Housing and Economic Development Authority (WHEDA) (undated). (For Committee members only.)
2. Packet of materials from Forward Wisconsin, prepared by Brenda Blanchard, President (undated). (For Committee members only.)
3. Packet of materials from the Department of Commerce, prepared by Philip Albert, Acting Secretary (undated). (For Committee members only.)
4. Letter from Philip Albert, Acting Secretary, Department of Commerce (November 23, 1998).

5. *Response to the Joint Legislative Council Special Committee on State Strategies for Economic Development*, prepared by Forward Wisconsin (November 13, 1998). (For Committee members only.)
6. Packet, *UW-TEC Technology Enterprise Cooperative, A University Industry Partnership in Technology, Business and Entrepreneurship* (undated). (For Committee members only.)
7. Paper, *Rural Wisconsin: 2008*, prepared by Ron Shaffer, Community Development Economist, University of Wisconsin (UW)-Extension, Center for Community Economic Development (undated).
8. Publication, "The Economic War Among the States," *The Region*, published by the Federal Reserve Bank of Minneapolis (June 1996). (For Committee Members only.)
9. Report, *Bidding for Business: Are Cities and States Selling Themselves Short?*, prepared by William Schweke, Carl Rist and Brian Dabson, Corporation for Enterprise Development (1994). (For Committee members only.)
10. An information packet from the UW-Extension Small Business Development Center, dated December 8, 1998, which includes: *Recommendations for Energizing Wisconsin's Small Business Environment* (December 8, 1998); the *Small Business Development Center 1997-98 Annual Report*; and *Start and Grow Your Own Business Guide*. (For Committee members only.)
11. *Time Magazine* articles: "Corporate Welfare" and "States at War" (November 9, 1998); "Fantasy Islands" (November 16, 1998); "Paying a Price for Polluters" (November 23, 1998); and "The Empire of the Pigs" (November 30, 1998). (For Committee members only.)
12. Letter and attachments to Governor Tommy G. Thompson, from John R. Gillis (December 5, 1999).
13. Report, *Wisconsin's Economic Expansion 1969-1996 and 1990-1996*, by Jon G. Udell, Irwin Maier Professor of Business and Co-director, The Enterprise Center, UW-Madison School of Business (July 1997).
14. Report, *Measuring Success, Benchmarks for a Competitive Wisconsin*, prepared by Competitive Wisconsin Inc., Wisconsin Taxpayers Alliance (December 1998).
15. Burrus, Daniel, with Roger Gittines, *Technotrends* (HarperBusiness, 1993).
16. Memorandum, from Kelsie Doty, Fiscal Analyst, Legislative Fiscal Bureau (LFB), *Individual Income Tax Collections: Rankings by State* (January 8, 1999).
17. Memorandum, from Ron Shaffer, Community Development Economist, UW-Extension, *Follow up on bias against nonmanufacturing in practice and statutes* (December 28, 1998).
18. Testimony of John D. Wiley, Provost, UW-Madison (January 11, 1999).

19. UW-Madison *1997-98 Annual Report*, Chancellor David Ward.
20. Brochure, *University-Industry Relations, Your Research for Creating Partnerships in Research and Technology* (undated).
21. *Special Legislative Council Committee on State Strategies for Economic Development*, handouts provided by the UW System (January 11, 1999).
22. *Economic Development Strategies for Wisconsin Agriculture*, Ben Brancel, Secretary, Department of Agriculture, Trade and Consumer Protection (undated).
23. Memorandum to Senator Robert Welch from Dennis Nitschke, relating to workforce issues (February 8, 1999).
24. Letter to Senator Robert Welch from Roger Ganser, Venture Investors Management LLC (January 19, 1999).
25. *Investment Goals and Long-Term Strategies*, State of Wisconsin Investment Board (SWIB) (January 1999). (For Committee members only.)
26. *Five Year Goals for Investments in Wisconsin*, SWIB (June 30, 1997). (For Committee members only.)
27. Press Release, *New Investments in Wisconsin Top One Billion Dollars*, SWIB (October 6, 1998). (For Committee members only.)
28. *An Evaluation of Entrepreneurial Assistance Network Program*, Report 92-28, Legislative Audit Bureau (October 1992). (For Committee members only.)
29. Memorandum, *Individual Income Tax: Law Changes and Historical Collections*, from Kelsie Doty, LFB (February 4, 1999).
30. Memorandum, *State and Local Tax Rankings by State*, from Rob Reinhardt, LFB (January 14, 1999).
31. Memorandum, *Alternative Individual Income Tax Rates and Brackets*, from Kelsie Doty, LFB (January 20, 1999).
32. Wisconsin Legislative Council Information Memorandum 98-26, *Recent Wisconsin Brownfields Initiatives* (July 21, 1998). (For Committee members only.)
33. *Brownfields Study Group Final Report*, Department of Natural Resources (DNR) (1999). (For Committee members only.)
34. *Contaminated Land and Brownfields Cleanup Programs*, Informational Paper #62, LFB (January 1999). (For Committee members only.)

35. *Urban Mass Transit Assistance*, Informational Paper #23, LFB (January 1999). (For Committee members only.)
36. Letter from Brenda Blanchard, Secretary, Department of Commerce (January 22, 1999).
37. Letter from Charles B. Hoslet, Special Assistant to the Chancellor - State Relations, UW-Madison (February 2, 1999).
38. Memorandum, *Legislative Council Study - Workforce Issues*, from Dennis Nitschke (February 8, 1999).
39. Booklet, *How to Create a GLOBAL GENERATION IN WISCONSIN for the 21st Century*, Governor's WITCO Taskforce on International Education (undated).
40. Handout, *Venture Capital Investing, SWIB*, by Patricia Lipton, Executive Director (February 15, 1999).
41. Publication, *The Financial Resource Guide for Redevelopment*, Wisconsin DNR and Wisconsin Department of Commerce (July 25, 1998).
42. Memorandum, *Economic Development Strategies for Wisconsin Agriculture*, from Keeley Moll (January 14, 1999).
43. Handout, *Venture Investors Management, LLC* (undated).
44. Letter from John Neis, Partner, Venture Investors Management, LLC (February 2, 1999).
45. Binder, *Governor Thompson's W-3 Vision* (undated). (For Committee members only.)
46. *Summary of Tax Exemption Devices 1999-2001*, Department of Administration and Department of Revenue (February 1999). (For Committee members only.)
47. Memorandum, *Alternative Individual Income Tax Rates and Brackets*, from Kelsey Doty, LFB (February 18, 1999).
48. Memorandum, *Corporate Income and Franchise Tax Rankings*, from Ron Shanovich, LFB (February 26, 1999).
49. Letter from Fritz Ruf (January 25, 1999).
50. Letter to Governor Tommy G. Thompson from John R. Gillis (December 5, 1998).

51. Treatment by the 1999-2001 Executive Budget Bill (1999 Assembly Bill 133 and 1999 Senate Bill 45) of Issues and Proposals Before the Special Committee on State Strategies for Economic Development at its March 15, 1999 meeting.

52. Proposal by Dr. Rolf Wegenke, Ph.D., President, Wisconsin Association of Independent Colleges and Universities, relating to a tuition tax credit for higher education expenses (October 15, 1998).

53. Letter from Patricia Lipton, Executive Director, SWIB (March 5, 1999).

54. Letter from Joseph P. Hildebrandt (March 8, 1999).

55. Letter from David J. Ward, Senior Vice President, Academic Affairs (March 1, 1999).

56. Memorandum from WITCO International Education Task Force (March 8, 1999).

57. Additional materials distributed by WITCO Task Force members at the February 15, 1999 meeting.

58. Memorandum, *Proposals Relating to Transportation of Low-Income Individuals*, from Representative Suzanne Jeskewitz (March 15, 1999).

59. Governor Tommy G. Thompson's Task Force on Technical Education, *Technical Education and Training: The Future of Wisconsin's Workforce* (February 1999). (For Committee members only.)

60. Legislative Fiscal Bureau Informational Paper No. 83, *State Economic Development Programs Administered by the Department of Commerce* (January 1999). (For Committee members only.)

61. Letter from Dennis Nitschke (March 29, 1999).

62. Letter with attachment from Patricia Lipton, Executive Director, SWIB (April 7, 1999).

63. *Proposal for State of Wisconsin Investment Board to Invest up to \$50 Million in Non-Public Healthcare/Biotechnology Companies in Wisconsin and Midwest*, submitted by Patricia Lipton, SWIB (April 7, 1999).

64. Letter from Brenda J. Blanchard, Secretary, Department of Commerce (May 19, 1999).

65. *Treatment of Community-Based Economic Development Programs, s. 560.14, Stats., by WLCS: 0151/P1.*

66. Memorandum, *Productivity Enhancement Training Credit*, from Ron Shanovich, Fiscal Analyst, LFB (May 24, 1999).

67. Book, *A Lawmaker's Guide to the Use of Business Tax Incentives*, Deloitte & Touche, Center for Multistate Taxation at the UW-Milwaukee (1999).

TELEMEDICINE ISSUES

Staff Materials

1. Staff Brief 98-7, *Wisconsin Laws and Other Information Relating to Telemedicine* (October 8, 1998).

2. Memo No. 1, *Federal Legislation Relating to Privacy of Medical Information* (December 14, 1998).

3. Memo No. 2, *Summary of Recommendations Offered for Committee Discussion* (January 14, 1999).

4. Memo No. 3, *Attached State Statutes Related to Confidentiality of Health Care Records* (February 10, 1999).

5. Memo No. 4, *Description of Drafts Submitted for Mail Ballot* (March 29, 1999).

6. Letter, from Representative Frank Urban, Chairperson, to various examining boards in the Department of Regulation and Licensing (DRL) (March 9, 1999).

7. Letter, from Representative Frank Urban, Chairperson, to Attorney General James E. Doyle; Secretary Ben Brancel, Department of Agriculture, Trade and Consumer Protection; Dr. Glenn Hoberg, Chairperson, Medical Examining Board; and Daniel Luce, Chairperson, Pharmacy Examining Board (March 19, 1999).

8. Letter, from Representative Frank Urban, Chairperson, to Senator Brian Burke and Representative John Gard, Cochairpersons, Joint Committee on Finance (April 19, 1999).

Other Materials

1. 1997 Assembly Bill 855, relating to licensing requirements for nonresident physician consultants (undated).

2. *A Model Act to Regulate the Practice of Medicine Across State Lines: An Introduction and Rationale*, by the Ad Hoc Committee on Telemedicine, Federation Bulletin (1996).

3. Gobis, Linda, *An Overview of State Laws and Approaches to Minimize Licensure Barriers* (undated).

4. "Telemedicine: Promising Tool or Pandora's Box?," *WMJ* (January 1998).
5. Testimony submitted by Wayne R. Austin, DRL (October 15, 1998).
6. Testimony submitted by Richard Carr, Chief Medical Officer, Division of Health Care Financing, Department of Health and Family Services (DHFS) (October 15, 1998).
7. Testimony submitted by Peter Farrow, Assistant Deputy Commissioner of Insurance (October 15, 1998).
8. *Overview of Telemedicine Project in DOC*, submitted by Department of Corrections (DOC) (undated).
9. *Use of Telemedicine Technology in Correctional Facilities*, National Commission on Correctional Health Care, submitted by the DOC (undated).
10. "A Cyber Revolt in Health Care," *Business Week* (October 19, 1998).
11. *WiscRisk*, a quarterly publication of the State of Wisconsin Patients Compensation Fund (Fall 1998).
12. *Recommendations for Telemedicine Practices*, Physicians Insurance Association of America (1998).
13. Letter and attached statements from David A. Goodman, M.D., Medical Director, Concentra Medical Centers (October 5, 1998).
14. Four items submitted by Tom Neumann, Wisconsin Board of Nursing, and Immediate Past President of the National Council of State Boards of Nursing:
 - a. *Interstate Compact on Nurse Licensure, Questions and Answers*, National Council of State Boards of Nursing (May 1998).
 - b. *Boards of Nursing Adopt Revolutionary Change for Nursing: Mutual Recognition Model of Nursing Regulation*, National Council of State Boards of Nursing (August 25, 1997).
 - c. *Why is National Council Considering Mutual Recognition as a New Model for Nurse Licensure?*, National Council of State Boards of Nursing, (January 1998).
 - d. *Utah is First to Adopt Into Law the Concept of Mutual Recognition for Nursing Regulation*, National Council of State Boards of Nursing (April 3, 1998).
15. Carrington, Catherine, "Keeping Data Safe: New HIPAA Regs Hit Hard," *Telehealth Magazine* (October 1998).

16. "ACR Standard for Teleradiology," *American College of Radiology* (1998).
17. Correspondence Memorandum, from Marlene Cummings, Secretary, DRL (November 13, 1998) and attached report, *Telehealth Conference Report*, DRL (December 1998).
18. Slides submitted by Gary Wendt, M.D., Director of Radiology Information Systems, Department of Radiology, University of Wisconsin-Madison (undated).
19. Overheads submitted by Jody McCann, Department of Administration, DOA (November 19, 1998).
20. *Nurse Licensure Compact, Articles I-XI* (November 6, 1998).
21. *Telemedicine Consultation--A Win-Win Situation, Pilot Project Linking UWHC and the Medical Clinic at the Waupun Correctional Institution* (undated).
22. *Telemedicine System Enhances Inmate Healthcare While Saving Money and Increasing Public Safety* (undated).
23. Letter, from Carole M. Doeppers, Director, Wisconsin Data Privacy Project, American Civil Liberties Union of Wisconsin (November 18, 1998).
24. Agenda, UW Health Telemedicine Demonstration (December 17, 1998).
25. Letter, from Carl Eisenberg and Scott Novogoratz, Advanced Healthcare, S.C., Support Services Center (undated).
26. Handout, submitted by Gary A. Evenson, Public Service Commission (undated).
27. Draft Statement on Telemedicine, prepared by the Center for Public Representation (December 1998).
28. Recommendations submitted by Merritt Knox (January 6, 1999).
29. Recommendations submitted by Representative Mark Meyer (January 6, 1999).
30. Recommendations submitted by John Rocheleau (January 7, 1999).
31. Recommendations submitted by Dr. Steven Dankle (January 10, 1999).
32. Recommendations submitted by M. Angela Dentice (January 11, 1999).
33. Recommendations submitted by Frederic Pla, Ph.D. (January 21, 1999).
34. Map of Wisconsin health professional loan assistance program practice areas, Wisconsin Office of Rural Health (April 1998).
35. Slide presentation submitted by Phil Hodapp, DOA (January 21, 1999).

36. Memorandum, from Representative Mark Meyer (January 28, 1999).
37. Material relating to telemedicine issues, including statutes, pending legislation, licensure and confidentiality, collected by Barbara K. Boyer of Michael, Best and Friedrich (undated).
38. Federal Register, *Security and Electronic Signature Standards; Proposed Rule*, Part III, Department of Health and Human Services (August 12, 1998).
39. Memorandum, to Chief Executive Officers and Chief Information Officers of all National Banks, General Managers of Federal Branches and Agencies, Deputy Comptrollers, Department and Division Heads, and Examining Personnel, from Emory W. Rushton, Office of the Comptroller of Currency (August 24, 1998).
40. Memorandum, from Peter Farrow, Assistant Deputy Commissioner, Office of the Commissioner of Insurance (February 25, 1999).
41. Memorandum, from Frederic G. Pla, Ph.D. (February 25, 1999).
42. Executive Budget 1999-2001, Tommy G. Thompson, Governor (undated).
43. Chapter 448, Stats., Medical Practices (undated).

UTILITY PUBLIC BENEFIT PROGRAMS

Staff Materials

1. Staff Brief 98-2, *Utility Public Benefit Programs* (September 25, 1998).
2. Memo No. 1, *State Consumer Protection Functions Related to Electric and Gas Utility Service* (October 13, 1998).
3. Memo No. 2, *Background Information on Low-Income Energy Programs* (October 30, 1998).
4. Memo No. 3, *Low-Income Public Benefit Program Options* (November 25, 1998).
5. Memo No. 4, *State-Level Funding for Public Benefit Programs in States That Have Enacted Electric Utility Restructuring Legislation* (January 14, 1999).
6. Memo No. 5, *Origin of the Public Service Commission's Recommended Funding Levels for Public Benefit Programs* (January 14, 1999).
7. Memo No. 6, *Expenditures on Public Benefits in 1993, 1995 and 1997* (January 15, 1999).

8. Memo No. 6, *Expenditures on Public Benefits in 1993, 1995 and 1997* (January 15, 1999; Revised January 21, 1999).

9. Outline, *Energy Conservation, Renewable Energy, Environmental Protection and Related Research, Development and Demonstration Program Options* (January 21, 1999).

10. Memo No. 7, *Executive Budget Bill Provisions Related to Energy Utilities and Public Benefit Programs* (February 25, 1999).

11. Memo No. 8, *Expenditures on Low-Income Programs* (April 15, 1999).

12. Memo No. 9, *Profile Data Regarding Certain Energy Providers* (April 15, 1999).

Other Materials

1. Letter, to Mark Bugher, Secretary, DOA, from Representative Timothy T. Hoven (September 24, 1998).

2. Letter, *Support for Public Benefits Legislation*, from Senator Brian Burke (September 29, 1998).

3. Overheads, *Protecting the Public Interest in Electricity Restructuring*, submitted by Karl R. Rábago (October 1, 1998).

4. Overheads, *The Public Benefits Landscape*, submitted by Val Jensen, U.S. Department of Energy (October 1, 1998).

5. Report, *Wisconsin Low-Income Energy Services, Statewide Survey*, prepared by Energy Center of Wisconsin (October 1997). (Distributed to Committee Members only.)

6. Letter, from Keith Reopelle, Legislative Director, Wisconsin's Environmental Decade (November 5, 1998).

7. Handout, *Wisconsin Gas EIP Program*, submitted by Charles Cummings, Wisconsin Gas Company (November 5, 1998).

8. Packet of materials provided by the Public Service Commission (PSC) of Wisconsin, at the November 5, 1998 meeting.

a. Handout, *Natural Gas Restructuring*, prepared by Oscar Bloch, Senior Policy Analyst, Natural Gas Division, PSC (November 5, 1998).

b. Memorandum, *Summary of Electric Utility Restructuring for November 5 Legislative Meeting*, to Joseph Mettner, from Bob Norcross, Assistant Administrator, Electric Division, PSC (October 28, 1998).

- c. Handout, *WEPCO Large C&I Study*, prepared by Oscar Bloch, Senior Policy Analyst, Natural Gas Division, PSC (undated).
 - d. Handout, *Public Benefits: Rescuing the "Good Stuff" from Deregulation*, prepared by Oscar Bloch, Senior Policy Analyst, Natural Gas Division, PSC (November 5, 1998).
 - e. *Briefing Paper on Natural Gas Demand-Side Management and Low-Income Service Initiatives: An Update on Public Benefits Activity After the Enunciation of Policy and Principles*, Docket 05-BU-100, prepared by Oscar Bloch, Senior Policy Analyst, Natural Gas Division, PSC (undated).
 - f. Handout, *Energy Efficiency Pilot Program*, prepared by PSC staff (undated).
 - g. Handout, *Early Identification Programs*, prepared by PSC staff (undated).
 - h. *Briefing Paper On Natural Gas and Electric Low-Income Energy Efficiency Programs Provided by Wisconsin Utilities: A History and Rationale*, prepared by PSC Staff (November 5, 1998).
9. Packet of materials provided by the Wisconsin Division of Housing, Department of Administration (DOA), at the November 5, 1998 meeting.
- a. Handout, *Low Income Weatherization Assistance Program (LIWAP)*, prepared by Gary Gorlen, Director, Bureau of Weatherization, Division of Housing, DOA (November 5, 1998).
 - b. Handout, *Low Income Home Energy Assistance Program (LIHEAP)*, prepared by Steven K. Tryon, Director, Energy Services, Division of Housing, DOA (November 5, 1998).
 - c. Handout, *Wisconsin Energy Bureau's Low Income Pilot Programs*, prepared by Barbara Smith, Energy Analyst, Wisconsin Energy Bureau, Division of State Energy and Intergovernmental Relations, DOA (November 4, 1998).
 - d. Table, *State of Wisconsin HUD Household Income Limits*, submitted by Gary Gorlen, Director, Bureau of Weatherization, Division of Housing, DOA (undated).
 - e. Handout, *Wisconsin LIHEAP FFY 1999 Federal Eligibility Guidelines--100 Percent, 110 Percent and 150 Percent of the Federal Health & Human Services Poverty Guidelines & 60 Percent of the State Median Income for Wisconsin*, submitted by Steven K. Tryon, Director, Energy Services, Division of Housing, DOA (undated).

- f. Table, *Low Income Energy Advisory Committee - 1999*, submitted by Steven K. Tryon, Director, Energy Services, Division of Housing, DOA (October 28, 1998).
 - g. Brochure, *Energy Assistance Program 1998-99*, Division of Housing, DOA (May 1998).
 - h. Brochure, *What to Bring When You Apply for Energy Assistance*, Division of Housing, DOA (May 1998).
10. Revised overhead slides, *Low-Income Program Design in a Restructuring Energy Industry*, by Joel Eisenberg, Oak Ridge National Laboratory, Washington D.C. (November 5, 1998).
11. *The Design and Implementation of the First Low-Income, Shared-Savings Weatherization Program: A Wisconsin Pilot Program*, published in the Proceedings of the 1998 American Council for an Energy Efficient Economy's Summer Study on Energy Efficiency in Buildings (undated).
12. Press Release, "New Work Donation Program In Illinois Helps Low Income Pay Off Delinquent Household Bills" (April 30, 1998). (Distributed at the request of Chairperson Hoven.)
13. "U.S. Splurging on Energy After Falling Off Its Diet," *The New York Times* (October 22, 1995). (Distributed to Committee Members only.)
14. "On with the wind; Turbine farms to be biggest in eastern U.S.," *Milwaukee Journal-Sentinel* (November 26, 1998), and "MGE gets OK for big wind farm," *The Capital Times* (November 26, 1998). (Distributed to Committee Members only.)
15. "Conserving the bottom line," *Corporate Report Wisconsin* (November 1998). (Distributed to Committee Members only.)
16. *Wisconsin Energy Statistics 1998 Highlights*, Wisconsin Energy Bureau, DOA (undated). (Distributed to Committee Members only.)
17. Handout, *Enunciation of Policy and Principles*, PSC (December 22, 1997).
18. Handout, *Wisconsin Electric Low-Income--Customer Assistance Programs* (undated).
19. Testimony submitted by Dennis C. Holt, General Manager of Customer and Community Services, Northern States Power Company of Wisconsin (December 3, 1998).
20. Memorandum, *Public Benefit Programs at Alliant Energy Corp.*, from Alliant (December 3, 1998).

21. Testimony submitted by David Helbach on behalf of Alliant (December 3, 1998).
22. Letter, from Gregory A. Bollom, Assistant Vice President--Electric Marketing, Madison Gas and Electric Company (December 7, 1998).
23. Letter, from William Clay, Senior Vice President, OIC-GM, and Grace Sierer, Executive Director, Wisconsin Coulee Region CAP (December 11, 1998).
24. Letter, to William Clay, Senior Vice President, OIC-GM, and Grace Sierer, Executive Director, Wisconsin Coulee Region CAP (December 22, 1998).
25. Handout, *Northern Wisconsin Lakes Recover from Acid Rain Following Controls on Sulfur Dioxide (SO₂) Emissions*, submitted by George E. Meyer, Secretary, Department of Natural Resources (January 7, 1999).
26. "Greener Wisconsin will be leaner," *The Business Journal*, submitted by Public Member Michael Vickerman (December 18, 1998).
27. Briefing paper, "Powerful Solutions for Wisconsin," *UCS Reports*, the Union of Concerned Scientists (undated).
28. Overhead slides from presentation by Anna Garcia, United States Environmental Protection Agency (January 7, 1999).
29. Overhead slides from presentation by Steve Clemmer, Union of Concerned Scientists (January 7, 1999).
30. Packet of material submitted by Pat Meyer, Director, Energy Bureau, DOA (January 21, 1999).
31. Packet of material submitted by Mark E. Hanson, Ph.D., Executive Director, Energy Center of Wisconsin (January 21, 1999).
32. Chart, *1989 Wisconsin Households by Federal Poverty Level*, Energy Center of Wisconsin (undated).
33. Testimony, *Building Renewable Power Into Wisconsin's Energy Future*, Michael Vickerman, RENEW Wisconsin (February 4, 1999).
34. *Department of Administration RFP-2970, Request for Proposal for Governor Thompson's Badger Energy Efficiency Partnership, Residential and Small Commercial Program* (undated).
35. Issue Brief, *The Role of System Benefit Charges in Supporting Public Benefit Programs in Electric Utility Restructuring*, Energy Programs Consortium (February 10, 1999).

36. Handout, *Consumer-Owned Utilities and Public Benefits*, submitted by David Benforado, Executive Director, Municipal Electric Utilities of Wisconsin and David Jenkins, Executive Director, Wisconsin Electric Cooperatives Association (January 22, 1999).
37. Presentation, *Dairyland Power Cooperative's Evergreen Program*, submitted by Neil Kennebeck, Dairyland Power Cooperative (February 25, 1999).
38. Memorandum, *Public Benefits of Increasing Renewable Energy Use in Wisconsin*, from Steve Clemmer, Senior Energy Analyst, Union of Concerned Scientists (March 9, 1999).
39. Memorandum, *California's Electric Restructuring Law Allows Consumer Owned Utilities to Operate Customized Public Benefits Program, Much Like the Customers First! Coalition's "Commitment to Community" Proposal*, from David J. Benforado, Municipal Electric Utilities of Wisconsin (March 31, 1999).
40. Memorandum, *Ensuring Public Benefits For All Wisconsin Residents*, from Jeffrey J. Landsman, Wheeler, Van Sickle & Anderson, S.C. (April 9, 1999).
41. Memorandum, *Recommendations Relative to the 4/12/99 Draft on Public Benefit Programs for Low-Income Households*, from Arnell Jorgenson, Co-Chairperson, The DOA Low Income Energy Advisory Committee (April 21, 1999).
42. Charts, *LIHEAP: DHSS Federal Block Grant Funding History and Weatherization: DOE Federal Grant Funding History*, Division of Housing, DOA (April 22, 1999).
43. Handout, *Wisconsin Electric's Demand Side Management (DSM) 1998 Electric & Gas Goals*, Wisconsin Electric (undated).